

Strategy in the Area of Migrations and Asylum

and Action Plan for the Period 2012-2015

STRATEGY IN THE AREA OF MIGRATIONS AND ASYLUM AND ACTION PLAN FOR THE PERIOD 2012-2015

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SUMMARY

The development of the Strategy in the Area of Migrations and Asylum and Action Plan for the period 2012 – 2015 is a result of the need to continue the already established practice of comprehensive planning of activities and development of documentation, representing the framework for both the context of continuation of positive trends in migrations and asylum management and in the sense of current efforts towards as fast as possible integration of our country into the European Union membership.

The policy of Bosnia and Herzegovina in the area of migrations and asylum was strategically defined by the documents adopted by the Council of Ministers of Bosnia and Herzegovina, from 2001, 2004 and 2008.

Through the realization of the aforementioned documents, it can be concluded beyond doubt that Bosnia and Herzegovina developed legislative and institutional structure of migrations and asylum management. The achievements in the area of legislative framework development, building institutional capacities, enhancement of inter-institutional coordination and international cooperation, as well as analysis of trends to date and foreseeing of future trends in migrations flows over the Bosnia and Herzegovina's territory and at regional level, show that Bosnia and Herzegovina leads migration policy that is determined by the geo-strategic position of our country across already identified migration paths in this part of the European continent.

The Decision of the Council of Ministers of Bosnia and Herzegovina ("Official Gazette of BiH", No. 59/11) established the Working Group whose task was to develop the Proposal of the Strategy in the Area of Migrations and Asylum and Action Plan (2012 – 2015). The representatives of the following institutions participated in development of the Strategy and Action Plan: Ministry of Security – Sector of Immigration, Sector of Asylum, Service for Foreigners Affairs, Border Police of BiH and State Investigations and Protection Agency; Ministry of Foreign Affairs – Sector of International-Legal and Consular Affairs; Ministry for Human Rights and Refugees – Sector for Diaspora and Sector for Refugees, Displaced Persons and Housing Policy. The development of the Strategy and Action Plan was supported by the Government of Switzerland, through the project "Support to Immigrations Management System in Bosnia and Herzegovina".

While developing the Strategy in the Area of Migrations and Asylum and Action Plan (2012 – 2015), the basic principles of development were defined, all relevant indicators were taken into consideration as well as factors influencing planning of concrete measures and activities of the authorized institutions for certain timeframe, the analysis was conducted and presentation of the most significant achievements in the area of migrations and asylum management in Bosnia and Herzegovina was made, and key segment of the Strategy pertains

to the projection of strategic goals that were developed per measures and activities through the Action Plan.

The basic principles this document is based on are the following:

Principle of Legality – this principle presumes that the state is obliged to establish a number of inter-connected measures and activities for efficient migrations management, in such manner that the benefits are to be increased for both, migrants and the state, with simultaneous reduction of illegal migrations and human trafficking;

Principle of Security of the State and its Citizens – provides for ensuring protection and possibility of fast action of the services authorized for security in the cases of illegal migrations or larger migration movements;

Integration Principle – according to this principle, through the stabilization of the public and more active role of governmental and NGO sector, the aim is to ensure the environment that will contribute to integration of foreigners into the society;

International Cooperation Principle – in accordance with this principle the dialogue and cooperation is to be ensured with the countries of origin, as well as third countries in order for the foreign policy of Bosnia and Herzegovina to be harmonized and connected to the goals of migration policy in its segment pertaining to migrations.

The Strategy in the Area of Migrations and Asylum and Action Plan (2012 – 2015) represent a comprehensive document based on all relevant indicators and factors in the area of migrations, and on real, reliable and objective assessments of migration flows and interests of Bosnia and Herzegovina in this Area. Amongst those factors, particular importance is on those that pertain to: geo-strategic position of Bosnia and Herzegovina, observed migration trends, constitutional-legal framework, obligations related to international contracts, movement towards joint migration policy of the EU and adopted policies of authorized bodies of Bosnia and Herzegovina.

While developing this strategic document, analysis was conducted and overview of the most significant achievements in the area of migrations and asylum management in Bosnia and Herzegovina presented. The analysis of legislation in the area of migrations and asylum clearly shows that Bosnia and Herzegovina tends to follow the dynamics of development of acquis communautaire of the European Union in this area and incorporates it to the sufficient extent into the local legislation. Furthermore, Bosnia and Herzegovina has all basic institutional structures for migrations management which are enabled to deal with control of movement and stay of foreigners and to fight illegal migrations, in accordance with current challenges in this area. The system of international protection in Bosnia and Herzegovina is established and successfully implemented by the authorized bodies in accordance with the national legislation in this area. The area of immigration and asylum was one of important segments for fulfillment

of the conditions from the Road Map for Visa Regime Liberalization for Bosnia and Herzegovina. Overall meeting of the conditions from the Road Map in the end **resulted on December 15, 2010 with acquiring visa-free regime for the citizens of Bosnia and Herzegovina.**

The key segment of the Strategy in the Area of Migrations and Asylum 2012 – 2015 pertains to projection of strategic goals which are posed so that they are specific, measurable, achievable, and realistic and time limited. By their content they are different, conditionally can be divided onto the goals where the legal migrations are tempted to be supported and facilitated while simultaneously limiting illegal migrations and reducing security threats that may occur in relation to such occurrences, and particularly human trafficking and smuggling of persons.

In the long run, in the area of immigration and asylum Bosnia and Herzegovina aims to develop good quality migration and asylum system on national level, harmonized with the European Union standards and containing in it international refugee law, as well as active participation in defining policy and development of immigration and asylum system at regional level.

Mid-term strategic goals, defined for the period 2012 – 2015 are the following:

- 1. Enhancement of **the system of entry and stay control** of foreigners in Bosnia and Herzegovina;
- 2. Enhancement of the quality of international and temporary protection (asylum) in Bosnia and Herzegovina;
- 3. Increasing efficiency of **monitoring and control of the state border** of Bosnia and Herzegovina;
- 4. Enhancement of the fight against illegal migrations in Bosnia and Herzegovina;
- 5. Contribution to the reduction of human trafficking in Bosnia and Herzegovina;
- 6. **Strengthening institutional capacities** in Bosnia and Herzegovina with the purpose of connecting migration and development;
- 7. Ensuring overall **integration of foreigners** who reside in Bosnia and Herzegovina legally and
- 8. **Establishment of Permanent Coordination System** in the realization of migration policy of Bosnia and Herzegovina.

The realization of the eight goals presented in this strategic document is developed in detail in the Action Plan 2012 – 2015 and defined through the realization of 39 measures and 227 activities with defined carriers of the activity and realization deadlines.

Glossary of Acronyms

BiH	Bosnia and Herzegovina
CIO	Central Investigations Office
DCAF	Centre for the Democratic Control of Armed Forces
SBS BiH	State Border Service of Bosnia and Herzegovina
DCO	Diplomat-Consular Office
EC	European Commission
EMN	European migration network
EU	European Union
EU ACQUIS (communautaire)	European Union Acquis Communautaire
EUD BiH	European Union Delegation to Bosnia and Herzegovina
EUROPOL	European Police Office
EC	European Community
F Mol	Federal Ministry of Interior
FRONTEX	European Agency for the Management of Operational Cooperation at the External Borders of the Member states of the European Union
GDISC	General Directors of the European Immigration Services Conference
BiH BORDER POLICE	Border Police of Bosnia and Herzegovina
ICITAP	International Criminal Investigative Training Assistance Program of the US Department of Justice
ICMPD	International Centre for Migration Policy Development
ILECU	International Law Enforcement Coordination Units
INTERPOL	ICPO – INTERPOL (International Criminal Police Organization)
IOM	International Organization for Migrations
ISM	International System for Migrations
C Mol	Cantonal Ministry of Interior
CIR	Criminal-Intelligence Reports
MARRI	Migration, Asylum, Refugees Regional Initiative
MS	Ministry of Security
Mol RS	Ministry of Interior of the Republic of Srpska
OECD	Organization for Economic Cooperation and Development
OHR	Office of the High Representative in Bosnia and Herzegovina
ISA	Intelligence Security Agency

TD	Travel Document			
BD BiH POLICE	Police of Brcko District of Bosnia and Herzegovina			
SECI	The Southeast European Cooperative Initiative Center (as of October 7, 2011 SECLE – Southeast European Law Enforcement Center)			
SAA	Stabilization and Accession Agreement			
ITA	Indirect Taxation Authority of Bosnia and Herzegovina			
UN	United Nations			
UNDP	United Nations Development Program			
UNHCR	The Office of the United Nations High Commissioner for Refugees			
UNMBIH	United Nations Mission to Bosnia and Herzegovina			
WORLD BANK	World Bank			
SIPA	State Investigations and Protection Agency			
SERVICE	Service for Foreigners Affairs			
SECTOR OF IMMIGRATION	Ministry of Security – Sector of Immigration			
SECTOR OF ASYLUM	Ministry of Security – Sector of Asylum			

1. INTRODUCTION

Creating a comprehensive strategic document in the area of migrations and asylum for the period 2012 - 2015 is of extreme significance for Bosnia and Herzegovina both in the context of continuation of positive trends in migrations and asylum management, and in the sense of current tendencies towards as fast as possible integration of our country into the European Union membership. In that sense, it is important to emphasize that the integral components of the Strategy in the Area of Migrations and Asylum 2012 – 2015 are established so that: (a) reflect overall efforts towards efficient and balanced migrations and asylum management in Bosnia and Herzegovina, (b) point to key principles and basics of development of this strategic document, (c) identify fundamental pillars of migration policy in Bosnia and Herzegovina, (d) provide overview of achieved results in the period that can be marked as "decade" of migration successes in Bosnia and Herzegovina", (e) show systematic set of strategic goals i.e. measures and activities in their realization and (f) describe established monitoring mechanism over the implementation of the goals posed. The Strategy in the Area of Migrations and Asylum (2012 – 2015) is supplemented by the Action Plan for its Implementation where certain activities are additionally elaborated for the responsible institutions with defined time intervals of realization. The representatives of the institutions which are authorized for the implementation of the Law on Movement and Stay of Foreigners and Asylum participated in Strategy development, as well as other measures and activities in control of migrations and asylum in Bosnia and Herzegovina. This pertains to the Ministry of Security, Ministry of Foreign Affairs, Ministry for Human Rights and Refugees, Service for Foreigners Affairs, BiH Border Police and State Investigations and Protection Agency. Each of the aforementioned institutions delegated a number of strategic issues that are to be processed through this document, which resulted in adoption of single methodology of strategic goals formulation in the area of migrations and asylum. High level of harmonization of priorities between these institutions is certainly valuable result deserving to be mentioned.

The key part of the Strategy in the Area of Migrations and Asylum 2012 – 2015 pertains to projection of strategic goals posed so that they are specific, measurable, achievable, realistic and time-limited. By their content they are different, and it is possible conditionally to divide them onto the goals which intend to encourage and facilitate legal migrations, with simultaneous limitation of illegal migrations and reduction of security threats that can arise from such occurrences, and in particular human trafficking and smuggling of persons. The goals posed in such manner intend to point to basic instruments of migration policy which are to the higher or lower extent being applied in Bosnia and Herzegovina. This pertains to typical mechanisms of migration management which are marked as (1) control of entry and stay of foreigners, (2) border control, (3) naturalization, (4) integration, (5) fight against human trafficking and (6) fight against illegal migrations. In relation to the location of realization of strategic goals posed, it is possible to conclude that the majority of planned measures and activities in their

realization pertain to migrations control at state border and within Bosnia and Herzegovina's territory, while certain part of those activities is planned to be realized outside territory of the state of Bosnia and Herzegovina by implementing the measures of prevention of illegal migrations at their source. On the other hand, should the nature and purpose of realization of certain goals in this document be considered, it can be noted that the palette of measures envisioned and activities is rather broad and it moves from: (a) improved visa policies, (b) development of specific infrastructure for collection and distribution of information, (c) inter-institutional and international cooperation and coordination, (d) efficient management of state border of Bosnia and Herzegovina, (e) ensuring international-legal protection to international protection (asylum) seekers in Bosnia and Herzegovina, (f) creation of reliable mechanisms of readmission of foreigners to the countries of origin, down to (g) specific measures pertaining to linking migration to Bosnia and Herzegovina's development. Since this pertains to relatively high-volume and inter-connected set of measures and activities in realization of posed strategic goals, it is important to mention that as key parameters in their projection, the capacities of involved institutions were used, possible consequences of such decisions, international obligations of Bosnia and Herzegovina and influence of those measures onto the citizens of our country.

In the end, it can be said that the present document is specific in the fact that it equally includes two inter-connected but frequently separately treated issues of migrations and asylum. In that manner, Bosnia and Herzegovina intends to continuously fulfill its international obligations which pertain to receipt and fair, humane and dignified treatment of international protection (asylum) seekers in Bosnia and Herzegovina which are on its territory. The entire line of planned goals, measures and activities in their realization testify about the dedication of Bosnia and Herzegovina to regulate this area in accordance with the highest international standards and the best European practices. It is justified to expect that in this manner the efficient protection is to be ensured for actual international protection seekers (asylum) with simultaneous reduction of possibility of misuse of this system for the purpose of economic and social migrations that are frequently marked by the term "misuse of international refugee law". Should the posed goals from the Strategy in the Area of Migrations and Asylum and Action Plan 2012 – 2015 be realized in uniform, comprehensive and harmonized manner, it is justified to expect that Bosnia and Herzegovina will achieve additional step forward in this extremely important area of European Integration, thus enhance its international credibility.

2.

BASIC PRINCIPLES OF DEVELOPMENT OF THE STRATEGY IN THE AREA OF MIGRATIONS AND ASYLUM (2012-2015)

The policy in the area of migration and asylum of Bosnia and Herzegovina, in a strategic sense, was defined by the following documents:

- Information on the Status in the Area of Migration and Asylum, adopted by the Council of Ministers of Bosnia and Herzegovina, May 10, 2001 where the facts in this area were presented, types of illegal migration identified, causes leading to the existing situation as well as the proposal of measures to overcome the situation occurring. This information became good starting point for further work towards placing under control illegal movement of foreigners over the territory of Bosnia and Herzegovina and it is the first document defining goals and basis of immigration policy in Bosnia and Herzegovina;
- Other document defining policy and development of immigration and asylum system is the Action Plan in the Area of Immigration and Asylum which was adopted by the Council of Ministers of Bosnia and Herzegovina as of April 6, 2004, where the areas of visas, border, immigration and asylum were defined. Each of the aforementioned areas is developed separately with clearly posed goals, defined tasks and realization carriers;
- Current policy in the area of immigration and asylum is defined by the Strategy in the Area of Immigration and Asylum and Action Plan 2008 – 2011, which was adopted by the Council of Ministers of Bosnia and Herzegovina as of November 13, 2008.
- In fact, it can be found beyond doubt that Bosnia and Herzegovina built institutional, legislative and administrative structure of migration and asylum management. Achievements in the domain of legal framework development, increase of institutional capacities, improvement of interinstitutional coordination and international cooperation, and analysis of trends to date and future trends in migration flows in Bosnia and Herzegovina's territory and regionally, show that Bosnia and Herzegovina, essentially leads a migration policy that is determined by geo-strategic position of our state on already identified migration paths in this part of the European continent. The primary goal of control of migration movements in Bosnia and Herzegovina is to establish efficient monitoring over the entry, stay and movement of foreigners at state territory with insurance of all guaranteed human rights and freedoms to the persons which are under legal jurisdiction of Bosnia and Herzegovina, and ensuring adequate mechanisms of integration of foreigners into social, economic and every other environment of Bosnia and Herzegovina. Such political and strategic determination is necessary from the aspect of European Integration processes whose active participant Bosnia and Herzegovina is, and respect of relevant international standards in the area of refugee and asylum law. Since the basic factors that affected the projection of measures and activities in domain of control of migration in Bosnia and Herzegovina will be discussed in separate section of this strategic document, it is important to emphasize here that it is the same

those elements that are applied when developing official migration policy in some country are those that can be taken as key principles and foundations of development of the Strategy in the Area of Migrations and Asylum 2012-2105.

This pertains to four key principles of migration policies:

- a) Principle of Legality presumes that the state is obliged to establish a number of inter-connected measures and activities for efficient migration management in such manner that it will increase benefits for both, migrants and the state, with simultaneous reduction of illegal migrations and human trafficking;
- b) <u>Principle of Security of the State and its Citizens</u> anticipates ensuring protection and possibility of quick action of the services authorized for security in the cases of illegal migrations or larger migration moves;
- c) <u>Integration Principle</u> according to which, through sensitization of public and more active role of governmental and non-governmental sector, the environment contributing to integration of foreigners into society is to be ensured;
- d) International Protection Principle in accordance with which the dialogue and cooperation with the countries of origin, as well as the third countries is to be ensured in order for the foreign policy of Bosnia and Herzegovina, in the part pertaining to migrations, to harmonize and link to the goals of migration policy.

3.

BASIC DETERMINANTS OF CREATION OF THE STRATEGY IN THE AREA OF MIGRATIONS AND ASYLUM (2012-2015)

When creating certain legally-political documents in domain of migration and asylum control in Bosnia and Herzegovina, it is required to take into consideration all relevant indicators and factors influencing planning of concrete measures and activities of authorized institutions for selected period. It is important in order to create one comprehensive document that will be based on real, reliable and objective assessments of migration flows and interests of Bosnia and Herzegovina in this area. Amongst these factors, particular importance belongs to those that pertain to: (a) geo-strategic position of Bosnia and Herzegovina, (b) noticed migration trends, (c) constitutional-legal framework, (d) obligations arising from the international agreements, (e) movement towards the joint EU migration policy and (f) adopted policies of competent bodies of Bosnia and Herzegovina.

3.1. Geo-strategic Position of Bosnia and Herzegovina

Viewing the geo-strategic position of Bosnia and Herzegovina is of primary significance for risk assessment for the risk of illegal migrations that take place either on or over its territory. To the other hand, objective indicators on surface of the territory of Bosnia and Herzegovina, population number, length and physical characteristics of state border, number and structure of border crossings, can assist while assessing the volume of control of migration movements, particularly in the sense of planning required resources for those purposes and determining the competencies of certain institutions.

In that sense, it is required to say that Bosnia and Herzegovina has a surface of 51,209 kilometers square and is geographically located in western part of the Southeast Europe, on the crossroads between the East and the West. Bosnia and Herzegovina borders with three neighboring states: Republic of Croatia, Republic of Serbia and Montenegro. During the 2012, the Republic of Croatia will join the EU membership, which represents highly important moment for Bosnia and Herzegovina. With this event, Bosnia and Herzegovina will have the border with the European Union, and by that, also, greater responsibility in regards to control of legal and illegal migrations. Although Bosnia and Herzegovina is currently successfully fighting illegal migrations, it is important to mention that earlier joining of Schengen zone by Hungary, lowered migration pressure onto Bosnia and Herzegovina and that the route of illegal migrants went through the Republic of Serbia to Hungary. Related to this, it is realistic to expect that joining of the EU by the Republic of Croatia; Bosnia and Herzegovina will be under additional pressure of illegal migrants, particularly considering the geographic position of Bosnia and Herzegovina and length of the border with the Republic of Croatia.

Related to this, over the forthcoming period, all the necessary measures must be taken related to more efficient prevention of illegal migrations at their source, more efficient control of the state border of the Republic of Serbia and Montenegro with the purpose of prevention of entry of illegal migrants i.e. Republic of Croatia during the exit of those migrants from Bosnia and Herzegovina. In newly created circumstances, the institutions of Bosnia and Herzegovina will have much more important, demanding and responsible role, particularly from the aspect of establishment of even more efficient control of movement and stay of foreigners and particularly the operational work on prevention of illegal migrations towards the EU. This will require additional institutional, human resource and technical strengthening of the Service for Foreigners Affairs, BiH Border Police and other institutions dealing with such occurrences, in order to respond efficiently to the challenge of new regional flows.

As far as the demographic data on number of population in Bosnia and Herzegovina, there are no accurate and reliable sources yet based on which it could be possible to discuss actual number of persons which are located in Bosnia and Herzegovina territory. The only thing based on which this topic can be discussed are the assessments of population. The most frequently, as the last verified data, gained through the population census from 1991, the number of 4,377,033 population of Bosnia and Herzegovina is used. According to the latest assessments Bosnia and Herzegovina has population of 3,839,737 but such data has to be taken with reserve since there has not been the population census to date.¹

Length of the state border of Bosnia and Herzegovina is 1,551 kilometer, out of which land ("green") border is 905 kilometers, river border (consisting of the rivers Sava, Drina and Una) is 625 kilometers, while the length of the sea border is approx. 21 kilometers. The work of supervision of the state border is conducted by the Border Police of Bosnia and Herzegovina in border area, which includes the area of 10 kilometers from the border line towards the interior of Bosnia and Herzegovina's territory. At Bosnia and Herzegovina's border it is anticipated to have 88 border crossings out of which 81 at the borders with neighboring countries (55 at the border with the Republic of Croatia, 16 at the border with Republic of Serbia and 10 at the border with Montenegro), 4 international airports, one sea and two river harbors. Currently 77 border crossings are in function out of which 55 international and 22 for border area traffic. 11 border crossings for border area traffic are currently not in function (10 regular and one seasonable). During the period to date, 14 border crossings were constructed and restored where all required preconditions exist for performance of border checks (international airports Sarajevo, Banja Luka, Tuzla and Mostar and border crossings Kamensko, Izacic, Samac, Orasje, Raca, Karakaj, Gradina, Velika Kladusa, Klobuk and Zupci). The Council of Ministers of Bosnia and Herzegovina made the decision according to which the issues of management and maintenance of border crossings are assigned to the Indirect Taxation Authority in order for the work in border crossings maintenance would be performed in good quality and efficiently.

3.2. Migration Trends in Bosnia and Herzegovina

The overview of general migration trends is one of the issues that all subjects engaged in the area of migration flows control deal with over the certain period. The practice showed that the institutions dealing with migrations in Bosnia and Herzegovina collected and processed only the data that can directly pertain to their work. Upon overviewing the requirement for comprehensive collection of data on migration flows in Bosnia and Herzegovina the conclusion was reached that all this data must be compiled at one location, properly analyzed, assessed and compared to the data from previous period in order to reach realistic picture of migration flows in Bosnia and Herzegovina. The first Migration Profile of Bosnia and Herzegovina for 2008, the Council of Ministers of Bosnia and Herzegovina adopted

on September 24, 2009. The Migration Profile of Bosnia and Herzegovina was made as the result of the need to establish the mechanism of statistical data collection on migrations and international protection, the system of processing of migration statistics, as well as the system of comprehensive, regular and high quality reporting on migration flows in Bosnia and Herzegovina. The purpose of this document is to provide the insight into key trends in the area of migration, enable development of high quality policies and adoption of appropriate regulations in the area of migration and asylum. The mechanism for regular update of the Migration Profile of Bosnia and Herzegovina was established by the Decision of the Council of Ministers of Bosnia and Herzegovina. The Migration Profile of Bosnia and Herzegovina is updated annually and is available on the web site of the Ministry of Security of Bosnia and Herzegovina.

In the area of **immigration** it should be emphasized that the geographic position of Bosnia and Herzegovina at the crossroads from the East to the West, which makes it suitable for emigrant transit towards the Western Europe countries. In order to at least approximately determine some of the migration trends that Bosnia and Herzegovina is facing at this moment, and it is important to look at the data on: movement of foreigners across the state border of Bosnia and Herzegovina, legal and illegal migrations and international protection seekers.

Comprehensive data on movements of transport of persons and transport assets across the state border of Bosnia and Herzegovina point towards continuous growth over the past ten years. From the total number of persons recorded at border crossings from 2001, 50% on average were foreigners. This situation was present all until 2009 when the slight trend of reduction in traffic of persons across the state border of Bosnia and Herzegovina was noticed. The majority of that traffic pertains to the border with the Republic of Croatia. The majority of foreigners coming from the high migration risk countries to Bosnia and Herzegovina come legally, some of them attempt legally to leave Bosnia and Herzegovina in the direction of the West. The data shows that the routes of illegal migrations over Bosnia and Herzegovina go from the east border of Bosnia and Herzegovina, particularly with Montenegro, towards the western and Northwestern border towards the Republic of Croatia. The data from 2000 on illegal migrations of foreign citizens over the Bosnia and Herzegovina territory towards the Western Europe countries were pointing that Bosnia and Herzegovina became transit center of well organize international crime engaged in human trafficking. After recognizing the issue of illegal migrations at Bosnia and Herzegovina's territory the first reports were made which pointed towards some of the basic characteristics of these occurrences.3 The constant enhancements of the work of border control and adjustment with the standards and the best practices of Schengen, the BiH Border Police manages to continuously contribute to reduction of illegal migrations across BiH territory. To this fact speak the data on number of persons, third country citizens, accepted in accordance with the Agreement on Readmission with the Republic of Croatia. The number of 2,317 which was received in accordance with the Agreement during 2001 and in 2010 this number was reduced to 119 persons.

During the first years of its activities, the BiH Border Police, as illegal migrants across Bosnia and Herzegovina's territory, in the highest number of cases registered the citizens of Iran, Turkey and China, and later Moldova, Ukraine, Rumania and Bulgaria. However, the expansion of the European Union and amendments of visa regime with certain countries, development of the BiH Border Police and consistent application of legislation and the best practices of western countries in this area, besides drastic reduction in illegal migrations through Bosnia and Herzegovina, besides significant reduction in illegal migrations through Bosnia and Herzegovina, led to change in structure of citizenship of illegal migrants. Over the past five years Bosnia and Herzegovina most frequently encounters the issue of

Decision on Obligation of Data Forwarding of Statistical Data on Migrations and International Protection to the Ministry of Security ("Official Gazette of BiH", No. 83/09).

Information on the Status in the Area of Immigration and Asylum, adopted by the Council of Ministers of BiH, May 10, 2001

illegal migrations of the citizens of Albania, Serbia (from the area of Kosovo), Macedonia (mainly this pertains to the persons of Albanian nationality) and Turkey. Over the past five years, the citizens of Albania, Serbia (from the area of Kosovo), Macedonia and Turkey represent over 90% of total number of received citizens of third countries in accordance with the Agreement on Readmission with the Republic of Croatia. The citizens of these countries mostly are declined entry into Bosnia and Herzegovina due to providing false data on right to enter Bosnia and Herzegovina. The data on illegal state border crossing show that the citizens of the aforementioned countries make over 80% of recorded persons, if excluding the citizens of Bosnia and Herzegovina and neighboring countries.

Viewed from the point of **Service for Foreigners Affairs** in relation to the issue of irregular migrations to Bosnia and Herzegovina during 2010 it can be said that the increase in irregular entry into Bosnia and Herzegovina was recorded for the citizens of Afghanistan, Palestine and Iraq who, upon occurrence of the economic crisis in Greece attempted to illegally reach the countries of Western Europe. In 2010 illegal migrations between Turkey and Greece on East-Mediterranean routes became the main challenge at EU level. Detection of illegal border crossings in this area, migrants whose goal was the transit through Greece towards other EU member states, in 2010 grew by 45% compared to 2009. Greece also in 2010 had approx. 90% of detected illegal border crossings at external EU borders, which was contributed by the transfer of illegal migrations from central to the east Mediterranean route⁴. These global trends beyond doubt had certain influence over Bosnia and Herzegovina which is lately facing the illegal migrations originating on the aforementioned East-Mediterranean route at Greek territory. The most of these illegal migrants come from the countries of high migration risk which were not present earlier in the greater extent on Bosnia and Herzegovina territory which reflected onto the increase in number of international protection requests.

By starting the operational work of the Service for Foreigners Affairs highly noticed and significant results in detection of illegal migrants were achieved. The results achieved are combination of many factors and prior to all, increased planned activities of the actions in control of movement and stay of foreigners according to the operational data collected. The service continuously collected operational data on illegal migrations, manner of leaving the origin countries and transit to Bosnia and Herzegovina in the manner of entry of illegal migrants in Bosnia and Herzegovina, their transit through the country and manner of illegal departure towards the western countries and increased activities in monitoring of locations and persons interested from the aspect of this activity.

Particular progress was achieved in domain of secure system of removal of foreigners from human resource and technical establishment of the Sector of Readmission, Receipt and Accommodation within the Service for Foreigners Affairs. From the official opening of Immigration Center on July 3, 2008 to December 31, 2011 total of 877 persons were placed under supervision.

When pertaining to trends in the area of immigrations, continuous growth of authorized temporary stays was recorded, particularly on the basis of private entrepreneurship, on the basis of real-estate ownership and marriage with Bosnia and Herzegovina citizens, which speaks for the fact that Bosnia and Herzegovina is becoming more and more destination country for the foreign citizens. The most of the authorized temporary stays pertains to the citizens of the Republic of Serbia, Republic of Turkey, Republic of Croatia, Montenegro, China and Macedonia.

When pertaining to the issue of approval of permanent stay, as of 2008, growth trend is noticeable for approval of permanent stay of the foreigners in Bosnia and Herzegovina and it continues in 2009 as well, while in 2010 slight reduction in number of approvals of permanent stays in Bosnia and Herzegovina occurred. The most of the authorized permanent stays pertains to the citizens of China, Macedonia, Republic of Croatia and Republic of Turkey.

When pertaining to the issue of undertaking measures towards foreign citizens, almost matching number of measures sentenced is evident in 2010 compared to 2009, and those were in the most cases taken against the citizens of the Republic of Serbia, Albania, Republic of Croatia, China and other countries.

When pertaining to the trends in the area of **international protection (asylum) in Bosnia and Herzegovina** and on the basis of comparable analysis of the data over the past two years 2009 and 2010, it is evident that the movement trends of international protection (asylum) seekers in Bosnia and Herzegovina are changing. According to the official data for 2010, in the area of international protection (asylum) key trends can be summarized through the following findings:

- Reduced number of international protection seekers compared to 2009 while the number of requests increased,
- Reduced, compared to previous year, number of requesters from the Republic of Serbia, but it remains the country the largest number of applicants is coming from,
- Increased number of international protection seekers who come from Afghanistan, Alger, Iraq,
 Iran, Cameroon, Tunisia and Pakistan,
- Increased number of international protection seeker requests for the unaccompanied minors,
- Increased number of requests for international protection where there is only applicant, without accompanying persons,
- Stopped trend of repeated requests, since the requests in 2010 were filed for the first time,
- Women, still, represent the largest percentage of international protection seekers in Bosnia and Herzegovina,
- The largest number of requests for international protection is based on economic reasons,
- The largest number of requests for international protection was declined due to the lack of grounds.

As far as the **recognized refugees or persons with recognized subsidiary protection status** are concerned, all exercise right to medical and social protection, education and work under the same conditions as Bosnia and Herzegovina citizens.

Within the competency of the Ministry of Human Rights and Refugees, Sector for Refugees, Displaced Persons and Housing Policy, besides ensuring the aforementioned rights, is functioning of the refugee-admission center in Salakovac – Mostar, where, on the day of December 31, 2011 47 persons with recognized refugee status in Bosnia and Herzegovina were placed. Remaining persons with recognized refugee status mainly reside in private accommodation. Almost all recognized refugees are from Kosovo, except from 2 persons from the Republic of Croatia, 1 person from Montenegro, 1 person from the Republic of Serbia, 1 person from Kuwait and 1 person from Palestine.

As far as the **emigration** is concerned, in Bosnia and Herzegovina there is no established system of monitoring of the emigration flows or the data on return of the emigrants. Currently, within certain project, the work is underway in establishment of the monitoring system for migration statistics in accordance with the European Union standards. Although, as per data available, it is possible to summarize the following emigration characteristics:

Bosnia and Herzegovina is emigration country with approx. 1.5 million emigrants according to the data of the Ministry for Human Rights and Refugees of Bosnia and Herzegovina. This data is matching the data of the World Bank per which Bosnia and Herzegovina is ranked second in Europe per volume of emigration compared to the total number of population with 1,471,594 emigrants, which represents 38.9% of total Bosnia and Herzegovina's population ⁵;

- Besides resettlement during the war when 2.2 million persons were moved from their prewar homes in Bosnia and Herzegovina (over 50% of pre-war local population), the entire postwar period is marked with continuation of emigration, mostly for the economic reasons: UNDP estimates that between January 1996 and March 2001, 92,000 young persons left Bosnia and Herzegovina,⁶
- Compared to this earlier, the latest wave of the emigrants consists of younger, better educated, more qualified and urban persons;⁷
- Leading countries in receipt of the emigrants from Bosnia and Herzegovina are Croatia, Germany, Austria, Serbia, USA, Slovenia, Switzerland and Sweden;
- Emigration mainly consists of economically the most active population of average age between 30 and 40 years;
- Emigrants from Bosnia and Herzegovina are well educated on average: in USA tertiary education has approx. 35% emigrants from Bosnia and Herzegovina⁸, in Scandinavian countries approx. 25%, while percentage of the emigrants from Bosnia and Herzegovina with tertiary education is the lowest in Slovenia, Germany, Austria and Switzerland (up to 5%);⁹
- Bosnia and Herzegovina is facing brain drain: the percentage of highly educated persons in emigration is 23.9% (11.1% doctors)¹⁰ by which Bosnia and Herzegovina is amongst leading places in Europe and the World, which represents development problem of the country;
- Due to their human resources (highly educated) as well as financial (money transfers, investments, savings), emigration represents huge potential for development of Bosnia and Herzegovina;
- According to the data of the Central Bank of Bosnia and Herzegovina, the emigrants send to Bosnia and Herzegovina between 2 and 2.5 billion BAM annually in the form of money transfers, which is far more than direct foreign investments and international development assistance to Bosnia and Herzegovina. According to the World Bank assessments, the volume of money transfers in 2010 to Bosnia and Herzegovina accounted for at least 13% of gross domestic product of the country. Simultaneously, the savings of the emigrants, although kept in the country of receipt, are several times higher than the amount of money transfers;
- The emigration is one of the main reasons of population drop at BiH territory, which represents demographic problem of the country;

Despite the existence of such large emigration and its development resources, they are not used for development of Bosnia and Herzegovina due to: insufficient development of the consciousness of the role of emigration in development of Bosnia and Herzegovina, poor inter—institutional cooperation, insufficient research in the area of migrations and development, insufficient support to development of international cooperation in this area.

⁵ World Bank, Migration and Remittances Factbook, 2011

⁶ UNDP, 2002. Human Development Report.

⁷ Youth Employment and Retention Program (YERP). UNDP. 2008

⁸ Data from USA Population Census as of 2000

⁹ OECD data. http://stats.oecd.org

World Bank, Migration and Remittances Factbook, 2011.

Overview of Basic Migration Flows

INDICATORS/	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010
YEARS										
Number of visas issued in DCO	23,458	21,978	17,411	15,638	14,801	11,960	12,071	10,139	9,284	9,623
Number of visas issued at the border	3,706	4,853	4,327	5,641	2,049	927	735	684	345	327
Number of declined entries into BiH	9,955	10,527	9,450	10,469	7,758	7,829	6,618	3,102	5,103	3,514
Number of temporary residencies	3,756	3,305	4,646	4,897	5,143	5,274	5,513	5,971	7,512	8,131
Number of permanent residencies	326	309	439	178	196	153	136	215	359	315
Number of voluntary returns of irregular migrants (with IOM assistance)	1,644	1,496	1,218	506	345	112	261	44	226	341
BiH citizens	1,566	1,355	844	295	101	54	28	16	73	87
Foreign citizens	78	141	374	211	244	58	233	28	153	254
Receipt of foreigners in accordance with readmission agreement with the Republic of Croatia	2,317	766	756	255	170	174	240	248	122	119
Number of persons requesting international protection/asylum in BiH	732	575	739	301	146	69	581	95	71	64

3.3. Constitutional-Legal Framework

The starting basis for drafting the Strategy in the Area of Migrations and Asylum (2012-2015) is contained in the provisions of the Bosnia and Herzegovina Constitution, Article III., Paragraph (1.), Item f), according to which the state institutions have exclusive jurisdiction to generate immigration, refugees and asylum policies. This provision represents one of legal grounds to adopt legal-political documents that would in a planned, organized and harmonized manner regulate the activities of competent institutions in the area hereof, in order to create as efficient control mechanisms as possible of this phenomena in Bosnia and Herzegovina. The mentioned Constitutional provision is at the same time a ground for passing legal regulations that would additionally elaborate and regulate certain open issues in the area of migration, asylum and status of refugees. Thus, during the drafting process of the Strategy in the Area of Migrations and Asylum (2012-2015) it has to be taken into account and thoroughly analyzed both legal regulations and bylaws dealing with:

(1) competence of certain institutions in Bosnia and Herzegovina in the area of migrations, asylum and international refugee law (Law on Council of Ministers of Bosnia and Herzegovina, Law on Ministries of Bosnia and Herzegovina and Other Administrative Bodies of Bosnia and Herzegovina);

- (2) issues regarding entry and stay of foreigners in the territory of Bosnia and Herzegovina (Law on Movement and Stay of Foreigners and Asylum, with bylaws);
- (3) competence and organization of institutions directly involved in law enforcement (Law on Administration, Law on Service for Foreigners Affairs, Law on Border Police BiH, Law on State Investigation and Protection Agency, Law on Police Officials, Law on Public Service);
- (4) material-legal and administrative-legal issues regarding citizenship acquiring, procedure of rendering international-legal protection, border protection and others. (Law on Citizenship of Bosnia and Herzegovina, Law on Administrative Proceedings, Law on Administrative Disputes, Law on Border Control), and
- (5) other similar issues relevant for comprehensive regulation of migration and asylum topics (Framework Law on Elementary and Secondary Education, Criminal Law of Bosnia and Herzegovina, Law on Minor Offence of Bosnia and Herzegovina, Law on Protection of Secret Data, Law on Protection of Personal Data and Law on Travel Documents of Bosnia and Herzegovina).

A very important source is a set of bylaws in the area of migrations and asylum passed in the previous period that have been presented as enclosure to the Strategy. Also, one should not exclude other bylaws that left certain impact on developing the Strategy hereof. Amongst those, specially is interesting the Decision of the Council of Ministers of Bosnia and Herzegovina on procedures in the process of harmonization of legislation of Bosnia and Herzegovina with *Acquis communautaire*. ¹¹ The Decision hereof, instructed the ministries and other administrative bodies in Bosnia and Herzegovina to make sure all the domestic legal acts are harmonized with the complete body of EU legislation.

Identification of relevant legal sources of domestic legislation is very important for drafting such a strategic document for both legitimacy of set out strategic goals and harmonization of the content with provisions of specific legal regulations and bylaws.

3.4. International Legal Framework

At the moment there are many international contracts in which Bosnia and Herzegovina is a contracting party, with these having direct or indirect impact on content and composition of the Strategy in the Area of Migrations and Asylum (2012-2015). Provisions of these contracts are relevant in the sphere of implementing priory taken commitments of Bosnia and Herzegovina as well as in the aspect of continuing integration processes towards the EU accession. Thus it might be said that in the context of previous indications, regulation of migration and asylum issues is exclusively the matter of state sovereignty of Bosnia and Herzegovina, in particular from the point of prescribing the conditions of entry and stay of foreigners in the state territory and allocating some of the types of international protection. However, current developments in the area of globalization, intensive migrations and integration of human relations significantly reduced the state sovereignty to independently regulate these issues. One should take into account that Bosnia and Herzegovina has clearly defined foreign policy that identified priorities, inter alia, among which accessing Euro-Atlantic integration processes has an extraordinary importance. That is, hence, also significant for identifying international commitments of Bosnia and Herzegovina as a factor to influence foreseeing of the measures and activities in the matter of control of migrations and asylum in Bosnia and Herzegovina. Therefore, it is vital to identify the most important sources of international character and contents thereof to be taken into account when drafting the Strategy hereof. These are, naturally, numerous and difficult to be broken down precisely. If it is observed the time of accessing the contracts, it could be said that some were concluded in previous period, prior to international recognition of Bosnia and Herzegovina as a sovereign state, and as such were integrated into the legal system of Bosnia and Herzegovina based on Contract on succession

between Former Yugoslav country members. A typical example of such contract is the 1951 Convention Relating to the Status of Refugees and the 1967 Protocol on the Status of Refugees. 12 Also, Annex I. of the Constitution of Bosnia and Herzegovina includes international elements that are the constituent part of the Constitution of Bosnia and Herzegovina. On the other hand, Bosnia and Herzegovina has signed majority of the contracts relevant for generating the Strategy in the Area of Migrations and Asylum (2012-2015) in the last few years. Analyzing its character these are mainly multilateral and bilateral agreements regulating higher or smaller number of issues in the area of cooperation regarding migration and other similar phenomena. Observed from the area of implementation these are of universal, regional or local characteristics. Out of regional sources particularly important and significant for Bosnia and Herzegovina are the ones on joining the EU. A typical example of such an agreement would be the Stabilization and Association Agreement (SAA) signed between Bosnia and Herzegovina and the EU. As a background for the mentioned agreement it is worth noting that the negotiations on the issue started in November 2005, while technical negotiations were finalized a year later, more specifically in December 2006. The Agreement was initialed on December 5, 2007 and signed on June 16, 2008. Full implementation of the provisions stated in the Stabilization and Association Agreement represents a key step for Bosnia and Herzegovina in further integration and full membership in the European Union. With regards to the issue of migrations and asylum it should be noted that these are regulated in Chapter VII of the Stabilization and Association Agreement (Justice, Freedom and Security). Specifically, the issues pertaining to visas, border administration, asylum and migration are included under provision of Article 80 of the Agreement, while Article 81 regulates the issue of prevention and control of illegal migrations and reacceptance (readmission). According to the provisions of the Stabilization and Association Agreement, Bosnia and Herzegovina has a commitment to cooperate with the EU and the countries of the region on visa issues, border control, asylum and migrations. Second important source is the Agreement on readmission between the European Union and Bosnia and Herzegovina, which has priority in application in relation to any provisions of any other bilateral agreement or arrangement on readmission of persons who do not have a permit to stay, that are signed between certain EU members and Bosnia and Herzegovina. Another category of sources relevant for the EU integration are unilateral legal documents issued by the EU. Amongst these, special place is given to the EU Council decisions, European parliament and EU Council decrees and EU directives regulating certain issues relevant for the Strategy hereof drafting. In that manner, some of regional sources rendered under the auspices of the EU are the following: (1) EU Council Decision on principles, priorities and conditions included in European partnership with Bosnia and Herzegovina and recall of Decision 2006/55/EZ-(2008/21/EC), (2) EU Parliament and EU Council Decree No. 1091/2010 dated November 24, 2010 changing the Council Decree (EC) No. 539/01 on a list of third countries whose citizens were to have visa when crossing the outer borders and those countries whose citizens are exempted from the rule, (3) Directives regulating a set of issues regarding entry, stay and movement of foreigners in the EU territory and (4) EU documents on migration and development. As currently Bosnia and Herzegovina has a status of potential candidate for the EU membership, anticipated acceptance of these contents of the EU legal sources in legal system of Bosnia and Herzegovina definitely contributes to accelerated EU integrations. On the other side, some of the mentioned sources, like EU Parliament and EU Council Decree on so called "visa liberalization" regime for citizens of Bosnia and Herzegovina represent an important source from the aspect of results achieved in domain of regulating migration and asylum in Bosnia and Herzegovina, at the same time, however, serve as a reminder on need to as comprehensive as possible and high quality develop instruments of migration policy of Bosnia and Herzegovina to keep the status hereof.

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Also, important for the Strategy in the Area of Migrations and Asylum (2012-2015) are the international contracts on harmonizing issues on human trafficking that Bosnia and Herzegovina incorporated in its own legislation. Among these, particular place is given to the Protocol on prevention, elimination and sanctioning the trafficking in human beings, in particular women and children – amending the UN Convention against Transnational Organized Crime, European Council Conventions on action against human trafficking, Directive (2011-36/EU) on prevention and fight against human trafficking and protection of victims. It may be said that these are the most important sources of universal, regional and supranational character setting out the standards of actions in the area hereof. However, during the draft process of the strategic paper hereof other relevant sources were included also from international law in the area of preventing the human trafficking.

Finally, special category of international sources that must be considered during draft of the Strategy in the Area of Migrations and Asylum (2012-2015) are bilateral agreements Bosnia and Herzegovina concluded with certain countries from the region with content dominantly pertaining to readmission (return) of persons to the countries of origin or transit, and who do not meet or stopped meeting requirements for entry or stay in host country. For efficiency and better overview a detailed list of all relevant sources of international law is enclosed as a separate Annex to the Strategy in the Area of Migrations and Asylum (2012-2015).

3.5. Movement towards Joint EU Migration Policy

As Bosnia and Herzegovina received the status of potential candidate for EU membership, it is crucial to consider certain guidelines when creating a strategic document on migration and asylum, the guidelines the EU countries use when generating and implementing its own administering policies on migrations. The impact of these guidelines is relevant as Bosnia and Herzegovina has several times now anticipated some of activities foreseen in the documents issued under the auspices of the EU, thus demonstrating its strong determination and devotion to continue with positive steps towards the EU standards in the area. A typical sample of Bosnia and Herzegovina achievements are harmonization of regulations in migration and asylum laws with EU legal system, introducing a system of Integrated Border Management, regular announcements of Bosnia and Herzegovina Migration Profile. Hence, acknowledging these guidelines is important from the aspect of the EU that tends to introduce a coherent system of coordination with non EU states in order to have efficient migration management. Therefore, one of a key documents that determinates the drafting of the mentioned Strategy is definitely "Joint immigration policy for Europe: principles, activities and instruments" that includes ten common principles of articulating the immigration policy in the EU. It is a very important document implying the main directions of specific legal-political objectives and methods of action of certain states in the area of comprehensive immigration management. According to that document, and common principles are broken down to three pillars of migration policies: (1) prosperity, (2) safety and (3) solidarity. It is essential to emphasize that enumerated principles are based on universal values of human dignity, freedom, equality and solidarity, respect of internationally protected human rights and freedoms as well as solidarity with refugees and persons in need of protection. In order to present as precisely as possible the principles overview these are given as follows:

1. Prosperity and immigration: Precise regulation of acceptance and stay of foreigners

Every state should promote legal migrations, to be administered with clear, transparent and fair rules. This, inter alia, includes informing the foreigners on requirements for entry and stay in a certain state, fair treatment of foreigners with approved legal stay.

2. Prosperity and immigration: Meeting supply and demand at labor market

One of the preconditions to develop competitive and economic prosperity is an overall analysis of labor market, in particular needs for specific, high qualified work force in certain economic sectors. With that in mind, states can set quotas for entry of foreigners to its territory for employment. A ground for determining specific needs of labor market by hiring foreign citizens are Migration Profiles in certain states, that should provide reliable indicators for migration management.

3. Prosperity and immigration: Integration as a key to successful immigrations

Immigrants' integration should be a two-way process in which active roles have the host states and immigrants themselves. One of the most important components of integrations of foreigners is their active participation and full potential development. States should insist on diversity management that incur based on migration origin and increase social cohesion.

4. Solidarity and immigration: Transparency, trust and coordination

Creating common immigration policy should be based at high level of political and operational solidarity, mutual trust, transparency, distributed accountability and joint efforts of the state members and the EU itself.

5. Solidarity and immigration: Efficient and coherent use of available resources

In order to implement strategic goals of migration policy, it implies significant financial assets that have to be in proportion to specific needs of certain state, more precisely migration flows and specific challenges faced by the state regarding immigrants inflow on its territory.

6. Solidarity and immigration: Partnership with third states

Partnership and cooperation between states are one of requirements of efficient management over migrations. The EU cooperation with third states is possible in the area of developing the possibility for legal migrations, capacities to administer migrations, identification of risk factors for illegal migrations, human rights and freedoms protection, preventing illegal migration flows and increasing possibility for migration scope. In relation to state candidates and potential candidates with developed migration management policy (where Bosnia and Herzegovina is included), this principle foresees use of new instruments of migration policy for advancing the mechanism of cooperation with the EU.

7. Security and immigration: Visa regime policy that serves the interests of Europe and its partners

Capability of states to reduce and prevent illegal migrations is one of the conditions of acceptance and public support to the migration policies. Therefore, states should via measures of visa policy provide undisturbed movement to *bona fide* travelers with simultaneous increase of security. In order to realize these objectives, it is required to enable use of contemporary technologies to apply differentiated, risk based controls of visa applicants with intensive exchange of information between states and full protection of privacy right i.e. following regulations on data protection.

8. Security and immigration: Integrated border management

Integrated EU external border management according to the principle hereof should be reinforced while border control policies should be developed in a coherent manner together with customs control policies and prevention of other security threats. Within this principle, EU tends to develop a set of strategic measures of cooperation with third states of origin or transit to develop their own capacities of integrated border management.

9. Security and immigration: Intensify fight against illegal migration and zero tolerance for human trafficking

In line with the principle hereof, the EU endeavors to develop a comprehensive policy of fight against illegal migrations and human trafficking. Objective of such policy is to oppose to the appearance of illegal labor and illegal employment in different forms. This objective is planned to be carried out with a set of preventive measures, law enforcement and sanctions. Also, protection and support to the victims of human trafficking is to be enhanced.

10. Security and immigration: Efficient and sustainable return policies

The return policies are mandatory part of the EU policy in fighting the illegal migrations. Return policies of persons who fail to fulfill requirements of legal stay or who ceased to meet the requirement, should prefer option to render individual decisions on return to the states of origin based on fair and transparent criteria.

The list of the aforementioned principles from this document is used as certain guideline while creating public policies in the area of efficient migration management. Due to its importance, beyond doubt it has its place in creation of the content of the Strategy in the Area of Migrations and Asylum (2012 – 2015). Further, the importance of other legal-political documents issued under the umbrella of the EU has similar significance in development of this Strategy. Amongst those documents, particularly are to be singled out the Global Approach to Migrations (external dimension of migration policy of EU, dialog and cooperation with the third countries, increase of coordination, coherence and synergies), Den Haag Program and Stockholm Program which, amongst the other, provide for certain measures that the EU intends to undertake in the area of comprehensive migrations management.

3.6. Adopted Policies of Competent Bodies of Bosnia and Herzegovina

Since the specific measures and activities pointed towards the efficient migrations and asylum management in Bosnia and Herzegovina, cannot be implemented unilaterally, without necessary harmonization of these activities with other, officially adopted policies, it is necessary to point to some of the most significant legal-political documents in Bosnia and Herzegovina which have certain influence onto the development of the Strategy in the Area of Migrations and Asylum (2012 – 2015). The form containing these policies is various, ranging from strategies, action plans, general action directions, conclusions of the highest bodies of the executive authorities. The aforementioned documents which create public policies pertain to the areas of general and special social development, foreign policy, while some of those sources particularly pertain to the improvement of the relation of Bosnia and Herzegovina with its own emigration. For the purpose of understanding the significance of those sources for development of subject Strategy, a list and summarized description of the content of those documents will be presented here.

General Directions and Priorities for the Implementation of Foreign Policy of Bosnia and Herzegovina, from 2003, is the document of the Presidency of Bosnia and Herzegovina defining the basic directions and priorities of BiH foreign policy. One of the more significant directions and activities of BiH foreign policy pertains to further approaching and institutionalizing the relation with the European Union in accordance with the EU Stabilization and Association Agreement, which is of great significance for Bosnia and Herzegovina. Signing of the EU Stabilization and Association Agreement, and then its implementation is to significantly contribute to inclusion of Bosnia and Herzegovina into the European integration flows. Considering the obligations that Bosnia and Herzegovina undertook in the area of migrations by signing the Stabilization and Association Agreement, it can be said that this pertains to the highly important political document that must be considered while creating measures of migration and asylum management. Likewise, in the

spirit of this document is the care of BiH citizens abroad which is constant segment of the foreign policy of the Presidency of BiH.

Strategy in the Area of Migrations and Asylum and Action Plan 2008 - 2011, which was adopted by the Council of Ministers of BiH, November 13, 2008 is a highly important source, particularly since based on the results of implementation of this strategic document is based the projection of strategic goals of Bosnia and Herzegovina in this area for the period 2012 – 2015. The aforementioned document presents the development of immigration and asylum system, situation in this area, defines goals, activities, due dates and carriers of realization for the aforementioned period for the area of visas, border, immigration, asylum and protection of foreigners, victims of human trafficking. The Council of Ministers of Bosnia and Herzegovina issued the decision March 19, 2009 on appointment of the Coordination Body for Monitoring of the Implementation of the aforementioned Strategy and the report of this body provides highly reliable information on achieved success in realization of the strategic goals posed at that time.

Integrated Border Management Strategy for Bosnia and Herzegovina which was adopted by the Council of Ministers of Bosnia and Herzegovina on July 4, 2005, as well as the Revised Strategy with Action Plan, adopted on July 10, 2008, and then on July 28, 2011 which represent the strategic framework that determines further activities in the area of border management in Bosnia and Herzegovina. The concept of integrated border management, amongst the other, includes the area of migrations, asylum and visas, where particular emphasis is on establishment of efficient cooperation of state institutions, services and bodies engaged in border activities. The concept of integrated border management relies on three pillars of cooperation: within the services, between the services and international cooperation. The aforementioned levels of cooperation were elaborated on the following basis: 1. Legal and regulatory framework, 2. Managing and organization, 3. Procedures, 4. Human resources and training, 5. Communication and IT and 6. Infrastructure and equipment.

Action Plan for Prevention of Human Trafficking in Bosnia and Herzegovina 2008 – 2012 includes number of measures and activities of competent bodies systemized within 5 strategic areas: 1. Support systems, 2. Prevention, 3. Protection of victims and witnesses, 4. Criminal persecution and 5. International cooperation. Monitoring of realization of the Action Plan is in the competency of the National Coordinator for Fight Against Human Trafficking and Illegal Migration in Bosnia and Herzegovina.

Strategy of Reintegration of Returnees based on Readmission Agreements was adopted at the 99th session of the Council of Ministers of BiH in 2009, and it was prepared by the Ministry for Human Rights and Refugees.

4.

OVERVIEW OF THE MOST SIGNIFICANT ACHIEVEMENTS IN THE AREA OF MIGRATIONS AND ASYLUM MANAGEMENT IN BOSNIA AND HERZEGOVINA (2000-2010)

Over the period from the end of 1990s, Bosnia and Herzegovina faced the extreme burden of intense migration movements through its own territory, which were mainly in direction from the East to the countries of Western Europe. At the time when there were no comprehensive, efficient and coordinated measures and activities of competent bodies in control of the new migration flows, certain security deficiency occurred, resulting in number of phenomena which had characteristics of illegal migrations, more accurately, human smuggling and human trafficking.

With the intention of active engagement in control of these and other related phenomena, Bosnia and Herzegovina over that period initiates taking the initial steps towards the placement of migration under supervision, for both, those which were pointed exclusively towards the stay of foreigners at Bosnia and Herzegovina's territory, as well as those migration movements which had a goal of transit of foreign citizens across BiH territory for the purpose of continuation of the movement towards the third countries. The intensity of undertaking of official migration control measures was different, but, from today's prospective we can speak of "decade of migration success in Bosnia and Herzegovina" as an important indicator of our country's readiness to engage actively in placement under control of all migration movements in its territory, regardless of its form and goals of migration. In order to present the overview of these successes in unique, comprehensive and clear manner, it is of utmost significance to describe the dynamics of development of legal framework of regulation of the migrations in Bosnia and Herzegovina, establishment and institutional development of authorized institutions that carried the greatest burden of development of a comprehensive migration and asylum management system in Bosnia and Herzegovina, and in basic frame express the cooperation of Bosnia and Herzegovina at international level, which was mostly undertaken for the purpose of joint and harmonized acting in the area of migration management at regional and universal basis.

4.1. Legal Framework Development

4.1.1. Immigration and Asylum

The first regulation that regulated the area of immigration and asylum at BiH level was the Law on Immigration and Asylum from 1999.¹³ The provisions of this law were unclear and incomplete and there was a conflict of competencies between the institutions and some vital issues such as: registration of stay, placement of the foreigner under surveillance, specialized institutions for reception, foreigners - victims of human trafficking, and sanctions for failure to comply with the Law on Immigration and Asylum were insufficiently regulated. Although the aforementioned law due to the numerous gaps and unclear areas caused number of reactions of the bodies authorized in its implementation, it has basically fulfilled its mission, since the area of immigration was harmonized with constitutional set up and created pre-conditions for further legal and institutional development in this area.

Significant progress in the sense of improvement of legal framework regulating issues of movement and stay of foreigners in Bosnia and Herzegovina was achieved through the adoption of the Law on Movement and Stay of Foreigners and Asylum as of 2003.14 The text of the aforementioned law, at the time of its enactment, was to the significant extent harmonized with EU Acquis (Acquis communautaire) in the area of immigration and international refugee law. The first time it defined by the law the responsibility of the Ministry of Security to provide special protection and assistance to the victims of human trafficking with the purpose of their recovery and return to the country of their usual residence, as well as the possibility of establishment of the institutions specialized in receipt of foreigners. The law provided legal basis for establishment of adequate service for the implementation of immigration and asylum policy, movement and stay of foreigners in Bosnia and Herzegovina which in the end resulted in adoption of the Law on Service for Foreigners Affairs and establishment of the Service for Foreigners Affairs. However, the aforementioned law did not resolve the second-tier proceeding in certain administrative procedures in which in the first-tier decides the Ministry in its headquarters. The development of the EU acquis in this area created a need for changes and amendments of certain number of the provisions of the existing law, in order to harmonize it with EU regulations. With the purpose of establishing BiH legislation in the area of migration with the EU legislation and Schengen agreement, as well as to resolve shortages that occurred in implementation of the Law from 2003, the new Law on Movement and Stay of Foreigners and Asylum which came into effect May 14, 2008. 15 This law, through 10 chapters prescribes: conditions and procedure of the entry of foreigner in Bosnia and Herzegovina, including visa and visa-free regime, travel documents for foreigners, stay of foreigner, removal of the foreigner from the country, receipt of the foreigner and placement of the foreigner under supervision, international protection and temporary protection in the case of mass inflow of the foreigners, as well as the competencies of the government bodies in the implementation of this law and other issues related to the stay of the foreigners in Bosnia and Herzegovina. This Law also prescribes violations and penalties for the violations committed by violating the provisions of this Law. The text of the aforementioned Law, at the time of its enactment, was to the sufficient extent harmonized with the EU acquis (Acquis communautaire) in the area of immigration, and international refugee law in the area of asylum. Further, the aforementioned law resolved the issue of second-tier in administrative procedures and all first-tier decisions in the area of immigration at BiH territory are made by the Service and the second tier body is the Ministry of Security in its headquarters. All bylaws arising from this law are enacted and listed in the annex of the Strategy.

¹³ Law on Immigration and Asylum ("Official Gazette of BiH" No. 23/99).

Law on Movement and Stay of Foreigners and Asylum ("Official Gazette of BiH" No. 29/03, 4/04 and 53/07).

The Law on Movement and Stay of Foreigners and Asylum ("Official Gazette of BiH", No. 36/08).

The area of immigration and asylum is highly dynamic and permanent goal within the legal framework is harmonization of the existing legislation in the area of immigration and asylum with EU Acquis (*Acquis communautaire*). With the purpose of harmonization of the BiH legislation in the area of immigration and asylum with the Conventions to which Bosnia and Herzegovina is signatory, Schengen Agreement and European Union Legislation, as well as solving the shortages that occurred in the implementation of the existing law, currently the activities are underway for the development of the Law on Changes and Amendments of the Law on Movement and Stay of the Foreigners and Asylum.

In accordance with the Law on Movement and Stay of Foreigners and Asylum the Ministry for Human Rights and Refugees of Bosnia and Herzegovina, Sector for Refugees, Displaced Persons and Housing Policy made regulatory acts, which ensured to the persons with recognized refugee status or status of subsidiary protection right to work, education, health and social care under the same conditions as to the citizens of Bosnia and Herzegovina.

4.1.2. Combating Human Trafficking

This Strategy, in accordance with the Law on Movement and Stay of Foreigners and Asylum, deals with the foreigner, victim of human trafficking in the area of protection of the foreigner, victim of human trafficking and cooperation of the Service for Foreigners Affairs with the foreigners and BiH Border Police with other bodies competent in fight against human trafficking and complements the Strategy for Combating Human Trafficking which is prepared and realized by the National Coordinator for Combating Human Trafficking and Illegal Migration in Bosnia and Herzegovina.

The state bodies started dealing with the issue of human trafficking in 2001; the Council of Ministers of Bosnia and Herzegovina on adopted the Action Plan for Prevention of Human Trafficking in Bosnia and Herzegovina on December 6, 2001. Further, the State Commission for Implementation of the Action Plan for Prevention of Human Trafficking in Bosnia and Herzegovina was formed. Since the legislation in that period did not recognize the protection of victims of human trafficking, the Ministry for Human Rights and Refugees issued on September 6, 2002 Temporary Instruction on Treatment of Victims of Human Trafficking. The aforementioned instruction defines the rules and manner of acting of all state and entity bodies of government which, pursuant to their competencies assume the activities in prevention and suppression of human trafficking, as well as the civil associations, signatories of the Memorandum of Understanding on Placement of Victims of Trafficking in order to ensure efficient protection of the victims of trafficking in accordance with the international standards on human rights protection. This instruction remained effective until the adequate regulatory act was enacted, in accordance with the provisions of the Law on Movement and Stay of Foreigners and Asylum which was enacted in 2003 and where, for the first time, in the law there are provisions on protection of foreigners, victims of human trafficking.

The Law on Movement and Stay of Foreigners and Asylum as of 2003 defined the temporary stay for humanitarian reasons that shall be approved to the foreigner if he/she is a victim of organized crime i.e. human trafficking with the purpose of providing protection and assistance in recovery and return to the country of usual residence. Further, the provisions of the law define the possibility of establishment of specialized institutions for acceptance of foreigners, such as, in this area, are the centers for placement of victims of human trafficking, as well as to provide that the monitoring of the specialized institutions for receipt of foreigners be performed by the Ministry of Security. The aforementioned provisions were included into the Law on Movement and Stay of Foreigners and Asylum from 2008 and regulatory act elaborated the procedures of protection of foreigners, victims of human trafficking to the detail.

The procedure of information exchange amongst the actors of the assistance of victims of human trafficking is regulated by the Rules on Protection of Victims and Witnesses of Human Trafficking, Citizens

of Bosnia and Herzegovina and Rulebook on Protection of Foreigners, Victims of Human Trafficking. All cases of foreign victims are reported to the authorized field center of the Service for Foreigners Affairs, with the purpose of ensuring acceptance, placement and regulation of foreigner's status in Bosnia and Herzegovina.

Within the local legislation, criminal act of human trafficking is incriminated by the Article 186 of the Criminal Code of Bosnia and Herzegovina and belongs to the group of criminal actions against humanity and values protected by international law.

In the end, it should be said that, enactment of these regulations does not end the activities of the state of Bosnia and Herzegovina in harmonization of its migration law with recent changes and amendments of relevant regulations in this area issued in the EU. This is one of imperatives that must be taken in consideration when planning strategic activities in the following period.

4.2. Institutional Development

Development of legal framework in the area of migration and asylum was followed by establishment and institutional strengthening of certain bodies of administration and independent administrative organizations at BiH level, which by the law are assigned competency in this area. Based on this, it follows that Bosnia and Herzegovina has the institutions established at political-strategic and operational-practical level, which, through the established inter-institutional cooperation jointly and in harmonized manner act with the purpose of comprehensive and efficient migrations management. In order to present the achievements in this area clearly and in detail, the development of institutional framework is to be presented, in accordance with earlier systematization provided in the domain of legal framework development.

4.2.1. Immigration and Asylum

At the Ministry for Human Rights and Refugees, the Sector of Immigration and Asylum was established on August 1, 2008 and it acted in highly limited conditions with limited staff capacities. The Ministry of Security was established in 2003 and it is, amongst other, authorized for caring for, creating and implementing immigration and asylum policy in Bosnia and Herzegovina, define procedures and manner of organization of the service related to movement and stay of foreigners in Bosnia and Herzegovina and protection of international borders. As of January 1, 2004 the Sector of Immigration and Asylum became the integral part of the Ministry of Security and as of August 1, 2004 pursuant to the changes in internal organization of the ministry, the Sector of Immigration and Asylum continue to operate as independent separate organizational units within the Ministry of Security as Sector of Immigration and Sector of Asylum.

4.2.2. Ministry of Security – Sector of Immigration

Sector of Immigration of the Ministry of Security has two departments: Department of Administrative Affairs, Regulations and Readmission and Department of Analysis, Strategic Planning, Monitoring and Training. The Ministry of Security, through the Sector of Immigration, is responsible for second-tier deciding upon appeals of foreigners related to entry, movement and stay of foreigners in Bosnia and Herzegovina i.e. it issues the decisions upon appeals of the parties against the first-tier decisions which are issued by the Service for Foreigners Affairs and BiH Border Police in accordance with the Law on Movement and Stay of Foreigners and Asylum. Within the competency of the Sector of Immigration is monitoring of implementation of the legislation of Bosnia and Herzegovina in the area of immigration, monitoring and analysis of conventions ratified by Bosnia and Herzegovina, EU acquis (*Acquis*

communautaire) and secondary law in the area of immigration, thus proposal of harmonization of the legislation of Bosnia and Herzegovina with the European Union legislation and international law in the area of immigration. The Sector is competent for the implementation of the agreement on readmission in the segment of receipt of the citizens of Bosnia and Herzegovina through determining BiH citizenship and identity of the person returning in accordance with the aforementioned agreements which is realized through the Protocol on Cooperation in more efficient realization of the agreement on readmission of the persons residing without permits in other countries, signed between the Ministry of Security, Ministry of Interior of the Republic of Srpska, Federal Police Administration, Cantonal Ministries of Interior, Brcko District of BiH Police, Service for Foreigners Affairs, BiH Border Police. In the segment of receipt of the foreigners, victims of human trafficking, the Sector is competent for receipt, protection and rights of the foreigners, victims of human trafficking which is realized through the cooperation in accordance with the protocols on cooperation signed with non-governmental organizations for placement of foreigners, victims of human trafficking and non-governmental organization for free legal aid to the victims of human trafficking. The Sector prepares Migration Profile of Bosnia and Herzegovina and is competent for collection and processing of statistical data for the purpose of targeted specialist analysis in the area of migration, it deals with coordination in development of training program in the area of immigration and asylum, prepares, proposes and realizes projects from the competency of the Sector, keeps databases from the competency of the Sector, monitors implementation of the policy in the area of immigration and coordinates development of proposal of migration policy development.

4.2.3. Ministry of Security – Sector of Asylum

The United Nations High Commissioner for Refugees was responsible for determining the refugee status and standards in treatment towards the international protection (asylum) seekers until June 30, 2004. As of July 1, 2006 the Sector of Asylum assumed leading the procedure for determining of the refugee status in Bosnia and Herzegovina.

The Sector of Asylum of the Ministry of Security has three departments: Department for Asylum Procedure, Department of Support and Department for Receipt and Program. Under jurisdiction of the Sector of Asylum is the Center for Receipt and Placement of International Protection (Asylum) Seekers in Bosnia and Herzegovina, and the Department for Receipt and Program is ensuring its functioning and work.

The competencies of the Sector of Asylum are: conduct of administrative and other work pertaining to execution and implementation of the policy and procedure of asylum in Bosnia and Herzegovina, conducting the work pertaining to development of pre-drafts and drafts of the laws and bylaws in this area, providing receipt, placement and support to the international protection (asylum) seeker, following the situation in regards to achievement of the European Standards in the area of international protection, making analysis and reporting, as well as the other work which, in its nature, belongs to the competency of this Sector.

In order for the system of international protection to be efficient, the Sector of Asylum of the Ministry of Security, as competent body for enactment of the first-tier decisions upon requests for international protection, cooperates with all authorized institutions. The Sector of Asylum of the Ministry of Security made great improvements which are reflected in the following:

- Fully enabled it for running the procedure of the international protection (asylum) in Bosnia and Herzegovina in the manner that the constant in human potential is created.
- Complete material-technical capacities of the Sector of Asylum were created, enabling uninterrupted functioning of the international protection (asylum) system in Bosnia and

Herzegovina. Here we primarily aim at the Sector as whole and the issue of construction of new Center for Placement of the International Protection Seekers.

- In Bosnia and Herzegovina the system of international protection is established and the international refugee law and European Union standards are incorporated in it.
- As already known, the accommodation and housing capacities for the persons seeking international protection in Bosnia and Herzegovina represented a great issue for a number of years. The Ministry of Security of Bosnia and Herzegovina in 2007 even initiated the first activities related to finding the permanent solution of accommodation capacity for those seeking for shelter in Bosnia and Herzegovina.
- Although the obligation of Bosnia and Herzegovina existed to date as well to provide travel document (TD) to the persons with recognized refugee status, enabling their uninterrupted movement, it was not possible to realize it to date. This is due to the reason that the basic preconditions rulebooks, existence of TD, human potential and education required were not met. By enacting bylaws and procurement of the TD booklets for refugees, the basic preconditions were created for initiation of the activities in this area.

4.2.4. Service for Foreigners Affairs

The Service for Foreigners Affairs was established by the Law on Service for Foreigners Affairs in 2005, and its operational activities started on October 1, 2006. Until that point the control of movement and stay of foreigners at BiH territory and enactment of first-tier decisions in the area of immigration, was within the competency of the ministry of interior of the cantons in the Federation of Bosnia and Herzegovina i.e. Public Security Centers of the Ministry of Interior of the Republic of Srpska and Brcko District of BiH Police. During the period prior to the initiation of the work of the Service, Bosnia and Herzegovina did not have efficient system of operational activity in the area of immigration and it was necessary to establish centralized, well trained and vertically organized service at state level with allocated field offices, for the purpose of swift and efficient reaction in all matters related to migration flows.

The Service has been established as an administrative organization within the Ministry of Security of Bosnia and Herzegovina with operational independence for business conduct and solving the issues from its competencies, performance of administrative-managerial and inspection work prescribed by the Law on Movement and Stay of Foreigners and Asylum. The Service has 3 sectors as follows: Sector of Operational Support, Sector of Readmission, Receipt and Placement and Sector of Immigration. Besides the sectors, the Service has 16 field offices as follows: Sarajevo, Banja Luka, Mostar, Istočno Sarajevo, Livno, Doboj, Tuzla, Bihać, Goražde, Bijeljina, Trebinje, Zenica, Travnik, Brčko, Orašje and Ljubuški. An Immigration Center is operated within the Service.

The competencies of the Service are monitoring and control of the movement and stay of foreigners in Bosnia and Herzegovina through performance of administrative-managerial and inspection work. Through performance of administrative-managerial work, the Service decides upon foreigner's status, i.e. through approval or declining of the request for authorization of stay of the foreigner in the country, cancellation of stay, exiling and removal of the foreigner from the country. Further, it performs as well certain security checks when deciding on visa issuing and approval of residence, and with long-term residences it issues the consent for issuance of long-term visas.

Within the inspection supervision, the Service, through the operational manner, intelligence and information gathering, monitors and controls the legitimacy of the stay of foreigner in Bosnia and Herzegovina. The Service collects the data on illegal migrations and illegal migrants in Bosnia and Herzegovina, then monitors and controls stay of foreigners through their potential irregularity in use

of their stay, on jeopardizing the security as well as other incriminating actions, upon which the Service undertakes measures and applies other legally defined competencies.

The Service in its work continuously cooperates with other law enforcement agencies within its legally defined competencies. This cooperation pertains primarily to institutions implementing the Law on Movement and Stay of Foreigners and Asylum, but also to the other agencies and bodies in Bosnia and Herzegovina. The Service, in its work, when required, requests the assistance of other agencies and bodies in the manner defined by the laws and other regulations. The service, within defined competencies, realizes the international cooperation as well, with the purpose of implementation of its competencies. In that sense, similar services of other countries are contacted, primarily when pertaining to readmission and receipt of foreigners in their home countries, i.e. performance of certain required check for the foreigners in their countries of origin and certain data and information forwarding in its competencies. The service has very good cooperation with the international institutions and organizations located in Bosnia and Herzegovina and which, in the nature of their competency, deal with this issue. The cooperation was primarily in direction of institutional and operational strengthening of the Service. This cooperation significantly, in educational sense, pertains to professional development of the staff of the Service.

The representatives of the Service participated in the work of working groups for creation of legal and by-legal regulations in the area of migration, as well as in creation of the Strategy in the Area of Migrations and Asylum and Action Plan for the period 2008 – 2011. Furthermore, in accordance with the liabilities assumed in the implementation of the Strategy of Integrated Border Management and signed agreement in this area, the participation of the representatives of the Service is ensured in the work of the Joint Risk Analysis Center which has been established with the headquarters in BiH Border Police. The Strategy on Integrated Border Management envisions a number of activities of larger number of institutions which are to contribute to more efficient and better control and state border monitoring. In the area of risk analysis and establishment of the Risk Analysis Center, the Service, in accordance with requirements, established and adjusted its organizational and human resource capacities.

The Service works continuously on implementation of the Action Plan for Combating Human Trafficking and Illegal Migrations. Within its competencies, the Services also work on implementation of the Action Plan for Combating Terrorism, through active participation in the work of the Strike Group for Fight Against Human Trafficking and Illegal Migrations. Within its competencies, the Service also works on the implementation of the Action Plan for Combating Terrorism, through operational participation and information exchange with other agencies. The Service is represented in the Coordination Body for Monitoring of the Realization of the Strategy in the Area of Migration and Asylum and Action Plan 2008 – 2011, assigned by the Council of Ministers of Bosnia and Herzegovina.

The Service participates in placement in function of the Information System on Migrations "ISM" as key database on foreigners in Bosnia and Herzegovina. Having in mind that such system represents the integral part of the security of the country and their ability to manage migrations in coordinated manner, the Service placed at disposal all required staffing and technical capacities for functioning of this system. It is very important to emphasize that the Service, for the purpose of more efficient migration management in Bosnia and Herzegovina, as of 2009 started printing the stickers of authorized stay with the picture from the ISM database, which provided more efficient and reliable database and minimized the possibility of potential misuse of the sticker.

Given that the European Standard is biometric visas and residence permits issuance, the Service will place at disposal all required resources for providing of the support to the project of biometric visa issuing, which also envisions issuing of the biometric residence permits in accordance with EU standards. The information system of data, information and document exchange electronically is established within the Service (service Headquarters and Field Offices). IT connecting of the Service with the state

personal data registry (personal IDs, passports, vehicles) had been complete, with the purpose of more efficient performance of the work from the competencies of the Service.

4.2.5. Border Police of Bosnia and Herzegovina

BiH Border Police/State Border Service of Bosnia and Herzegovina/ was established on the basis of the Law on State Border Service of Bosnia and Herzegovina, which, in accordance with its competencies, by the Decision No. 18/00, as of January 13, 2000, was issued by the High Representative in Bosnia and Herzegovina. The law came into effect on February 2, 2000 and functioned on temporary basis until its adoption by both houses of the Parliamentary Assembly of Bosnia and Herzegovina at the sessions held on May 23 and June 6, 2001, and upon publishing in the "Official Gazette of BiH" No. 19/01 it came into the effect on August 11, 2001. The provisions of the law established State Border Service of Bosnia and Herzegovina (SBS BiH) for the purpose of performance of the work in border protection and security of the airports.

SBS BiH, in cooperation with UNMIBH adopted the transition and implementation plan of SBS BiH which consisted of three phases.

During 2000, SBS BiH fully completed the first phase of implementation within which the Main Office and 4 units of SBS were established: Sarajevo Airport, Doljani, Izačić and Zvornik. By this, the SBS BiH assumed the work on protection of approx. 10% of the total length of the international border and security work in one international airport.

In 2001, SBS BiH continued its work by realizing the second phase of transition and implementation, by the end of 2001, SBS BiH had established 12 units of SBS (Doljani, Izačić, Zvornik, Trebinje, Kamensko, Velika Kladuša, Orašje, Bosanski/Srpski Brod, Neum, Hum, Brčko, Bijeljina), which assumed the work of protection in 75% of total length of the international border of Bosnia and Herzegovina, as well as the security work in two out of total of 4 airports in Bosnia and Herzegovina (Sarajevo and Banja Luka). In May 2001, the Training Center of SBS BiH was formed in Suhodol, whose primary task was education of own staff. Further development process SBS continued during 2002. By the end of September that same year, SBS took over the work of monitoring and control of state border crossings from entity and cantonal Mols, over the total length of the international border of Bosnia and Herzegovina. All SBS BiH units were established (except SBS Unit Airport Tuzla), field offices and central investigation office, which created significant preconditions for successful performance of the tasks entrusted. Finally, in May 2003 the last organizational unit SBS BiH Unit Airport Tuzla was formed. In 2004 the new Law on State Border Service was enacted, regulating the competency, organization and management in SBS. By this law, SBS is defined as administrative organization within the Ministry of Security with operational independence, established for the purpose of performance of police work related to surveillance and control of border crossing of BiH border. In 2007 the name State Border Service was changed to BiH Border Police. In accordance with the Changes and Amendments of the Law on BiH Border Police which came into the effect on August 5, 2009, related to legislative harmonization with the package of the laws from "Police Reform", the Training Center as organizational unit of BiH Border Police was terminated.

BiH Border Police has established organizational structure in whose competency is detection and fighting illegal migrations at central, regional and local level. The investigative capacities of BiH Border Police are developed in accordance with the EU standards. At local level, each BiH Border Police unit has organizationally established segment which deals with the investigations and criminal-investigation work which is headed by the Assistant Unit Commander. The units deal with investigation of criminal activities and criminal-intelligence work of local character in the area of unit's responsibility. At regional level, there are Field Offices of BiH Border Police which coordinate, monitor and participate

in investigations which have regional character (cover the area of more units of the BiH Border Police). The same is the case with criminal-intelligence work.

At central level, the organizational unit Central Investigation Office (CIO) was established. CIO deals with more complex investigations with characteristics of organized crime, investigations with broader significance throughout BiH and cover area of two or more field offices. CIO coordinates work in investigations and criminal-intelligence work at the BiH Border Police and has established database where all criminal-investigation reports (CIR) are entered from all organizational segments at all levels. Besides this CIO is competent for the implementation of special investigative actions (permanent observation and filming, communications interception, work with informants). Within CIO there are two Units for Surveillance and Monitoring which conduct permanent observation and monitoring.

BiH Border Police has significant role in the process of integrated border management in Bosnia and Herzegovina. Since the integrated approach of border management includes significant dimension of multidisciplinary, there is a need that all participants in the process of state border management use and generate information that, in their nature, belong to different information systems. In regards to this, on December 22, 2008 the Agreement on Establishment of Joint Risk Analysis Center for analysis of the risks related to state border between the Ministry of Security, BiH Border Police, ITA, Veterinary Office, Administration for Protection of Plant Health and Service for Foreigners Affairs with the Annex of the Agreement – Technical Aspects of Data Exchange and Rules of Conduct of the Risk Analysis Center. The Center was established as an organizational unit of the BiH Border Police and it is located in its headquarters.

In its work BiH Border Police is realizing successful cooperation with all institutions and law enforcement agencies in Bosnia and Herzegovina. The inter-institutional cooperation is particularly evident with the institutions included in the process of integrated border management in Bosnia and Herzegovina (MS, Service, ITA, Veterinary Office, Administration of BIH for Plant Health Protection, Federal Administration for Inspection Affairs, Republic Administration for Inspection Affairs of RS, Brcko District of BiH Government). BiH Border Police successfully cooperates with other law enforcement agencies (FBiH Mol, Mol RS, BD BiH Police, SIPA, ISA, C Mols and authorized prosecutors' offices and courts), which is reflected in identification and handover of the foreign citizens which were found in the interior of the country as illegal migrants or as persons who legally crossed state border. BiH Border Police has agreements and memorandums entered into on exchange of the data with all police bodies in Bosnia and Herzegovina.

4.2.6. Ministry of Foreign Affairs

Ministry of Foreign Affairs has certain competencies in the system of migration management in Bosnia and Herzegovina. This administrative body of Bosnia and Herzegovina is engaged in the issues of visas, where, within the organizational structure of the Sector of International-Legal and Consular Affairs, which deals with all aspects of the work related to visa issuance, excluding issuing of the visas at the border, all these tasks are performed. To this can be added the finding that DCO network, over the 5-year period, has been extended onto 47 offices where the visas are issued and headquarters of MFA where the extending of the visas is requested. In regards to establishment of material-technical capacities for visa regime implementation, except for the aforementioned fact on number of DCOs where the visas are issued, with 2011 inclusive, within DCO network, 24 biometric stations were installed, which created pre-conditions for initiation of the use of biometric technologies in the procedure of visa and travel documents issuing. When analyzing the development and equipment of DCO network in 2011, starting from the fact that the information system is developed and that all visa requests reach Service for Foreigners Affairs electronically for check in databases and conditions from 2000, when BiH did

not have even stickers for visas, or any databases that were used in visa issuing processes, it can be concluded that highly significant progress results were achieved in visa area.

4.2.7. Ministry for Human Rights and Refugees, Sector for Refugees, Displaced Persons and Housing Policy

In order to ensure all guaranteed rights to the persons under international protection and refugees, Bosnia and Herzegovina established the institutions that will deal with these issues and determined their concrete competencies in this area. In regards to this, Ministry for Human Rights and Refugees, Sector for Refugees, Displaced Persons and Housing Policy is competent in realization of the right to labor, health and social care and education, as well as other rights prescribed by the Law on Movement and Stay of Foreigners and asylum and which enable the integration of these persons over the period of duration of the recognized status and subsidiary protection. It is also competent for receipt and placement, over definite period, of BiH citizens returning to Bosnia and Herzegovina, based on the agreement on readmission.

The Ministry for Human Rights and Refugees has Sector for Refugees, Displaced Persons and Housing Policy, which, by its organization has three departments as follows: Department for Monitoring of the realization of refugees, displaced persons and returnees rights, Department for return of refugees, displaced persons and receipt of refugees in Bosnia and Herzegovina and coordination of the work of the Centers for refugee housing in Bosnia and Herzegovina and Department for housing policy and analytical-planning affairs.

4.2.8. Ministry for Human Rights and Refugees, Sector for Diaspora

The Law on Ministries and Other Administration Bodies of Bosnia and Herzegovina ("Official Gazette of BiH" No. 5/03, 42/03, 26/04, 42/04, 45/06, 88/07, 35/09, 59/09 and 103/09) defines that the Ministry for Human Rights and Refugees is competent in creation of the policy of Bosnia and Herzegovina towards the emigration, as well as collection, systematization, publishing and distribution of all data from its competency (Article 12). Within this Ministry, Sector for Diaspora has been established where there are two departments: Department for Cooperation with the Organizations of Emigrated BiH Citizens and Department for Economic, Educational and Cultural Cooperation.

Within the aforementioned competencies, the Sector for Diaspora monitors the situation in the area of emigration pertaining to the status of emigrants from Bosnia and Herzegovina, realization of their rights in Bosnia and Herzegovina and countries of receipt, encourages the cooperation in the area of economy, science, education, culture and sports between the diaspora and Bosnia and Herzegovina and promotes economic, human and other potentials of emigration with the purpose of contribution to BiH development in accordance with EU documents on migration and development.

4.2.9. Combating Human Trafficking

A key role in combating human trafficking in Bosnia and Herzegovina has State Investigations and Protection Agency, which is administrative organization within the Ministry of Security of Bosnia and Herzegovina, which was established for the purpose of performance of police work, whose competency amongst other is prevention, detection, proving of criminality related to human trafficking. The State Investigations and Protection Agency was established by the adoption of the Law on State Investigations and Protection Agency which defined this agency as independent administrative organization. Enactment of the Law on State Investigations and Protection Agency in July 2004, the Agency for Informing and

Protection transformed to the State Investigations and Protection Agency, which provided it with competencies and it became the first police agency which exercises its competencies throughout Bosnia and Herzegovina.

The competencies of the Agency are prescribed by the Law on State Investigations and Protection Agency and pertain to prevention, detection and investigation of criminal activities from the competency of the BiH Court, and particularly organized crime, terrorism, war crimes, human trafficking and other criminal acts against humanity and values protected by the international law, and high financial crimes. The role of all police / law enforcement agencies is detection of criminal acts of human trafficking, detection and identification of perpetrators of such criminal acts, collection of material evidence, filing of the report on committed criminal act and perpetrators, and forwarding to the authorized prosecutors' office for decision and further proceeding. The State Investigations and Protection Agency processes data and keeps records in accordance with the Law on Police Officers of Bosnia and Herzegovina, Law on Protection of Personal Data of BiH and other BiH regulations. State Investigation and Protection Agency, whose headquarters is in Istocno Sarajevo, in its structure has four regional offices as follows: Banja Luka, Tuzla, Mostar and Sarajevo. At the headquarters of the Agency, within the Criminal-Investigation Department, there is a Section for Prevention and Detection of Crime Related to Human Trafficking, whose basic tasks are to prevent, detect and investigate crime related to human trafficking and which has its support teams in all regional offices and which coordinates their activities.

Ministry of Security realizes the competencies of ensuring the required protection and assistance to the foreigners, victims of human trafficking for the purpose of their recovery and return to the country of usual residence through cooperation with non-governmental sector. For the purpose of providing adequate housing services and accommodation to the foreigners, victims of human trafficking, the Ministry of Security has signed Protocols on Cooperation and Insurance of Adequate and Secure Accommodation and Housing of the Foreigners, Victims of Human Trafficking in Bosnia and Herzegovina with two non-governmental organizations and one non-governmental organization Protocol on Providing Free Legal Aid to the Foreigners, Victims of Human Trafficking in Bosnia and Herzegovina. The aforementioned protocols precisely define rights and liabilities of the Ministry of Security and non-governmental organizations in the procedure of providing services to the foreigners, victims of human trafficking.

4.2.10. Coordination Body for Monitoring the Implementation of the Strategy in the Area of Immigration and Asylum and Action Plan for the Period 2008 - 2011

By the decision of the Council of Ministers of Bosnia and Herzegovina the Coordination Body was appointed for monitoring of the implementation of the Strategy in the Area of Immigration and Asylum and Action Plan for the Period 2008 – 2011 (hereinafter: the Coordination Body). The Coordination Body has been established at the level of highly ranked officers of the BiH Border Police, Service, Sector of Immigration, Sector of Asylum and State Investigations and Protection Agency of the Ministry of Security, Sector of International Legal and Consular Affairs of the Ministry of Foreign Affairs and Sector of Diaspora of the Ministry for Human Rights and Refugees and technical assistance for the work of the Coordination Body was provided by the Sector of Immigration.

The Coordination Body, in accordance with the Code of Conduct of the Coordination Body, was meeting once a month, and besides monitoring of the activities of the aforementioned Strategy, the exchange of information occurred between the representatives of the institutions implementing migration and asylum policy, also, the implementation of the legislation was monitored, migration flows and

movements, development of capacities, coordination of work of the competent bodies in the area of migration and asylum and the directions of policy of action in the area of migration and asylum were proposed to the Minister of Security. The report on its work, the Coordination Body is forwarding to the Council of Ministers of Bosnia and Herzegovina within 60 days upon the end of the calendar year and, upon the request of the Council of Ministers of Bosnia and Herzegovina or in the case of need, more frequently. The report on the work of Coordination Body, upon adoption by the Council of Ministers of Bosnia and Herzegovina will be published on the web site of the Ministry of Security.

4.3. Regional and International Cooperation

The previous period of migration management in Bosnia and Herzegovina was characterized with highly intense cooperation which the authorized bodies realized at various levels with different states and international, intergovernmental and other organizations active internationally. This cooperation pertains to the various forms of joint and harmonized activities for the purpose of as efficient as possible migration flows management. The cooperation with the BiH institutions evenly was realized in politicalstrategic and operational-practical level where, as legal grounds for cooperation the regulations of domestic legislation are used i.e. provisions of international agreements on cooperation in the area of migration and asylum. A number of projects were realized on bilateral basis with the bodies competent in the area of migrations and asylum of other countries, and international organizations which have migrations and asylum in their mandate. The projects were financed by the governments of other countries and the European Commission from its funds, and their goal was creation of immigration and asylum system in Bosnia and Herzegovina and development of regional or international cooperation in the area of migration and asylum. The institutions competent in this area organized a number of conferences where certain mechanisms were established for regional and international cooperation. With the purpose of defining the volume of regional and international cooperation in the area of migration and asylum we are presenting the agreements and significant projects which BiH bodies, competent in the area of migration and asylum are realizing:

- Agreement on Readmission between Bosnia and Herzegovina and European Community on acceptance of the persons who reside without permit in other countries and other bilateral agreements on readmission of the persons staying without permit. The agreements are implemented by the Ministry of Security Sector of Immigration in the segment of receipt of the citizens of Bosnia and Herzegovina, Service for Foreigners Affairs in the segment of receipt of the citizens of third countries or persons without the citizenship. The BiH Border Police at entry and exit of foreigners from Bosnia and Herzegovina and Ministry for Human Rights and Refugees Sector for Refugees, Displaced Persons and Housing in the segment of reintegration of BiH citizens readmitted on the basis of the agreements on readmission.
- **Joint declaration on Development of Migration Partnerships,** adopted in Prague on April 27 and 28, 2009, and Action Plan 2012 2016 adopted in Poznan on November 4, 2011, between the EU countries, East and South East Europe and Turkey, which is implemented by all bodies competent in the area of migration and asylum in accordance with their competencies.
- Bosnia and Herzegovina is a member of the International Organization for Migrations (IOM) since 2005 and member of the International Center for Migration Policy Development (ICMPD) since 2011.
- Cooperation with GDISC (General Directors of the European Immigration Services Conference), is realized through the Ministry of Security – Sector of Immigration, through the participation in GDISC meetings where participate Service for Foreigners Affairs, Sector of Immigration and Sector of Asylum of the Ministry of Security.

- The basic form of regional cooperation in the area of migrations is taking place through MARRI center (Migration, Asylum, Refugees Regional Initiative) with headquarters in Skopje. This center is managed by six member states: Albania, Bosnia and Herzegovina, Croatia, Serbia, Montenegro and Macedonia and meetings of MARRI regional forum take place twice annually. The basic idea of establishment of this center is for the countries of Western Balkans to take the ownership and initiative in regional cooperation in order to demonstrate that they can cooperate independently and contribute to stabilization and regional development. Further, all countries of MARRI initiative are simultaneously the signatories of the Stabilization and Accession Agreement where one of the main goals is strengthening regional cooperation, amongst other in the area of migration. The cooperation with MARRI center in accordance with competencies is realized by the Ministry of Security – Sector of Immigration and Sector of Asylum, BiH Border Police, Service for Foreigners Affairs, Ministry of Foreign Affairs and Ministry for Human Rights and Refugees – Sector for Emigration and Sector for Refugees, Displaced Persons and Housing Policy, and cooperation is coordinated by the National Coordinator of Bosnia and Herzegovina for Cooperation and Coordination with MARRI center and permanent representative of Bosnia and Herzegovina in MARRI center in Skopje.
- Agreements on Conditions of Traveling of the Citizens of Two Countries between Bosnia and Herzegovina and neighboring states where crossing of the state border is enabled with the personal identification card. The agreements are implemented by: BiH Border Police in the area of BiH border crossing, Service in the segment of control of legality of stay at Bosnia and Herzegovina's territory.
- In the area of border security, which is within the competency of BiH Border Police with the Republic of Croatia was signed the Agreement on Cooperation in Monitoring of the State Border and number of protocols which arise from it. With the Republic of Serbia was signed the Protocol on Holding of the Meetings as well as the Protocol on Joint Patrols. With the Montenegro the Protocol on Conduct of Joint Patrols, Agreement on Border Checks in Joint Border Crossings were signed.
- Joint progress in cross-border cooperation at European level was realized through the establishment of the European Agency for Operational Cooperation Management at External Borders of EU Member States (FRONTEX). Working Agreement was signed, which includes collection, analysis and information exchange, cooperation in the area of training, technical cooperation, joint operations at BiH and EU member states' borders and participation in joint actions and pilot projects, which are organized by FRONTEX.
- The Memorandum of Understanding was signed Between the Authorized Police Bodies of Bosnia and Herzegovina, the Republic of Albania, the Republic of Croatia, the Republic of Macedonia, Montenegro and the Republic of Serbia on Establishment of the System of Statistical Data Exchange on Illegal Migrations and Participation in Regional Early Warning System. As national contact point of Bosnia and Herzegovina BiH Border Police was identified and Ministry of Security Sector of Asylum and Service are cooperating.
- In regards to the international cooperation related to migration and development, in 2009 the Memorandum of Understanding between Bosnia and Herzegovina and Switzerland on Establishment of Migration Partnership was signed, and it is realized by the Ministry of Security Sector of Immigration, Sector of Asylum and Service for Foreigners, Ministry for Human Rights and Refugees Sector for Diaspora and Sector for Refugees, Displaced Persons and Housing Policy, and the Memorandum of Understanding between Bosnia and Herzegovina and Lichtenstein on Establishment of Migration Partnership was signed in 2011.
- Bosnia and Herzegovina is signatory of the Convention on Police Cooperation in South-East Europe as of 2006. This Convention represents basic agreement on cooperation in the region. Realization of cooperation for the purpose of realization of joint security interests and efficient fight against cross-border threats to public order and security and international crime, are the

main goals of the Convention. The signatories of the Convention are committed to regularly exchange the information on criminal activities, prepare joint assessments of threats and develop cooperation between relevant law enforcement agencies. The convention is realized by BiH Border Police, State Investigations and Protection Agency and other police agencies in Bosnia and Herzegovina.

- Bosnia and Herzegovina is signatory of the Strategic Agreement on Cooperation with the European Police Bureau (EUROPOL) this Agreement regulates the information exchange, requests for assistance, acting upon request, exchange of expertise, confidentiality and confidentiality procedures, liaison officers, costs, responsibility and resolution of disputes. Significant for the realization of the Agreement is the application of ILECU (International Law Enforcement Agencies Coordination Unit) project in Bosnia and Herzegovina whose goal is enhancement of the international police cooperation in fight against the organized crime and where the following participate: Directorate for Coordination of Police Bodies, State Investigations and Protection Agency, BiH Border Police, Indirect Taxation Authority, ministries of interior of the entities and Brcko District of BiH Police.
- Based on the Agreement on Cooperation in Fight against Cross-Border Crime, signed in 1999, in Bucharest, SECI center for fight against cross-border crime was established in South East Europe Region.
- Agreements on Police Cooperation between Bosnia and Herzegovina and other countries at bilateral level, are realized through the participation of BiH Border Police, State Investigations and Protection Agency, Service for Foreigners Affairs and other law enforcement agencies.
- BiH Border Police is realizing successful cooperation and participating in realization of the programs and projects of many international organizations such as DCAF, SECI center, ICITAP, INTERPOL and established good quality border police cooperation with police agencies and institutions of EU countries and broader, which, over the past period, reflected through the technical assistance in equipment and training.
- Ministry for Human Rights and Refugees of Bosnia and Herzegovina cooperates successfully with a number of international organizations working in the area of migrations and development, such as the International Organization for Migrations (IOM), International Center for Migration Policy Development (ICMPD), Development Agency of the Government of Germany (GIZ), UN agencies and others.

4.4. Conclusions

By harmonizing the area of immigration and asylum with the EU standards, over the past 10 years, Bosnia and Herzegovina achieved significant progress in regards to the establishment of capacities for migration and asylum management the majority of institutions and agencies established and working in the area of migrations and asylum at the moment of their establishment had minimum experience in this area.

In this period, three laws regulating the area of immigration and asylum were enacted and currently the Law on Changes and Amendments of the Law on Movement and Stay of Foreigners and Asylum, which clearly demonstrates that Bosnia and Herzegovina intends to follow the dynamics of development of the Acquis Communautaire of the European Union in this area and include it, to the sufficient extent, into national legislation.

Currently Bosnia and Herzegovina has all the basic institutional structures for migrations management, which are enabled to deal with control of movement and stay of foreigners and fight illegal migrations in accordance with current challenges in this area.

The system of international protection in Bosnia and Herzegovina is established and successfully implemented by the authorized bodies in accordance with national legislation in this area.

In the area of human trafficking, Bosnia and Herzegovina is successfully fighting this phenomenon and has established a system of protection of foreigners, victims of human trafficking which is realized in cooperation with non-governmental sector.

Bosnia and Herzegovina has established system for the implementation of agreements on readmission.

The area of immigration and asylum was one of significant segments for meeting the conditions from the Road Map for Visa Regime Liberalization. Comprehensive fulfillment of the conditions from the Road Map, in the end, on the day of **December 15, 2010 resulted in acquiring visa-free regime for the citizens of Bosnia and Herzegovina.**

Bosnia and Herzegovina, on the path of establishment of legal framework, building and strengthening institutional capacities in the area of immigration and asylum, enjoyed comprehensive legal, operational and financial assistance of the international organizations with permanent seat in Bosnia and Herzegovina, such as the European Union Delegation in Bosnia and Herzegovina (EUD BiH), the Office of the High Representative in Bosnia and Herzegovina (OHR), the United Nations High Commissioner for Refugees (UNHCR), the International Organization for Migrations (IOM) and International Criminal Investigations and Training Assistance Program of the US Ministry of Justice (ICITAP) as well as other governmental and non-governmental and international organizations.

The area of immigration and asylum in Bosnia and Herzegovina is developing in accordance with two long-term goals:

GOALI

Develop high-quality system in the area of immigration and asylum at national level, with the European Union standards and incorporation of the international refugee law that will enable the integration of Bosnia and Herzegovina into the European Union.

GOAL II

Active participation of Bosnia and Herzegovina in defining policy and development of immigration and asylum system at regional level based on defined standards of the European Union.

5.ELABORATION OF STRATEGIC GOALS AND MEASURES FOR THEIR ACHIEVEMENT FOR THE PERIOD 2012-2015

Strategic Goal 1: ENHANCEMENT OF THE SYSTEM OF CONTROL OF ENTRY AND STAY OF FOREIGNERS IN BOSNIA AND HERZEGOVINA

<u>Description of Strategic Goal</u>: Realization of this strategic goal intends to verify the success to date on establishment of comprehensive system of entry and stay of foreigners in Bosnia and Herzegovina and eliminate noticed shortages in its functioning.

Complete realization of this strategic goal depends on success of realization of measures planned and which are of different character.

These primarily pertain to continuous monitoring of international legal standards in the area of migration and asylum, particularly so called "Acquis standards" of the European Union, and harmonization of the national legislation of Bosnia and Herzegovina with it.

The second measure pertains to establishment of comprehensive system of collection and processing of available data which are to be used for enactment of the most efficient decisions in the area of migrations and asylum management in Bosnia and Herzegovina. This, amongst the other intends to follow EU standards in the area of migration and asylum policy (such as EMN – European Migration Network).

Furthermore, planned measures include improvement of legal framework and upgrade of institutional capacities of the Ministry of Foreign Affairs of Bosnia and Herzegovina in the sense of as efficient as possible implementation of visa regime.

As certain institutions that participate in the system of implementation of the regulations on movement and stay of foreigners in Bosnia and Herzegovina are still insufficiently developed, it was required to plan specific measures that would improve the conditions for their work. Related to this, one of planned measures was pointed towards the operation ability of the Service for Foreigners Affairs. When pertaining to material-technical capacities required to achieve this strategic goal, planned measures intend to continuously perfect the existing Information System on Migrations (ISM) and develop infrastructure for efficient functioning of information technologies which the authorized institutions use in their work.

Given that the area of migrations and asylum is highly dynamic per its nature, it was necessary to plan the strategic measure that pertains to targeted, planned and continuous education in this area.

Considering that the realization of this goal does not solely depend on efforts invested by domestic institutions, but that their success is significantly conditioned by volume of cooperation with the international partners, it was necessary to include in this catalogue of measures those that the competent institutions of Bosnia and Herzegovina will use to improve their cooperation with partner organizations and institutions abroad.

- 1.1. Harmonization of regulations of immigration and asylum law of Bosnia and Herzegovina with relevant international standards and EU acquis;
- 1.2. Establishment of the system of timely, objective, reliable and comparable collection and processing of the data on immigration for the purpose of efficient management of immigration flows in Bosnia and Herzegovina;
- 1.3. Upgrade of established legal and institutional framework in the Ministry of Foreign Affairs of Bosnia and Herzegovina in visa regime implementation;
- 1.4. Improvement of operability of the Service for Foreigners Affairs for the purpose of creation of conditions required for more efficient control of movement and stay of foreigners;
- 1.5. Upgrade of the existing Information System on Migrations ISM;
- 1.6. Conducting continuous education in the area of immigration and asylum;
- 1.7. Continuation and strengthening of regional and international cooperation.

Strategic Goal 2: IMPROVEMENT OF QUALITY OF THE INTERNATIONAL AND TEMPORARY PROTECTION (ASYLUM) IN BOSNIA AND HERZEGOVINA

<u>Description of Strategic Goal</u>: Providing international and temporary protection (asylum) is determined to the great extent by harmonization of national legislation and practices in Bosnia and Herzegovina with the adopted international standards. Related to this, realization of this strategic goal is directly linked to undertaking of highly specific measures which additionally develop the right and practice of asylum allocation in Bosnia and Herzegovina.

In that sense it is required to take measures of capacity development for following of the standards of the European Union in the area of international protection and harmonization of national legislation with it.

Simultaneously, complete realization of this strategic goal depends on establishment of institutional capacities i.e. Center for Acceptance and Placement of International Protection Seekers which will meet minimum standards for housing of the persons seeking international protection/asylum in Bosnia and Herzegovina (particularly persons with special requirements, mother with children, minor persons, minor persons without escort, victims of torture, violence and other persons with special needs).

In order for Bosnia and Herzegovina institutions to be able to treat this area in the highest quality possible it is required to take measures in harmonization of procedures of providing the international protection at regional level. Besides this the goal of regional networking in this area is to disable misuse of international refugee right, to ensure better treatment of persons who reside in multiple countries and seek protection. The aforementioned measures include data exchange on persons seeking the international protection, establishment of database on origin countries of international protection seekers, information exchange, exchange of experiences, the best practices, analysis of movements in the area of international protection as well as the creation of joint policies at regional level.

The measures listed may produce certain results should the good quality and well trained staff be ensured which could correspond to all needs and tasks posed in the area of international protection.

In the end, Bosnia and Herzegovina intends to harmonize its international protection system with the same system in EU, which is to facilitate integration flows over the forthcoming period.

- 2.1. Harmonization of national system of international protection with the international refugee right and EU standards;
- 2.2. Establishment of accommodation capacities required for safe and humane receipt and placement of international protection seekers;
- 2.3. Active participation in development of the system of international protection at regional level;
- 2.4. Constant education of employed in the area of international protection;
- 2.5. Networking the system of international protection of Bosnia and Herzegovina with the EU system of international protection.

Strategic Goal 3: INCREASE THE EFFICIENCY OF MONITORING AND CONTROL OF BOSNIA AND HERZEGOVINA STATE BORDER

Description of Strategic Goal: One of necessary pre-conditions of efficient migrations management pertains to realization of as high as possible monitoring and control over the state border. The realization of this goal is in direct function of Bosnia and Herzegovina and its citizens' security in the sense of protection of all negative occurrences relating to illegal migrations. In order for this goal to be fully and comprehensively realized, it is required to program specific measures for whose undertaking, dominant authority rests with BiH Border Police, as a guarantee of security of the state border.

These measures primarily pertain to development and harmonization of procedures and practices of BiH Border Police in the area of undertaking the activities from its competency with the best practices and EU standards described in Schengen catalogues, Schengen Statute and Manual.

Furthermore, the realization of this strategic goal depends on availability of information on EU standards in this area.

In order for this strategic goal to be fulfilled, it is required that the BiH Border Police uses resources in more rational manner in performance of the work in border control, in such manner that its focusing be made based on systematic risk analysis and current situation assessment, which intends to avoid routine monitoring and irrational planning.

Furthermore, achievement of strategic goal pertaining to state border monitoring depends on efficiency of collection, analysis and information and data exchange system that BiH Border Police uses in its work. This is why it is required to plan measures that will enable that the BiH Border Police manage the information in uniform and secured manner.

With the purpose of as efficient as possible activity of BiH Border Police in realization of this strategic goal, it is required to eliminate overlapping and enhance mutual cooperation in the area of information exchange, joint risk analysis, experience exchange, joint training, cooperation in the investigation and intelligence area, joint use of databases, joint operations and inter-agencies contact points at all organization levels. The international police cooperation in which the BiH Border Police participate is infallible measure in realization of this strategic goal. In this sense, planned measures intend to use all capacities of cooperation with polices of other countries through all forms of cooperation in accordance with EU practices. This particularly pertains to cooperation with INTERPOL, EUROPOL FRONTEX, SECI etc.

- 3.1. Enhancement of legal and regulatory framework from the competency of BiH Border Police and its harmonization with EU standards and good practices;
- 3.2. Improvement of managing and governing capacities of BiH Border Police for change management;
- 3.3. Development of secure, adjustable and modern information system that enables collection, preservation, analysis and distribution of data and information;
- 3.4. Continuous improvement of information exchange, coordination and cooperation with all partner agencies in Bosnia and Herzegovina and abroad.

Strategic Goal 4: IMPROVE THE FIGHT AGAINST ILLEGAL MIGRATION IN BOSNIA AND HERZEGOVINA

Description of Strategic Goal: One of the greatest challenges with which one country can encounter in the process of migration management pertains to success of its institutions in fighting illegal migrations. The same is applicable for Bosnia and Herzegovina which encounters this issue regularly. Earlier analysis of migration trends point that Bosnia and Herzegovina is permanently on the identified paths of illegal migrants' movement for those illegal migrants whose destination is the European Union. This is, simultaneously, the additional reason for this area to be treated separately within this strategic document. The integration processes within which Bosnia and Herzegovina attempts to become EU member state represent the additional obligation that all measures necessary be undertaken in order to efficiently disable illegal migrations over its own territory. Related to this it can be said that, within this strategic goal, specific measures were included, pertaining to various areas of suppression of these occurrences.

As one of the novelties in this part of the Strategy in the Area of Migrations and Asylum a measure occurs which intends to reduce illegal migrations at their source i.e. more accurately the countries with high migration risk. The entire number of activities of competent institutions is pointed towards this goal.

On the other hand, there are concrete measures that intend to increase capacities of BiH Border Police which directly deals with suppression of illegal migrations. In that sense, it is planned to equip border crossings infrastructure and technically in accordance with the standards anticipated by the EU, in order to ensure uninterrupted and fast flow of passengers and transport vehicles with simultaneous efficient prevention, detection and investigation of all criminal acts and violations related to state border crossing. Procurement of equipment for state border monitoring, particularly specialist one, that would be compatible with the equipment used in the EU and suitable to be used with border polices of neighboring countries will enable BiH border police to successfully detect attempts of illegal state border crossing and prevent jeopardizing of the state border and act preventively towards potential attempts of illegal border crossing. By adequate staffing the BiH Border Police will have at disposal sufficient number of trained police officers and civil servants and employees who perform the duties from the BiH Border Police scope of work successfully.

Realization of this strategic goal equally depends on ability of the Service for Foreigners Affairs to act timely and efficiently in detection and prevention of illegal migrations in Bosnia and Herzegovina. In accordance with this, it is planned to undertake a number of various activities with material-technical equipping and improvement of operational capacities that will increase ability of the Service to work comprehensively in prevention and suppression of illegal migrations and efficient removal of the foreigners from Bosnia and Herzegovina.

In order to improve the existing system of prevention of illegal migrations in Bosnia and Herzegovina a measure was programmed that intends to use all advantages of modern information technologies in the area of biometric identification. The activities that are targeted towards realization of this measure are of such nature that their realization intends to create legal, material-technical and other pre-conditions for successful functioning of biometrics in the area of visas, residence permits and asylum.

The control of illegal migrations directly depends on established system of risk analysis, identification of risk factors and enactment of timely strategic and operational decisions as responses to the new trends of illegal migration movements. One of such planned measures is dedicated to establishment of such system of risk analysis in the area of illegal migrations.

Within this strategic goal, a strategic measure was planned to improve the conditions for the implementation of the agreement on readmission of persons residing without permits in other countries. Simultaneously, this measure pertains to establishment of institutional capacities required for reintegration of BiH citizens returning based on readmission agreement. In international protection domain, measures of active participation in regional initiatives and processes in the area of migrations are envisioned.

- 4.1. Prevention of illegal migrations at their source;
- 4.2. Enhancement of ability of BiH Border Police to prevent and reduce illegal migrations and cross-border crime;
- 4.3. Increase of ability of the Service on prevention and detection of illegal migrations and removal of foreigners from Bosnia and Herzegovina;
- 4.4. Enhancement of fight against illegal migrations in Bosnia and Herzegovina by using modern technologies of biometric identification;
- 4.5. Establishment of new and further development of existing institutional capacities for the implementation of readmission agreement;
- 4.6. Development of capacities for reports development in the area of migrations with the purpose of defining migration policy of Bosnia and Herzegovina;
- 4.7. Further development of international cooperation in the area of fighting illegal migrations.

Strategic Goal 5: CONTRIBUTE TO REDUCTION OF HUMAN TRAFFICKING IN BOSNIA AND HERZEGOVINA

<u>Description of Strategic Goal</u>: Occurrence of human trafficking, due to its significance and consequences it is causing, is treated separately within this strategic plan. Besides that, Bosnia and Herzegovina, over the earlier period undertook comprehensive measures and activities in the area of fight against human trafficking, which placed it to the very top of the list of the countries which successfully fight this phenomena. The realization of concrete strategic goal is intended to be achieved by undertaking several measures pertaining to inter-institutional cooperation, protection of the victims and sensitization of foreigners, potential victims, about this problem.

Further, taking certain measures within this strategic area plans to strengthen the cooperation and data exchange, which points to the need for significantly more successful fight against all forms of cross-border crime, including human trafficking. Furthermore, the envisioned measures intend to ensure timely cooperation and coordination of all bodies engaged in fight against human trafficking and illegal migrations.

In order for Bosnia and Herzegovina to stay at the top of the list of the countries successfully fighting human trafficking, it is required to further develop legal and institutional framework in the area of protection of foreigners, victims of human trafficking in accordance with the international law and Acquis Communautaire of the European Union.

Highly significant segment of planned measures pertains to establishment of necessary pre-conditions for keeping of the records on foreigners, victims of human trafficking in Bosnia and Herzegovina.

In the end, anticipated measures in realization of this strategic goal, presume more significant participation of foreigners, particularly vulnerable groups, through their sensitization and education on risks of human trafficking.

- 5.1. Improvement of cooperation with the law enforcement agencies for the implementation of the law at international level, which would pertain to international protection in criminal-legal issues as well;
- 5.2. Improvement of legal and institutional framework in protection of foreigners, victims of human trafficking in accordance with the international standards and EU acquis;
- 5.3. Improvement of inter-institutional cooperation in Bosnia and Herzegovina, of governmental and non-governmental organizations;
- 5.4. Establishment of database on foreigners, victims of human trafficking;
- 5.5. Raising awareness of the foreigners who are vulnerable group for becoming victims of human trafficking.

Strategic Goal 6: STRENGHTENING INSTITUTIONAL CAPACITIES OF BOSNIA AND HERZEGOVINA WITH THE PURPOSE OF LINKING MIGRATION AND DEVELOPMENT

<u>Description of Strategic Goal</u>: It is highly important to emphasize that this strategic document treats influence of migrations onto Bosnia and Herzegovina's development. Under migration and development is presumed potential of migrants to contribute to development of country of receipt and country of origin. The issues of migration and development are insufficiently known and represented in both, policies and institutions of Bosnia and Herzegovina, and in public and academic sector.

Continuation of development of this strategic area pertains to strengthening adequate legal framework and institutional capacities for monitoring the influence of circular migrations onto Bosnia and Herzegovina's development.

Simultaneously, the existing emigration possesses vast human and financial resources. This is why it is the priority to develop legal and institutional framework with the purpose of linking emigration to the development of Bosnia and Herzegovina and to develop inter-institutional cooperation and support academic research in direction of realization of this strategic goal.

- 6.1. Enhancement of legal framework in accordance with positive practices of EU, which will stimulate that the immigration in Bosnia and Herzegovina influences development of Bosnia and Herzegovina and establishment of institutional framework for monitoring the influence of immigration onto Bosnia and Herzegovina's development;
- 6.2. Improvement of legal framework, in accordance with EU acquis and positive practices, which will stimulate circular migration to and from Bosnia and Herzegovina, for the purpose of work and education, seasonal migration in the area of labor and daily migration with neighboring countries, to influence development of Bosnia and Herzegovina and establishment of institutional framework for monitoring the influence of this type of migration onto Bosnia and Herzegovina's development;
- 6.3. Improvement of legal and institutional framework in accordance with recommendations and positive practices of EU in direction of linking the emigration resources with Bosnia and Herzegovina's development;
- 6.4. Development of research capacities and education in the area of migration and development.

Strategic Goal 7: ENSURING COMPREHENSIVE INTEGRATION OF FOREIGNERS WHO RESIDE LEGALLY IN THE TERRITORY OF BOSNIA AND HERZEGOVINA

<u>Description of Strategic Goal</u>: Given that over the previous several years an efficient system of control and stay of foreigners and international protection in Bosnia and Herzegovina was established, enabling the insight into real number of foreigners in its territory and status of authorized stay and international protection, in this strategic document it was required to dedicate attention to the issue of integration of these persons into the social and economic environment of Bosnia and Herzegovina. Integration of immigrants is two-way process where the active role is played by state and other competent institutions of Bosnia and Herzegovina and other by the immigrants themselves.

In order for the integration of foreigners in Bosnia and Herzegovina to be successful, the competent institutions must strengthen their capacities. A separate measure was dedicated to this within this strategic goal.

One of the most significant issues of integration of foreigners residing legally in Bosnia and Herzegovina, pertains to the manner of measuring the level of their inclusion into society. Based on employment, education, social inclusion and status inclusion criteria, it is intended through planned measures to develop the indicators of integration adjusted to the existing situation in Bosnia and Herzegovina.

Furthermore, the measures dedicated to capacity development and the best practices and experiences exchange with the other countries in the area of foreigner integration are highly important. In this manner, Bosnia and Herzegovina intends to take one step further in the process of migration management and adjust its activity modeled to the best practices and EU recommendations.

- 7.1. Improvement of realization of the right of the foreigners who have recognized international protection status in Bosnia and Herzegovina;
- 7.2. Establishment and strengthening of institutional capacities for the purpose of efficient integration of foreigners legally residing in Bosnia and Herzegovina;
- 7.3. Development of indicators of integration of foreigners who reside in Bosnia and Herzegovina legally on different grounds;
- 7.4. Establishment of mechanism of inter-institutional cooperation for the purpose of situation analysis and requirements of integration of foreigners who reside in Bosnia and Herzegovina legally;
- 7.5. Cooperation with Bosnia and Herzegovina's institutions and international organizations with the purpose of creation of policy in the area of integration of foreigners;
- 7.6. Regional and international cooperation with the purpose of experience exchange with other countries in the area of integration of foreigners.

Strategic Goal 8: ESTABLISHMENT OF PERMANENT SYSTEM OF COORDINATION IN THE REALIZATION OF MIGRATION POLICY OF BOSNIA AND HERZEGOVINA

Description of Strategic Goal: Realization of the Strategy in the Area of Immigration and Asylum and Action Plan for the period 2008 – 2011 established Coordination Body for Monitoring of the Realization of the aforementioned Strategy and Action Plan by the Council of Ministers of Bosnia and Herzegovina. This body, besides monitoring of the activities defined by the Action Plan, solved the issues and proposed the measures to the Minister of Security in the area of immigration and asylum. The mandate of the aforementioned Coordination Body expires with realization of the aforementioned Strategy and Action Plan, and the form of Coordination Body proved itself to be successful model of coordination of the competent institution in the area of immigration and asylum. Migrations and asylum are highly dynamic areas and related to this planned measures can be realized only with continuous improvement of cooperation of all relevant institutions dealing with issues of migrations and asylum. In order to realize Strategy in the Area of Migrations and Asylum and Action Plan 2012 – 2015, but also to establish continuous coordination of competent institutions in this area it is required to establish permanent Coordination Body for monitoring of the activities and proposal of policies in the area of migrations and asylum.

Planned Measures (programs):

8.1. Form Coordination body for the issues of migrations in Bosnia and Herzegovina.

ACTION PLAN 2012 - 2015

S.N.	Activity	Carrier of Activity	Cooperating			Realizat	Realization Deadline	ne			Source of
				2012		2013	2014	4	2015		Financial Resources
GOAL 1.	ENHANCEMENT OF THE SYSTEM OF CONTROL OF ENTRY AND STAY OF FOR HERZEGOVINA	ITRY AND STAY OF FOREIGNERS	EIGNERS IN BOSNIA AND								
1.1.	Harmonization of regulations on immigration and asylum law of Bosnia an international standards and EU acquis		d Herzegovina with relevant								
1.1.1.	Adoption of the Proposal of the Law on Amendments Council of Ministers and Changes of the Law on Movement and Stay of and Herzegovina Foreigners and Asylum	. Council of Ministers of Bosnia and Herzegovina		×							BiH Institutions Budget
1.1.2.	Adoption of the Law on Amendments and Changes of the Law on Movement and Stay of Foreigners and Asylum	Parliamentary Assembly of Bosnia and Herzegovina		×							BiH Institutions Budget
1.1.3.	Issuing bylaws in the area of immigration in relation to the Law on Changes and Amendments of the Law on Movement and Stay of Foreigners and Asylum	Ministry of Security – Sector of Immigration	BiH Service for Foreigners Affairs, BiH Border Police	×	×	×		×		×	BiH Institutions Budget
1.1.4.	Issuing bylaws in the area of international protection in accordance with the Law on Changes and Amendments of the Law on Movement and Stay of Foreigners and Asylum	Ministry of Security – Sector of Asylum	BiH Service for Foreigners Affairs, BiH Border Police, Sector of Immigration	×	×						BiH Institutions Budget
1.1.5.	Issuing bylaws in the area of visas in accordance with the Law on Changes and Amendments of the Law on Movement and Stay of Foreigners and Asylum	Ministry of Foreign Affairs	Sector of Immigration, BiH Service for Foreigners Affairs	×	×						BiH Institutions Budget
1.1.6.	Enactment of bylaws in the area of realization of rights of the persons with recognized international protection in accordance with the Law on Changes and Amendments of the Law on Stay and Movement of Foreigners and Asylum	Ministry for Human Rights and Refugees – Sector for Refugees, Displaced Persons and Housing Policy	Sector of Asylum, Ministry of Civilian Affairs, authorized ministries of the entities and Brcko District of BiH	×	×						BiH Institutions Budget
1.1.7.	Development of the Law on Foreigners	Ministry of Security – Sector of Immigration	BiH Service for Foreigners Affairs, BiH Border Police, Sector of Asylum, Ministry of Foreign Affairs				× ×	×			BiH Institutions Budget and Donor Funds – projects
1.1.8.	Adoption of the Proposal of the Law on Foreigners	Council of Ministers of Bosnia and Herzegovina						×			BiH Institutions Budget
1.1.9.	Adoption of the Law on Foreigners	Parliamentary Assembly of Bosnia and Herzegovina							×		BiH Institutions Budget
1.1.10.	Enactment of bylaws in the area of immigration in accordance with the Law on Foreigners	Ministry of Security – Sector of Immigration	BiH Service for Foreigners Affairs, BiH Border Police, Sector of Asylum							× ×	BiH Institutions Budget

S.N.	Activity	Carrier of Activity	Cooperating	Re	Realization Deadline	eadline		S	Source of
				2012 2013	<u> </u>	2014	2015	L &	Financial Resources
1.1.11.	Enactment of bylaws in the area of visas in accordance with the Law on Foreigners	Ministry of Foreign Affairs	Sector of immigration, BiH Service for Foreigners Affairs				×	×	BiH Institutions Budget
1.1.12.	Development of the Law on International Protection (Asylum)	Ministry of Security – Sector of Asylum	Sector of Immigration, BiH Service for Foreigners Affairs, BH Border Police, Ministry of Foreign Affairs, Ministry for Human Rights and Refugees – Sector for Refugees, Displaced Persons and Housing Policy		×	× × ×		886	BiH Institutions Budget and Donor Funds – projects
1.1.13.	Adopting of the Proposal of the Law on International Protection (Asylum)	Council of Ministers of Bosnia and Herzegovina					×	<u> </u>	BiH Institutions Budget
1.1.14.	Adoption of the Law on International Protection (Asylum)	Parliamentary Assembly of Bosnia and Herzegovina					×	ш ш	BiH Institutions Budget
1.1.15.	Enactment of the bylaws in the are of international protection in accordance with the Law on International Protection (Asylum)	Ministry of Security – Sector of Asylum	BiH Service for Foreigners Affairs, BiH Border Police, Sector of Immigration				×	<u> </u>	BiH Institutions Budget
1.1.16.	Enactment of bylaws in the area of realization of rights of the persons with recognized international protection in accordance with the Law on International Protection (Asylum)	Ministry for Human Rights and Refugees – Sector for Refugees, Displaced Persons and Housing Policy	Sector of Asylum, Ministry of Civilian Affairs, authorized ministries of the entities and Brcko District of BiH				×	~ ×	BiH Institutions Budget
1.2.	Establishment of the system of timely, objective, reliable and comparable collection and processing of data on migrations for the purpose of efficient migration flows management in Bosnia and Herzegovina	able and comparable collection is management in Bosnia and H	and processing of data on lerzegovina						
1.2.1.	Enactment of the Changes and Amendments of the Rulebook on Internal Organization of the Ministry of Security with the purpose of strengthening the Sector of Asylum in the portion of specialist analysis and reporting in the area of immigration and asylum	Ministry of Security	Council of Ministers of Bosnia and Herzegovina – provides consent	× ×					BiH Institutions Budget
1.2.2.	Employment of civil servants in the Sector of Immigration and Sector of Asylum in the segment of specialist analysis and collection and processing of the data for EUROSTAT requirements	Ministry of Security	Civil Service Agency	×	× ×			<u> </u>	BiH Institutions Budget

S.N.	Activity	Carrier of Activity	Cooperating			Real	Realization Deadline	eadlin	a				Source of
			<u>.</u>	2012		2013		2014			2015		Financial Resources
1.3.	Upgrade of the established legal and institutional framework in the Ministry of Foreign Affairs of Bosnia and Herzegovina in visa regime implementation	mework in the Ministry of Fore	ign Affairs of Bosnia and										
1.3.1.	Reorganization of the Sector of International- Legal and Consular Affairs with the purpose of establishment of the Center for Visa-Passport Affairs	Ministry of Foreign Affairs	Council of Ministers of Bosnia and Herzegovina		×	×							BiH Institutions Budget
1.3.2.	Employment of civil servants in accordance with the Rulebook on Systematization	Ministry of Foreign Affairs	Civil Service Agency of Bosnia and Herzegovina				×	×	×				BiH Institutions Budget
1.4.	Enhancement of operations of the Service for Foreigners Affairs for the purpose of realization of conditions required for more efficient control of movement and stay of foreigners	ners Affairs for the purpose of r stay of foreigners	ealization of conditions								: :		
1.4.1.	Development of the new law that is to reorganize Service	BiH Service for Foreigners Affairs		×	×								BiH Institutions Budget
1.4.2.	Adoption of proposal of the law reorganizing Service	Council of Ministers of Bosnia and Herzegovina			×	×							BiH Institutions Budget
1.4.3.	Adoption of the law reorganizing Service	Parliamentary Assembly of Bosnia and Herzegovina				×							BiH Institutions Budget
1.4.4.	Enactment of the Rulebook on Internal Organization and Systematization of Positions	BiH Service for Foreigners Affairs	Council of Ministers of Bosnia and Herzegovina, Ministry of Security			×	×						BiH Institutions Budget
1.4.5.	Continuous humane resources strengthening and staffing of the Service in accordance with the Rulebook on Internal Organization	BiH Service for Foreigners Affairs	Civil Service Agency of Bosnia and Herzegovina	× ×	× ×	× ×	×	× ×	×	×	× ×	×	BiH Institutions Budget
1.4.6.	Continuous education of employees in the Service through specialist trainings, workshops, trainings and study visits	BIH Service for Foreigners Affairs	Local and international institutions	× × ×	× ×	×	× ×	× ×	×	×	× ×	×	BiH Institutions Budget and Donor Funds - projects - technical assistance of the European
1.4.7.	Continuation of realization of activity in construction of the building of the headquarters and Training Center Sarajevo	BiH Service for Foreigners Affairs		×	× ×	× ×	× ×	× ×	×	×	× ×	×	BiH Institutions Budget

	Activity	1	0								,				٠	2000
				2012	2		2013			2014			20	2015		Financial Resources
1.4.8.	Construction, equipping and placement in function of the building of the headquarters of the Service and Training Center Sarajevo	BiH Service for Foreigners Affairs			×	×	×	×	×	×	×	×	×	×	×	BiH Institutions Budget
1.4.9.	Preparatory activities for construction of the institution for accommodation of particularly vulnerable groups of foreigners	BiH Service for Foreigners Affairs			×	×	×									BiH Institutions Budget
1.4.10.	Construction of the institution for placement of particularly vulnerable categories of foreigners	BiH Service for Foreigners Affairs			×	×	×	×	×	×						BiH Institutions Budget
1.4.11.	Equipping and placement in function of the facility for placement of particularly vulnerable categories of foreigners	BiH Service for Foreigners Affairs								×	×	×	×			BiH Institutions Budget
1.4.12.	Employment and training of required staff for functioning of the institution for placement of particularly vulnerable foreigners	BiH Service for Foreigners Affairs	Civil Service Agency of Bosnia and Herzegovina									×	×	×	×	BiH Institutions Budget
1.4.13.	Continuation of activities in finding permanent accommodation of field centers of the service	BiH Service for Foreigners Affairs				×	×	×	×	×	×	×	×	×	×	BiH Institutions Budget
1.4.14.	Enhancement of capacities of the Local Risk Analysis Center, for the purpose of development of required risk analysis and support to Joint Risk Analysis Center	BiH Service for Foreigners Affairs		×	× ×	×	×	×	×	×	×					BiH Institutions Budget and Donor Funds – projects
1.4.15.	Complete implementation of the Law on Protection of Secret Data and Law on Personal Data Protection	BiH Service for Foreigners Affairs	Ministry of Security – Sector of Secret Data Protection, Personal Data Protection Agency	×	× ×	×	×	×	×	×	×	×	×	×	×	BiH Institutions Budget, Donor Funds
1.4.16.	Procurement of IT equipment in accordance with modern technical-technological achievements, EU standards and established criteria for definition of priorities	BiH Service for Foreigners Affairs		×	×	^ ×	×	×	×	×	×	×	×	×	×	BiH Institutions Budget and Donor Funds – projects
1.4.17.	Continuation of realization of the Agreement on Establishment of the System of Electronic Data Exchange from the Records of Police Bodies and Prosecutor's Office	BiH Service for Foreigners Affairs	Institutions and agencies, signatories of the Agreement	×	×	×	×	×								BiH Institutions Budget and Donor Funds – projects
1.4.18.	Improvement of cooperation with the media with the purpose of objective reporting on work of the Service and Implementation of the Law on Freedom of Access to Information	BiH Service for Foreigners Affairs	Media	×	× ×	×	×	×	×	×	×	×	×	×	×	BiH Institutions Budget

S.N.	Activity	Carrier of Activity	Cooperating				æ	alizat	ion De	Realization Deadline	ø)				Source of	£ -
				2012	7		2013	m		2014			2015	10	Resources	es –
1.5.	Upgrade of the existing Information System on Migrations – ISM	ıtions – ISM														
1.5.1.	Creation of report for development of Migration Profile of Bosnia and Herzegovina	Ministry of Security – Sector of IT and Telecommunication Systems	Sector of Immigration, Sector of Asylum, BiH Service for Foreigners Affairs, BiH Border Police, Ministry of Foreign Affairs	×	× ×										BiH Institutions Budget	tutions
1.5.2.	Development of the Module of International Protection (Asylum)	Ministry of Security – Sector of IT and Telecommunication Systems	Sector of Asylum	×											BiH Institutions Budget	tutions
1.5.3.	Upgrade of legal framework and software solutions for ROS sub-system	Ministry of Security – Sector of IT and Telecommunication Systems	BiH Service for Foreigners Affairs, BiH Border Police, Sector of Asylum, Ministry of Foreign Affairs		× ×	×	×								BiH Institutions Budget	tutions
1.5.4.	Upgrade of the system with the purpose of control of Ministry of Security – entry, stay and exit of foreigners Systems	Ministry of Security – Sector of IT and Telecommunication Systems	Ministry of Foreign Affairs – Department of Informatics, BiH Border Police, BiH Service for Foreigners Affairs, Sector of Asylum	×	× ×	×	×	×	×	×					BiH Institutions Budget and Donor Funds – projects	tutions ind unds –
1.5.5.	Creation of Report for data forwarding for the requirements of EUROSTAT	Ministry of Security – Sector of IT and Telecommunication Systems	Sector of Immigration, Sector of Asylum, BiH Service for Foreigners Affairs, BiH Border Police, Ministry of Foreign Affairs, BiH Statistics Agency		× ×	×	×	× ×							BiH Institutions Budget and Donor Funds – projects	tutions ind unds –
1.5.6.	Creation of the new module for biometric data of foreigners in the area of visas, residence permits and asylum	Ministry of Security – Sector of IT and Telecommunication Systems	Ministry of Foreign Affairs, BIH Service for Foreigners Affairs, Sector of Asylum, BiH Border Police			×	×	×	×	×	×	×	×	× ×	BiH Institutions Budget	tutions
1.6.	Conducting continuous education in the area of migrations and asylum	ations and asylum														
1.6.1.	Development and enactment of the Training Program in the Area of Immigration and Asylum 2012-2015	Ministry of Security – Sector of Immigration	BiH Border Police, BiH Service for Foreigners Affairs, Sector of Asylum, Ministry of Foreign Affairs	×											BiH Institutions Budget and Donor Funds – projects	tutions ind inds –
1.6.2.	Monitoring of the realization of Training Program in the Area of Immigration and Asylum 2012-2015	Ministry of Security – Sector of Immigration	BiH Border Police, BiH Service for Foreigners Affairs, Sector of Asylum, Ministry of Foreign Affairs	×	×	×	×	×	×	× ×	×	×	×	× ×	BiH Institutions Budget	tutions

S.N.	Activity	Carrier of Activity	Cooperating		Reali	Realization Deadline	9		Source of
				2012	2013	2014	_	2015	Financial Resources
2.1.2.	Strengthen in regards to human resources and technically Sector of Asylum with the purpose of monitoring EU acquis in the area of international protection	Ministry of Security – Sector of Asylum	Ministry of Security – Sector of General, Human Resources and Material- Financial Affairs, Civil Service Agency of Bosnia and Herzegovina	×	×	×			BiH Institutions Budget and Donor Funds – projects
2.2.	Establishment of accommodation capacities required for safe and humane acceptance and placement of international protection seekers	d for safe and humane acceptar	ice and placement of						
2.2.1.	Construction of planned facilities in the center for receipt and placement of international protection seekers – Asylum Center	Ministry of Security – Sector of Asylum	Ministry of Security – Sector of General, Human Resources and Material-Financial Affairs	× × ×	× ×				BiH Institutions Budget, Funding from European Union Assistance Funds
2.2.2.	Equipping the facilities in the center for receipt and placement of international protection seekers — Asylum Center	Ministry of Security – Sector of Asylum	Ministry of Security – Sector of General, Legal and Material-Financial Affairs	×	× ×				BiH Institutions Budget, Funding from European Assistance Funds, or Donor Funds – projects
2.2.3.	Employment of staff to work in receipt and placement of international protection seekers – Asylum Center	Ministry of Security	Ministry of Security – Sector of General, Legal and Material-Financial Affairs, Civil Service Agency of Bosnia and Herzegovina		× ×				BiH Institutions Budget
2.2.4.	Opening for work of the center for receipt and placement of international protection seekers — Asylum Center	Ministry of Security – Sector of Asylum			×				BiH Institutions Budget
2.3.	Active participation in development of the system of international protection at regional level	f international protection at reg	ional level						
2.3.1.	Strengthening cooperation with the bodies of the countries of the region competent in the area of international protection (asylum) with the purpose of harmonization of the international protection system in the region (organization of the round tables, seminars, workshops and study visits)	Ministry of Security – Sector of Asylum	Authorized institutions in the countries of the region	×		×	×	×	BiH Institutions Budget and Donor Funds — projects
2.3.2.	Improvement of regional cooperation with the purpose of solving of the problems pertaining to the exchange of statistical data, data on countries of origin, translation services, as well as the other issues	Ministry of Security – Sector of Asylum	Authorized institutions in the countries of the region	×		×	×	×	BiH Institutions Budget and Donor Funds – projects

Source of	Resources	BiH Institutions Budget	BiH Institutions Budget and Donor Funds – projects			BiH Institutions Budget	BiH Institutions Budget	BiH Institutions Budget	BiH Institutions Budget	BiH Institutions Budget	BiH Institutions Budget
	2015										
Deadline	2014										
Realization Deadline	2013	×	×			× × ×	× × ×			×	× ×
	2012	×				× × × ×	× × ×	× ×	×	×	
Cooperating	i	Ministry of Security – Sector of General, Legal and Material-Financial Affairs, Civil Service Agency of Bosnia and Herzegovina	Ministry of Security – Sector of General, Legal and Material-Financial Affairs, Agency for Identification Documents, Registers and Data Exchange of Bosnia and Herzegovina (IDDEEA)	SNIA AND HERZEGOVINA	BiH Border Police and its harmonization		Ministry of Security, Personal Data Protection Agency	Ministry of Security, Personal Data Protection Agency			
Carrier of Activity		Ministry of Security – Sector of Asylum	Ministry of Security – Sector of Asylum	IG OF THE STATE BORDER OF BC		BiH Border Police	BiH Border Police	BiH Border Police	BiH Border Police	BiH Border Police	BiH Border Police
Activity		Staff related strengthening of the Sector of Asylum through employment of new employees for data collection, analysis, planning, database maintenance, reports preparation and in accordance with the EU standards	Improvement of technical conditions and education of employees who will work on travel documents application for the recognized refugees in Bosnia and Herzegovina	INCREASE EFFICIENCY OF CONTROL AND MONITORING OF THE STATE BORDER OF BOSNIA AND HERZEGOVINA	Improvement of legal and regulatory framework from the competency of with the standards and EU good practices	Development of Standard Operational Procedures for performance of the work of border control in accordance with EU standards	Full implementation of the Law on Protection of Secret Data and the Law on Personal Data Protection	Change and amendment of the Instruction on Records in BiH Border Police and registration by the Personal Data Protection Agency	Adopt the Instruction on Performance of Requesting Activity in BiH Border Police	Innovation of the Instruction on Manner and Methodology of the Work in the Sector, particularly in regards to incorporation of risk analysis in the process of monitoring of the state border	Establishment of functional basis of legal framework of BiH Border Police and Schengen acquis with possibility of direct overview and usage
S.N.	•	2.5.3.	2.5.4.	GOAL 3.	3.1.	3.1.1.	3.1.2.	3.1.3.	3.1.4.	3.1.5.	3.1.6.

S.N.	Activity	Carrier of Activity	Cooperating				Res	alizatic	Realization Deadline	dline					Source of
				20	2012		2013		7	2014			2015		Financial Resources
3.2.	Enhancement of managing and governing capacities of the BiH Border Police for change management	of the BiH Border Police for cha	inge management												
3.2.1.	Development of internal procedures for risk analysis of the Joint and Local Risk Analysis Center, as well as at all levels of organization of BiH Border Police	BiH Border Police	Agencies signatories of the Agreement on Establishment of the Risk Analysis Center	× ×	×	×	×	×							BiH Institutions Budget
3.2.2.	Establish "early warning and information system" on misuse of travel documents, illegal migrations, occurring forms of the crime	BiH Border Police			×	×	×								BiH Institutions Budget
3.2.3.	Enhancement of the work of mobile units or support and control through adequate staffing and training of the officers	BiH Border Police		×	×	×	×	×	×	×	×	×	×	×	BiH Institutions Budget
3.2.4.	Continuous renewal of protection gear required for work of mobile units for support and control	BiH Border Police		× ×	×	×	×	×	× ×	×	×	^ ×	× ×	×	BiH Institutions Budget
3.2.5.	Undertaking measures with the purpose of improvement in use of service dogs (placement, equipment and training area, training of the handlers and service dogs)	BiH Border Police		× ×	×	×	× ×	×	× ×	×	×	^ ×	×	×	BiH Institutions Budget
3.3.	Development of Secure, Adjustable and Modern Information System, enabling collection, keeping, analysis and distribution of data and information	rmation System, enabling colle	ction, keeping, analysis and												
3.3.1.	Development of communication networks enabling direct connection of all organizational segments of BiH Border Police (SDH, SPIN)	BiH Border Police	Ministry of Security – BiH Directorate for Police Bodies Coordination	× ×	×	× ×	×	×	×	×	×	×	×	×	BiH Institutions Budget
3.3.2.	Further development of MIND/FIND system implementation in BiH Border Police	BiH Border Police	Ministry of Security	×	×	×									BiH Institutions Budget
3.3.3.	Establish database with samples of existing, forged, lost and stolen travel documents that is available to the Service, Sector of Immigration, Sector of Asylum and the Ministry of Foreign Affairs of Bosnia and Herzegovina	BiH Border Police	Ministry of Security, BiH Service for Foreigners Affairs, Ministry of Foreign Affairs			×	× ×	×							BiH Institutions Budget
3.3.4.	Establish missing electronic records and databases integrated into single information system of BiH Border Police	BiH Border Police		× ×	×	× ×	× ×	×							BiH Institutions Budget

Source of	Financial 2015 Resources	X X X BiH Institutions Budget	BiH Institutions Budget	BiH Institutions Budget		BiH Institutions Budget	X X X BiH Institutions Budget	BiH Institutions Budget	X X X BiH Institutions Budget	X X X BiH Institutions Budget	BiH Institutions Budget	BiH Institutions
Realization Deadline	2014	× × × ×					× × × ×		× × × ×	× × × ×		
Realizatio	2013	× × × ×	× × × × ×	× × × × × ×		× ×	× × × × ×	× × × × × ×			× × × × ×	× ×
	2012	× ×	× × ×	×	es in	×	× ×	ncies X X X			×	×
Cooperating					ח with all partner agenci			institutions and agencies signatories of the Agreement				
Carrier of Activity		BiH Border Police	BiH Border Police	BiH Border Police	oordination and cooperation	BiH Border Police	BiH Border Police	BiH Border Police	BiH Border Police	BiH Border Police	BiH Border Police	BiH Border Police
Activity		Procurement and installation of travel document readers for the documents with biometric data	Prepare internal procedures for use of network resources and work with travel document readers	Systematization, analysis, changes and amendments of existing and issuing of new internal instructions regulating information management	Continuous improvement of information exchange, coordination and cooperation with all partner agencies in Bosnia and Herzegovina and abroad	Establish contact points at all levels of BiH Border Police organization for cooperation with all partners in Bosnia and Herzegovina	Exchange of information, coordination and cooperation, particularly through the implementation of joint operations with police agencies in Bosnia and Herzegovina, based on systematic collection and exchange of intelligence information and joint risk analysis	Further implementation of the Agreement on Establishment of the System of Electronic Data Exchange from the Records of Police Bodies and Prosecutor's Office	Introduction of joint checks at border crossings where possible, which are to provide the establishment of "single control" system	Establishment of procedures for joint border checks with neighboring countries and development of joint manual for implementation of the procedures	Establishment of joint contact point at the border (information exchange and messages of early warning at the border)	Establishment of regional operational centers with
S.N.		3.3.5.	3.3.6.	3.3.7.	3.4.	3.4.1.	3.4.2.	3.4.3.	3.4.4.	3.4.5.	3.4.6.	3.4.7.

S.N.	Activity	Carrier of Activity	Cooperating				~	alizat	Realization Deadline	adline					Sou	Source of
					2012		2013	ю		2014			2015	10	Res	rinanciai Resources
3.4.8.	Implement direct telephone lines between certain neighboring border crossings in accordance with bilateral agreements	BiH Border Police		×	×	×	×	×	×	×	×	×	×	×		BiH Institutions Budget
3.4.9.	Implementation of Agreement on Cooperation and State Border Monitoring and signed protocols with the Republic of Croatia	BiH Border Police		×	× ×	×	×	× ×	×	× ×	×	×	×	×		BiH Institutions Budget
3.4.10.	Implementation of the Protocol on Conduct of Joint Patrols Along Joint State Border with the Ministry of Interior and Public Administration of Montenegro	BiH Border Police		×	× ×	×	×	×	×	×	×	×	×	×	<u>.</u>	BiH Institutions Budget
3.4.11.	Implementation of the Protocol on Implementation of Joint Patrols Along Joint State Border with the Border Police of the Republic of Serbia	BiH Border Police		×	× ×	×	×	×	×	× ×	×	×	×	×		BiH Institutions Budget
3.4.12.	Continuation of work within the border program DCAF	BiH Border Police		×	×	×	×	×	×	×	×	×	×	×		BiH Institutions Budget
3.4.13.	Participation in activities and operations of SECI Center	BiH Border Police		×	×	×	×	×	×	×	×	×	×	×		BiH Institutions Budget
3.4.14.	Continuation of work within the Center of Migration, Asylum, Refugees Regional Initiative (MARRI)	BiH Border Police		×	×	×	×	×	×	×	×	×	×	×		BiH Institutions Budget
3.4.15.	Implementation of the Memorandum of Understanding for the Implementation of ILECU in Bosnia and Herzegovina in the segment pertaining to BiH Border Police	BiH Border Police	Agencies signatories of the Memorandum	×	× ×	× ×	×	×	×	×	×	×	×	× ×		BiH Institutions Budget
3.4.16.	Continuous joint training with partner agencies in Bosnia and Herzegovina and border polices of neighboring countries	BiH Border Police		×	× ×	×	×	×	×	× ×	×	×	×	×		BiH Institutions Budget
3.4.17.	Enhancement of the concepts and procedures for public relations	BiH Border Police		×	×	×									BiH Bud	BiH Institutions Budget
GOAL 4.	ENHANCE FIGHT AGAINST ILLEGAL MIGRATIONS IN BOSNIA AND HERZEG	SOSNIA AND HERZEGOVINA														
4.1.	Prevention of illegal migrations at source													,		
4.1.1.	Education of DCOs employees of Bosnia and Herzegovina in the area of identification of illegal immigrations	Ministry of Foreign Affairs	BiH Service for Foreigners Affairs, BiH Border Police		×	× ×	×	×	×	×	×	×	×	×		BiH Institutions Budget and Donor Funds – projects
4.1.2.	Strengthening visa policies through the upgrade of ROS database with the purpose of ensuring uninterrupted movement <i>bona fide</i> travellers with simultaneous increase of security	Ministry of Security – Sector of IT and Telecommunication Systems and BiH Service for Foreigners Affairs	Ministry of Foreign Affairs, BiH Border Police			×	×								BiH Bud	BiH Institutions Budget

Organization of round tables with the purpose of identification of data sources for the information in the area of visa and visa free regime at DCOs of Bosnia and Herzegovina Establish mechanisms of data collection for the information in the area of visa and visa-free regime at DCOs of Bosnia and Herzegovina Prepare information in the area of visa and visa-free system at DCOs of Bosnia and Herzegovina and mechanisms of data collection for the information officers to the DCOs of Bosnia and Herzegovina and mechanisms of data collection for the information officers to the DCOs of Bosnia and Herzegovina in transport so the DCOs of Bosnia and Herzegovina officers to the DCOs of Bosnia and Herzegovina officers to the DCOs of Bosnia and Herzegovina in accordance with the requests and good practices of EU Procurement of modern devices for telecommunications monitoring, devices for detection of current user numbers of mobile phones, day and night monitoring, devices, photodecumenting and other specialist equipment in accordance with the trends in the area of prevention of illegal migration, people smuggling across state border and human trafficking Regular renewal of vehicle pool of terrain, special vehicles, vessels and motorrycles	S.N.	Activity	Carrier of Activity	Cooperating			Re	Realization Deadline	Dead	e i				Source of	4 .
Organization of round tables with the purpose of identification of data sources for the information in the area of visa and visa free regime at DCOs of Bosnia and Herzegovina Establish mechanisms of data collection for the information in the area of visa and visa-free regime at DCOs of Bosnia and Herzegovina Prepare information in the area of visa and visa-free system at DCOs of Bosnia and Herzegovina and mechanisms of data collection for the information officers to the DCOs of Bosnia and Herzegovina and mechanisms of data collection for the information officers to the DCOs of Bosnia and Herzegovina Increase ability of the BiH Border Police to prevent an Equipping border crossings with the equipment for control of vehicles, detection of hidden persons in transport vehicles, detection of forged documents in a accordance with the requests and good practices of EU Procurement of modern devices for telecommunications monitoring, devices for detection of current user numbers of mobile phones, day and night monitoring devices, photodocumenting and other specialist equipment in accordance with the trends in the area of prevention of illegal migration, people smuggling across state border and human trafficking Regular renewal of vehicle pool of terrain, special vehicles, vessels and motorrycles					2012		2013		2014	41		2015	2	Financial	es –
Establish mechanisms of data collection for the information in the area of visa and visa-free regime at DCOs of Bosnia and Herzegovina Prepare information in the area of visa and visa-free system at DCOs of Bosnia and Herzegovina and mechanisms of data collection for the information officers to the DCOs of Bosnia and Herzegovina and mechanisms of data collection for the information officers to the DCOs of Bosnia and Herzegovina in ransport vehicles, detection of hidden persons in transport vehicles, detection of forged documents in accordance with the requests and good practices of EU Procurement of modern devices for telecommunications monitoring devices for detection of current user numbers of mobile phones, day and night monitoring devices, photodocumenting and other specialist equipment in accordance with the trends in the area of prevention of illegal migration, people smuggling across state border and human trafficking Regular renewal of vehicle pool of terrain, special vehicles, vessels and motorcycles	.1.3.	Organization of round tables with the purpose of identification of data sources for the information in the area of visa and visa free regime at DCOs of Bosnia and Herzegovina	Ministry of Security – Sector of Immigration	Ministry of Foreign Affairs, Sector of Asylum, BiH Service for Foreigners Affairs, BiH Border Police		×	× ×	×						BiH Institutions Budget and Donor Funds – projects	tutions and unds –
Prepare information in the area of visa and visa-free system at DCOs of Bosnia and Herzegovina Adoption of information in the area of visa and visa-free system at DCOs of Bosnia and Herzegovina and mechanisms of data collection for the information officers to the DCOs of Bosnia and Herzegovina officers to the DCOs of Bosnia and Herzegovina Increase ability of the BiH Border Police to prevent an Equipping border crossings with the equipment for control of vehicles, detection of hidden persons in transport vehicles, detection of forged documents in accordance with the requests and good practices of EU Procurement of modern devices for telecommunications monitoring, devices for detection of current user numbers of mobile phones, day and night monitoring devices, photodocumenting and other specialist equipment in accordance with the trends in the area of prevention of illegal migration, people smuggling across state border and human trafficking Regular renewal of vehicle pool of terrain, special vehicles, vessels and motorcycles	.1.4.	Establish mechanisms of data collection for the information in the area of visa and visa-free regime at DCOs of Bosnia and Herzegovina	Ministry of Security – Sector of Immigration	Ministry of Foreign Affairs, Sector of Asylum, BiH Service for Foreigners Affairs, BiH Border Police		×	× ×	× ×	×					BiH Institutions Budget and Donor Funds – projects	tutions and unds –
Adoption of information in the area of visa and visafree system at DCOs of Bosnia and Herzegovina and mechanisms of data collection for the information officers to the DCOs of Bosnia and Herzegovina of Equipping border crossings with the equipment for control of vehicles, detection of forged documents in accordance with the requests and good practices of EU Procurement of modern devices for detection of current user numbers of mobile phones, day and night monitoring, devices for detection of current user numbers of mobile phones, day and night monitoring devices, photodocumenting and other specialist equipment in accordance with the trends in the area of prevention of illegal migration, people smuggling across state border and human trafficking Regular renewal of vehicle pool of terrain, special vehicles, vessels and motorcycles	.1.5.	Prepare information in the area of visa and visa-free system at DCOs of Bosnia and Herzegovina	Ministry of Security – Sector of Immigration	Ministry of Foreign Affairs, Sector of Asylum, BiH Service for Foreigners Affairs, BiH Border Police			× ×	×	×					BiH Institutions Budget	tutions
Establish the mechanism for sending immigration officers to the DCOs of Bosnia and Herzegovina Increase ability of the BiH Border Police to prevent an control of vehicles, detection of hidden persons in transport vehicles, detection of hidden persons in transport vehicles, detection of forged documents in accordance with the requests and good practices of EU Procurement of modern devices for detection of current user numbers of mobile phones, day and night monitoring, devices, photodecumenting and other specialist equipment in accordance with the trends in the area of prevention of illegal migration, people smuggling across state border and human trafficking Regular renewal of vehicle pool of terrain, special vehicles, vessels and motorcycles	.1.6.	Adoption of information in the area of visa and visa- free system at DCOs of Bosnia and Herzegovina and mechanisms of data collection for the information	Council of Ministers of Bosnia and Herzegovina							×				BiH Institutions Budget	tutions
	.1.7.	Establish the mechanism for sending immigration officers to the DCOs of Bosnia and Herzegovina	Ministry of Security – Sector of International Cooperation and European Integration, Ministry of Foreign Affairs	BiH Service for Foreigners Affairs			×	× ×	×	×				BiH Institutions Budget	tutions
Equipping border crossings with the equipment for control of vehicles, detection of hidden persons in transport vehicles, detection of forged documents in accordance with the requests and good practices of EU Procurement of modern devices for detection of current user numbers of mobile phones, day and night monitoring, devices, photodocumenting and other specialist equipment in accordance with the trends in the area of prevention of illegal migration, people smuggling across state border and human trafficking Regular renewal of vehicle pool of terrain, special vehicles, vessels and motorcycles	.2.	Increase ability of the BiH Border Police to prevent a	and reduce illegal migrations and	rations and cross-border crime											
Procurement of modern devices for telecommunications monitoring, devices for detection of current user numbers of mobile phones, day and night monitoring devices, photodocumenting and other specialist equipment in accordance with the trends in the area of prevention of illegal migration, people smuggling across state border and human trafficking Regular renewal of vehicle pool of terrain, special vehicles, vessels and motorcycles	1.2.1	Equipping border crossings with the equipment for control of vehicles, detection of hidden persons in transport vehicles, detection of forged documents in accordance with the requests and good practices of EU	BiH Border Police		× ×	× ×	× ×	× ×	×	×	×	×	× ×	BiH Institutions Budget	tutions
Regular renewal of vehicle pool of terrain, special vehicles, vessels and motorcycles	.2.2.	Procurement of modern devices for telecommunications monitoring, devices for detection of current user numbers of mobile phones, day and night monitoring devices, photodocumenting and other specialist equipment in accordance with the trends in the area of prevention of illegal migration, people smuggling across state border and human trafficking	BiH Border Police		× × ×	× ×	× ×	× ×	×	× ×	×	×	× ×	BiH Institutions Budget	tutions
	1.2.3.	Regular renewal of vehicle pool of terrain, special vehicles, vessels and motorcycles	BiH Border Police		× × ×	×	× ×	× ×	×	×	×	×	×	BiH Institutions Budget	tutions
Purchase of IT equipment (software and hardware) in accordance with modern technical-technological achievements, EU standards and established criteria for priority definition	4.2.4.	Purchase of IT equipment (software and hardware) in accordance with modern technical-technological achievements, EU standards and established criteria for priority definition	BiH Border Police		× × ×	× ×	× ×	×	×	×	×	×	× ×	BiH Institutions Budget	tutions

Source of	Resources	BiH Institutions Budget	BiH Institutions Budget	BiH Institutions Budget	BiH Institutions Budget		BiH Institutions Budget and Donor Funds – projects	BiH Institutions Budget	BiH Institutions Budget	BiH Institutions Budget	BiH Institutions Budget
			×		×		×	×	×	×	×
	2015		×		×		×	×	×	×	×
	7		×		×		×	×	×	×	×
								×			
ō	_	×	×		×		×	×	×	×	×
adlin	2014	×	× ×		×		× ×	× ×	× ×	×	× ×
Realization Deadline		×	×		×		×	×	×	×	×
zatio		×	×		×		×	×	×	×	×
eali;	2013	×	×		×		×	×	×	×	×
_	20	×	×	×	×		×	×	×	×	×
		×	×	×	×		×	×	×	×	×
		×	×	× ×	×		×	×	×	×	×
	2012	^ ×	×		^ ×			×	×	×	×
		×	×		×			×	×	×	×
Cooperating						migrations and removal of foreigners	53	SI	53	Σ.	53
Carrier of Activity		BiH Border Police	BiH Border Police	BiH Border Police	BiH Border Police		BiH Service for Foreigners Affairs	BiH Service for Foreigners Affairs	BiH Service for Foreigners Affairs	BIH Service for Foreigners Affairs	BiH Service for Foreigners Affairs
Activity		Construction of facilities where organizational units of the BiH Border Police will be located	Complete staffing with fully trained staff in accordance with systematization of positions in BiH Border Police	Enhance advanced training system and develop mechanisms for participation in development of training plan and program of basic police training in accordance with requirements of BiH Border Police	Continuous training of police officers in the area of analytical work, criminal-intelligence work and investigations	Increasing abilities of the Service on prevention and elimination of illegal from Bosnia and Herzegovina	Continuous performance of special vehicle pool	Procurement of specialist equipment in accordance with trends in the area of suppression of illegal migrations	Improve operational work in the procedures of verification of invitation letters, authorization of stay and work on ROS system in procedures of visa issuance for the purpose of detection and prevention of illegal migrations	Improve work on collection of operational data on illega i immigrations, manner of arrival into the country as well as the manner of further transit of illegal immigrants from Bosnia and Herzegovina with cutting of the canals of illegal migrations and people smuggling	Enhance planning, organization and realization system of operational-tactical actions with the purpose of detection and prevention of illegal migrations or any other misuses of movement and stay of foreigners in the country
S.N.		4.2.5.	4.2.6.	4.2.7.	4.2.8.	4.3.	4.3.1.	4.3.2.	4.3.3.	4.3.4.	4.3.5.

S.N.	Activity	Carrier of Activity	Cooperating					Real	izatic	on De	Realization Deadline	e e					Source of
				, ,	2012		7	2013			2014			2015	15		Financial Resources
4.3.6.	Enhance procedures of stay of the persons under supervision in Immigration Center and removal from Bosnia and Herzegovina	BiH Service for Foreigners Affairs		×	×	×	×	×	×	×	×	×	×	×	×	×	BiH Institutions Budget
4.3.7.	Upgrade of official cooperation with the institutions in Bosnia and Herzegovina, timely information and findings exchange and performance of joint operational activities	BiH Service for Foreigners Affairs	Bosnia and Herzegovina Institutions	×	×	×	×	×	×	×	×	×	×	×	×	×	BiH Institutions Budget
4.3.8.	Establishment of cooperation with similar immigration services of the region for the adoption of the best practices and experiences in regards to the more efficient prevention of illegal migration	BiH Service for Foreigners Affairs	Authorized Immigration Services	×	×	×	× ×	×	×	×	×	×	×	×	×	×	BiH Institutions Budget
4.3.9.	Establishment of cooperation with similar migration services at European and international level for the adoption of the best practices and experiences in regards to the more efficient prevention of illegal migrations	BiH Service for Foreigners Affairs	Authorized Immigration Services	×	×	×	×	×	×	×	×	×	×	×	×	×	BiH Institutions Budget
4.3.10.	Establishment of Operational-Communication Center	BiH Service for Foreigners Affairs			×	×	×	~								ш ш	BiH Institutions Budget
4.4.	Enhancement of the fight against illegal migrations in Bosnia and Herzego biometric identification	Bosnia and Herzegovinian by u	vinian by using modern technologies of												7		
4.4.1.	Establishment of legal framework for introduction of biometrics in the area of visas, residence permits	Ministry of Security – Sector of Immigration	Ministry of Foreign Affairs, BiH Service for Foreigners Affairs, BiH Border Police				×	×	×							ш ш	BiH Institutions Budget
4.4.2.	Establishment of legal framework for introduction of biometrics in the area of asylum	Ministry of Security – Sector of Asylum					×	×	×								BiH Institutions Budget
4.4.3.	Upgrade of institutional framework, Service, BiH Border Police and Sector of Asylum for introduction of biometrics in the area of visas, residence permits and asylum	Ministry of Foreign Affairs, Ministry of Security, BiH Service for Foreigners Affairs, BiH Border Police								×	×	×				ш ш	BiH Institutions Budget
4.4.4.	Purchase of equipment and software for the introduction of biometrics in the area of visas, residence permits and asylum	Ministry of Security, BiH Service for Foreigners Affairs, BiH Border Police, Ministry of Foreign Affairs								×	×	×					BiH Institutions Budget and Donor Funds – projects
4.4.5.	Education of employees on implementation of biometrics in the area of visas, resident permits and asylum	Ministry of Security – Sector of Asylum, BiH Service for Foreigners Affairs, BiH Border Police, Ministry of Foreign Affairs										×	×	×			BiH Institutions Budget and Donor Funds – projects

S.N.	Activity	Carrier of Activity	Cooperating			Realizatio	Realization Deadline		Source of
			<u></u>	2012	Ä	2013	2014	2015	Financial
4.4.6.	Development of Proposal of the Decision Defining the Beginning of Implementation of Biometrics in the Area of Visas, Residence Permits and Asylum	Ministry of Security	Ministry of Foreign Affairs, BiH Service for Foreigners Affairs, BiH Border Police, Sector of Asylum					×	BiH Institutions Budget
4.4.7.	Issuing of the Decision Defining the Beginning of Implementation of Biometrics in the Area of Visas, Residence Permits and Asylum	Council of Ministers of Bosnia and Herzegovina						×	BiH Institutions Budget
4.5.	Establishment of new and further development of existing institutional capacities for implementation of the agreements on readmission	isting institutional capacities fo	r implementation of the						
4.5.1.	Providing and installing the equipment for implementation of the Protocol on Cooperation in Efficient Realization of the Agreement on Readmission of the Persons who Reside without Permits in Other Countries, signed between the Ministry of Security, Ministry of Interior of the Republic of Srpska, Federal Police Administration, Cantonal Ministries of Interior, Brcko District of BiH police, Service for Foreigners and BiH Border Police	Ministry of Security – Sector of Immigration	Ministry of Interior of the Republic of Srpska, Federal Police Administration, Cantonal Ministries of Interior, Brcko District of BiH Police, BiH Service for Foreigners Affairs, BiH Border Police, Ministry of Security – Sector of IT and Telecommunication Systems	× ×					BiH Institutions Budget and Donor Funds – projects
4.5.2.	Education of contact persons for electronic data exchange for the implementation of the Protocol on Cooperation in More Efficient Realization of the Agreements on Readmission of the Persons who Reside in Other Countries without Permit	Ministry of Security – Sector of Immigration and Sector if IT and Telecommunication Systems	Contact Persons of the signatories of the Protocol on Cooperation in Efficient Realization of the Agreement on Readmission of the Persons Residing in Other Countries without Permit	×	×				BiH Institutions Budget and Donor Funds – projects
4.5.3.	Establishment of electronic data exchange in implementation of the Protocol on Cooperation in More Efficient Realization of the Agreements on Readmission of the Persons who Reside in Other Countries without Permits	Ministry of Security – Sector of Immigration and Sector if IT and Telecommunication Systems	Ministry of Interior of the Republic of Srpska, Federal Police Administration, Cantonal Ministries of Interior, Brcko District of BiH		× ×				BiH Institutions Budget
4.5.4.	Establishment of the Protocol on Cooperation for Reintegration of BiH Citizens Accepted by the Agreements on Readmission	Ministry of Security – Sector of Immigration	Ministry for Human Rights and Refugees – Sector for Refugees, Displaced Persons and Housing, Service, BiH Border Police	×	×				BiH Institutions Budget

Source of	Resources	Bir Institutions Budget	BiH Institutions Budget	BiH Institutions Budget	BiH Institutions Budget and Donor Funds – projects	BiH Institutions Budget	BiH Institutions Budget	BiH Institutions Budget, Donor Funds	BiH Institutions Budget and Donor Funds
	2015					× ×			
Deadline	2014					×			
Realization Deadline	2013		×	× ×	× × ×	×			
	2012	× × ×	× ×				× × ×	×	× ×
Cooperating		Ministry of Foreign Affairs, Ministry for Human Rights and Refugees – Sector for Refugees, Displaced Persons and Housing, Ministry of Civil Affairs, BiH Border Police, BiH Service for Foreigners Affairs	BiH Council of Ministers – Provides Consent	Civil Service Agency	Ministry for Human Rights and Refugees – Sector for Refugees, Displaced Persons and Housing, BiH Border Police	BiH Border Police, Ministry for Human Rights and Refugees – Sector for Refugees, Displaced Persons and Housing	Ministry for Human Rights and Refugees		
Carrier of Activity		Ministry of Security – Sector of Immigration	Ministry of Security	Ministry of Security	Ministry of Security – Sector of Immigration	Ministry of Security – Sector of Immigration	Council of Ministers of Bosnia and Herzegovina, Parliamentary Assembly of Bosnia and Herzegovina	Ministry for Human Rights and Refugees – Sector for Refugees, Displaced Persons and Housing Policy	Ministry for Human Rights and Refugees – Sector for Refugees, Displaced Persons and Housing Policy
Activity		Proposal of establishment of the commission with the mandate for efficient solving of disputable cases of acceptance of BiH citizens in accordance with the agreements on readmission	Enactment of Changes and Amendments of the Rulebook on Internal Organization of the Ministry of Security with the purpose of strengthening of the Sector of Immigration in the segment of readmission work	Employment of civil servants in the Sector of Immigration in the segment of readmission work	Establishment of mechanism for collection and processing of the data on acceptance of the persons, BIH citizens in accordance with the agreements on readmission with the purpose of defining migration flows of BIH citizens	Development of analysis of the migration flows of BiH citizens who are returning based on agreements on readmission with the purpose of prevention of misuses of visa free regime for the citizens of Bosnia and Herzegovina	Adoption of the Law on Changes and Amendments of the Law on Ministries and Other Administrative Bodies of Bosnia and Herzegovina in the segment of competency of the Ministry for Human Rights and Refugees	Establishment of institutional capacities for placement of Bosnia and Herzegovina citizens who are returning on the basis of the Agreement on Readmission – State Readmission Center	Education of staff engaged in receipt of BiH citizens who are returning based on the Agreement on Readmission
S.N.		4.5.5.	4.5.6.	4.5.7.	4.5.8.	4.5.9.	4.5.10.	4.5.11.	4.5.12.

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S.N.	Activity	Carrier of Activity	Cooperating				Reali	zatior	Realization Deadline	dline					Source of	se of
			<u></u>	2012		2	2013		2	2014			2015		Financial	Financial Resources
4.5.13.	Signing of the protocol between the Council of Ministers of Bosnia and Herzegovina and the governments of the European Union countries on implementation of the Agreement between Bosnia and Herzegovina and European Community on Readmission of Persons Residing without Permit	Ministry of Security – Sector of International Cooperation and European Integration, Delegation for Negotiations	Ministry of Security – Sector of Immigration, BiH Service for Foreigners Affairs, BiH Border Police	× × ×	×	×	×	×	×	×	×				BiH Inst Budget	BiH Institutions Budget
4.5.14.	Signing of the Agreement on Readmission with the countries of origin and transit of illegal immigrants in Bosnia and Herzegovina	Ministry of Security – Sector of International Cooperation and European Integration, Delegation for Negotiations	Sector of Immigration, BiH Service for Foreigners Affairs, BiH Border Police, Ministry of Foreign Affairs	× ×	×	× ×	×	~ ×	×	×	×	×	×	×	BiH Inst Budget	BiH Institutions Budget
4.6.	Development of capacities for preparation of analysis in the area of migration with the purpose of defining migration policy of Bosnia and Herzegovina	is in the area of migration with t	he purpose of defining													
4.6.1.	Issuing changes and amendments of the Rulebook on Internal Organization of the Ministry of Security with the purpose of strengthening of the Sector of Immigration in the segment of analysis preparation in the area of migration	Ministry of Security, BiH Service for Foreigners Affairs	BiH Council of Ministers – Provides consent		×	×									BiH Inst Budget	BiH Institutions Budget
4.6.2.	Employment of civil servants in the Sector of Immigration in the segment of development of analysis in the area of migration	Ministry of Security	Civil Service Agency				×	×	×						BiH Inst Budget	BiH Institutions Budget
4.6.3.	Education with the purpose of introduction to the principles of development of analysis in the area of migration, through participation in seminars, engagement of experts and study visits	Ministry of Security – Sector of Immigration				× ×	×	^ ×	×	×	×	×	×	×	BiH Instil Budget a Donor Fu projects	BiH Institutions Budget and Donor Funds – projects
4.6.4.	Organization of round tables with the purpose of identification of institutions that are required to be included in development of analysis in the area of migration	Ministry of Security – Sector of Immigration	BiH Service for Foreigners Affairs, BiH Border Police, Ministry of Foreign Affairs, Sector of Asylum Ministry for Human Rights and Refugees – Sector for Diaspora and Sector for Diaspora and Sector in merugees, Displaced persons and Housing Policy, international organizations							×	×				BiH Insti Budget a Donor Fi projects	BiH Institutions Budget and Donor Funds – projects

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S.N.	Activity	Carrier of Activity	Cooperating				Rea	lizatio	Realization Deadline	dline					Source of
				2012	7		2013		7	2014			2015		Resources
4.6.5.	Organization of round tables with the purpose of identification of source of data required for development of analysis in the area of migration	Ministry of Security – Sector of Immigration	BiH Service for Foreigners Affairs, BiH Border Police, Ministry of Foreign Affairs, Sector of Asylum, Ministry for Human Rights and Refugees – Sector for Diaspora and Sector for Refugees, Displaced Persons and Housing Policy, other international institutions, international organizations									×	×		BiH Institutions Budget and Donor Funds – projects
4.6.6.	Propose mechanisms of cooperation and collection of the data for development of the analysis in the area of migration	Ministry of Security – Sector of Immigration	Institutions identified for cooperation in development of analysis in the area of migrations									^	×	×	BiH Institutions Budget and Donor Funds – projects
4.6.7.	Education for development of analysis in the area of migration	Ministry of Security – Sector of Immigration	Institutions identified for cooperation in development of analysis in the area of migrations							×	×	×	×	×	BiH Institutions Budget and Donor Funds – projects
4.7.	Further development of regional and international cooperation in the area	ooperation in the area of fightin	of fighting illegal migrations												
4.7.1.	Strengthening the cooperation with MARRI center in the area of fight against the illegal immigrations at regional level	Ministry of Security – National Coordination for Cooperation with MARRI Center	Ministry of Foreign Affairs, Service, BiH Border Police, Sector of Immigration, Sector of Asylum	× ×	× ×	×	× ×	×	×	×	×	×	×	×	BiH Institutions Budget and Donor Funds – projects
4.7.2.	Initiation of establishment of legal and institutional framework of bilateral and multilateral form at regional level for joint flights in the procedures of removal of foreigners to the country of usual stay or country that accepts him/her	Ministry of Security – Sector of International Cooperation, Sector of Immigration	BiH Service for Foreigners Affairs, BiH Border Police, Sector of Asylum, National Coordinator for Cooperation with MARRI		× ×										BiH Institutions Budget
4.7.3.	Organization of round tables for the purpose of establishment of legal and institutional framework at regional level for joint flights in the procedures of removal of foreigners to the country of usual stay or country that accepts him/her	Ministry of Security – National Coordination for Cooperation with MARRI Center	Sector of Immigration, Sector of Asylum, BiH Service for Foreigners Affairs, BiH Border Police			×	× ×	×							BiH Institutions Budget and Donor Funds – projects
4.7.4.	Proposal of legal and institutional framework of bilateral or multilateral for at regional level in the procedures of removal of foreigners to the country of regular stay or country that accepts him/her	Ministry of Security – Sector of International Cooperation, Sector of Immigration	BiH Service for Foreigners Affairs, Sector of Asylum, BiH Border Police, Ministry of Foreign Affairs						×	×	×	×	×	×	BiH Institutions Budget

S.N.	Activity	Carrier of Activity	Cooperating					Realiz	Realization Deadline	Dead	lline					Sou	Source of
				20	2012		2	2013		×	2014			2015		Res	Financiai Resources
4.7.5.	Realization of joint flights in the procedures of removal of foreigners to the country of regular stay or country that accepts him/her	BIH Service for Foreigners Affairs	BiH Border Police, Ministry of Foreign Affairs												×		BiH Institutions Budget, Donor Funds – projects
4.7.6.	Strengthening cooperation with the countries of the region competent for the area of immigration and asylum	Ministry of Foreign Affairs, Ministry of Security — Sector of Immigration, Sector of Asylum, BiH Service for Foreigners Affairs, BiH Border Police	Ministry of Foreign Affairs, Sector of Immigration, Sector of Asylum, BiH Service for Foreigners Affairs, BiH Border Police	×	×	×	×	×	× ×	×	×	×	×	×	×		BiH Institutions Budget and Donor Funds – projects
4.7.7.	Strengthening the cooperation with the bodies of the countries of the European Union, authorized for the area of immigration and asylum	Ministry of Security – Sector of International Cooperation and European Integration, Sector of Immigration, Sector of Asylum, BiH Service for Foreigners Affairs, BiH Border Police	Sector of Immigration, Sector of Asylum, BiH Service for Foreigners Affairs, BiH Border Police	×	×	× ×	×	×	× ×	×	×	×	×	×	×		BiH Institutions Budget and Donor Funds – projects
GOAL 5.	CONTRIBUTE TO REDUCTION OF HUMAN TRAFFICKING IN BOSNIA AND H	NG IN BOSNIA AND HERZEGOVINA	٨٨														
5.1.	Enhancement of cooperation with law enforcement agencies at international level, which would pertain to the international cooperation in criminal-legal affairs	agencies at international level, v	which would pertain to the														
5.1.1.	Improvement of cooperation between law enforcement agencies in the segment of data exchange for successful fight against human trafficking	State Investigations and Protection Agency	Bodies authorized for law enforcement	× ×	×	× ×	×	×	×	×	×	×	×	×	×		BiH Institutions Budget
5.1.2.	Participation in work of the Strike Group for Fight Against Human Trafficking and Illegal Immigrations	State Investigations and Protection Agency, BiH Border Police and Service	Institutions and Bodies authorized for law enforcement	× ×	×	× ×	×	×	×	×	×	×	×	×	×		BiH Institutions Budget
5.2.	Improvement of legal and institutional framework in protection of foreigners victims of human trafficking in accordance with the international standards and EU acquis	protection of foreigners victim acquis	s of human trafficking in														
5.2.1.	Improvement of legal framework in protection of foreigners victims of human trafficking in accordance with the international standards and EU acquis	Ministry of Security – Sector of Immigration	BiH Service for Foreigners Affairs, Sector of Asylum	× ×	×	×			×	×	×	×	×	×	×		BiH Institutions Budget
5.2.2.	Improvement of institutional framework in accordance with the legal framework in protection of foreigners, victims of human trafficking	Ministry of Security – Sector of Immigration	NGO sector			×	×	×	×						×	····· i	Donor Funds – projects

S.N.	Activity	Carrier of Activity	Cooperating			Real	Realization Deadline	Dead	ine				Soul	Source of
			<u> </u>	2012		2013		2014	14		2015	ις.	Fina	Financial Resources
5.2.3.	Development of standards for safe houses for placement of foreigners victims of human trafficking	State Coordinator for Fight Against Human Trafficking and Illegal Immigration	Ministry of Security— Department for Fight Against Human Trafficking, Sector of Immigration, Ministry for Human Rights and Refugees, State Investigations and Protection Agency	× ×									BiH Inst Budget	BiH Institutions Budget
5.2.4.	Establishment of the standards for safe houses for placement of victims of human trafficking	Council of Ministers of Bosnia and Herzegovina	National Coordinator for Fight against Human Trafficking and Illegal Inmigration	×									BiH Insti Budget	BiH Institutions Budget
5.2.5.	Development of procedures for return of foreigners, victims of human trafficking	State Coordinator for Fight against Human Trafficking and Illegal Immigration	Ministry of Security— Department for fight against human trafficking, Sector of Immigration, Ministry for Human Rights and Refugees, State Investigations and Protection Agency, Ministry of Foreign Affairs	× ×									BiH Insti Budget	BiH Institutions Budget
5.3.	Improvement of inter-institutional cooperation in Bosnia and Herzegovina governmental organizations	_	of governmental and non-											
5.3.1.	Organization of round tables or working meetings of governmental and non-governmental sector which deals with protection, legal aid and return of foreigners, victims of human trafficking	Ministry of Security – Sector of Immigration	BiH Service for Foreigners Affairs, BiH Border Police, State Investigations and Protection Agency, Sector of Asylum, Social Work Centers		×		×		×			×		BiH Institutions Budget and Donor Funds – projects
5.3.2.	Education of the staff in governmental and non- governmental sector in the areas of identification, rights and return of foreigners, victims of human trafficking	Ministry of Security – Sector of Immigration, NGO sector – partners of the Ministry of Security , BiH Border Police,	BiH Service for Foreigners Affairs, BiH Border Police, State Investigations and Protection Agency, Sector of Asylum, Social Work Centers		×	× ×	×	×	×	×	×	× ×		BiH Institutions Budget and Donor Funds – projects
5.4.	Establishment of database on foreigners, victims of human trafficking	uman trafficking												
5.4.1.	Improvement of the legal framework for keeping databases on foreigners, victims of human trafficking	Ministry of Security – Sector of Immigration			×	×							BiH Inst Budget	BiH Institutions Budget
5.4.2.	Development of the software for keeping databases on foreigners victims of human trafficking	Ministry of Security – Sector of Immigration	Ministry of Security – Sector of IT and Telecommunication Systems			×	×						BiH Insti Budget	BiH Institutions Budget
5.4.3.	Keeping the database on foreigners, victims of human trafficking	Ministry of Security – Sector of Immigration					×	×	×	×	×	×		BiH Institutions Budget

	Activity	Carrier of Activity	Cooperating		Realizati	Realization Deadline			Source of
				2012	2013	2014	2015	15	Financial Resources
5.5.	Raising awareness of foreigners who are vulnerable group to become victims of human trafficking	group to become victims of hum	nan trafficking						
5.5.1.	Organization of round table with the purpose of identification of the category of foreigners who belong to the risk category of becoming victims of human trafficking	Ministry of Security – Sector of Immigration	State Investigations and Protection Agency, BiH Service for Foreigners Affairs, BiH Border Police, Sector of Asylum and NGO sector		× ×		× ×		BiH Institutions Budget and Donor Funds – projects
5.5.2.	Education of identified categories of foreigners who belong to the vulnerable group for becoming victims of human trafficking on risks and harming consequences of human trafficking	Ministry of Security – Sector of Immigration	NGO sector, Sector of Asylum		× × ×	× × ×	×	× ×	BiH Institutions Budget and Donor Funds – projects
GOAL 6.	STRENGHTENING INSTITUTIONAL CAPACITIES IN BOSNIA AND HERZEGOVINA WITH THE PURPOSE OF LINKING MIGRATION AND DEVELOPMENT	NIA AND HERZEGOVINA WITH 1	THE PURPOSE OF LINKING						
6.1.	Improvement of legal framework in accordance with positive EU practices, which will stimulate that the immigration in Bosnia and Herzegovina influences the development of Bosnia and Herzegovina and estab of institutional framework for monitoring the immigration influence onto the development of Bosnia and Herzegovina	positive EU practices, which wi e development of Bosnia and H ation influence onto the develc	ces, which will stimulate that the Bosnia and Herzegovina and establishment nto the development of Bosnia and						
6.1.1.	Organization of the round tables and meetings with the purpose of directing the immigration policy for development of Bosnia and Herzegovina	Ministry of Security – Sector of Immigration	BiH Service for Foreigners Affairs, Ministry of Civil Affairs, Labor and Employment Agency of BiH, bodies competent for working permits issuance to foreigners, Foreign investment Promotion Agency		× ×				BiH Institutions Budget and Donor Funds – projects
6.1.2.	Development of mechanisms for forwarding the data for directing the immigration policy for development of Bosnia and Herzegovina and monitoring of the results of the same	Ministry of Security – Sector of Immigration	BiH Service for Foreigners Affairs, Ministry of Civil Affairs, Labor and Employment Agency of BiH, Foreign Investment Promotion Agency		× ×				BiH Institutions Budget and Donor Funds – projects
6.1.3.	Development of the guidelines for realization of immigration policy with the purpose of development of Bosnia and Herzegovina	Ministry of Security – Sector of Immigration	BiH Service for Foreigners Affairs, Ministry of Civil Affairs, Labor and Employment Agency of BiH		× ×				BiH Institutions Budget and Donor Funds – projects
6.1.4.	Improvement of legal framework, in accordance with positive EU practices which facilitate the procedure of entry and stay of foreigners who invest significant funds and establish legal entities in Bosnia and Herzegovina with the purpose of transfer of significant technologies and/or who employ BiH citizens	Ministry of Security – Sector of Immigration	BiH Service for Foreigners Affairs, BiH Border Police, Sector of Asylum, Ministry of Foreign Affairs			× × ×	× × ×		Bird Institutions Budget

Activity	Carrier of Activity	Cooperating		Realizati	Realization Deadline		Source of
			2012	2013	2014	2015	Financial
Establishment of mechanism and institutional framework for monitoring of the influence of immigration on development of Bosnia and Herzegovina	Ministry of Security – Sector of Immigration	BiH Service for Foreigners Affairs, Ministry of Civil Affairs, Labor and Employment Agency of Bosnia and Herzegovina, Bodies authorized for working permits issuance to foreigners, Foreign Investment Promotion Agency				×	BiH Institutions Budget
Promote immigrations that have influence on the development of Bosnia and Herzegovina	Ministry of Security – Sector of Immigration	Ministry of Foreign Affairs – DCOs of Bosnia and Herzegovina				×	BiH Institutions Budget and Donor Funds – projects
Improvement of legal framework in accordance with EU acquis and positive practices, which will stimulate that circular migrations in Bosnia and Herzegovina and Herzegovina for labor and education purposes, seasonal migrations in the area of labor and daily migrations with neighboring countries, influence development of Bosnia and Herzegovina and establishment of institutional framework for monitoring the influence of this type of migrations onto the development of Bosnia and Herzegovina	EU acquis and positive practice or Bosnia and Herzegovina for grations with neighboring countutional framework for monite erzegovina	ss, which will stimulate that labor and education purposes, itries, influence development ring the influence of this type					
Organization of round tables and meetings with the purpose of identification of data sources for monitoring circular migrations to Bosnia and Herzegovina and from Bosnia and Herzegovina for the purpose of labor and education, seasonal migrations in the area of labor and daily migrations with neighboring countries with the purpose of determining the influence of the aforementioned migrations on Bosnia and Herzegovina's	Ministry of Security – Sector of Immigration	BiH Service for Foreigners Affairs, BiH Border Police, Ministry of Foreign Affairs, Ministry for Human Rights and Refugees – Sector for Diaspora, Ministry of Civil Affairs, Labor and Employment Agency of Bosnia and Herzegowina and other governmental institutions and NGOs which have information on circular migrations		× ×			BiH Institutions Budget and Donor Funds – projects

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6.2.2. Development of mechanisms for data forwarding for development of analysis of influence of circular migrations to Bosnia and Herzegovina and Herzegovina and Herzegovina. 6.2.3. Development of analysis of influence of circular migrations to Bosnia and Herzegovina which influence Bosnia and Herzegovina sond therzegovina	Carr	Carrier of Activity	Cooperating		Realizat	Realization Deadline		Source of
				2012	2013	2014	2015	Financial Resources
	_	Ministry of Security – Sector of Immigration	BiH Service for Foreigners Affairs, BiH Border Police, Ministry of Foreign Affairs, Ministry for Human Rights and Refugees – Sector for Diaspora, Ministry of Civil Affairs, Labor and Employment Agency of Bosnia and Herzegovina		*	× ×		BiH Institutions Budget and Donor Funds – projects
		Ministry of Security – Sector of Immigration	BiH Service for Foreigners Affairs, BiH Border Police, Ministry of Foreign Affairs, Ministry for Human Rights and Refugees – Sector for Diaspora, Ministry of Civil Affairs, Labor and Employment Agency of Bosnia and Herzegovina			× ×	× × ×	X BiH Institutions Budget and Donor Funds – projects
		Ministry of Security – Sector of Immigration	BiH Service for Foreigners Affairs, BiH Border Police, Ministry of Foreign Affairs, Ministry of Civil Affairs, Ministry of Human Rights and Refugees – Sector for Diaspora			× × ×	× × ×	X BiH Institutions Budget
		Ministry of Security – Sector of Immigration	BiH Service for Foreingers Affairs, BiH Border Police, Ministry of Foreign Affairs, Ministry of Civil Affairs, Ministry for Human Rights and Refugees – Sector for Diaspora, Labor and Employment Agency of Bosnia and Herzegovina				× ×	X BiH Institutions Budget
		Ministry of Security – Sector of Immigration	Ministry of Foreign Affairs DCOs of BH, Ministry for Human Rights and Refugees— Sector for Diaspora, Labor and Employment Agency of Bosnia				× ×	X BiH Institutions Budget and Donor Funds – projects

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S.N.	Activity	Carrier of Activity	Cooperating		Rea	Realization Deadline	eadline				Source of
				2012	2013		2014		2015	5	Financial Resources
6.2.7.	Sign memorandums on migration partnership with the countries with greater migrant flows in accordance with the EU policy on migration partnership	Ministry of Security – Sector of International Cooperation and Sector of Immigration	Ministry for Human Rights and Refugees – Sector for Diaspora							×	BiH Institutions Budget
6.3.	Improvement of legal and institutional framework in accordance with the recommendations an practices in order to link the emigration resources with Bosnia and Herzegovina's development	accordance with the recommeith Bosnia and Herzegovina's de	recommendations and positive EU ovina's development								
6.3.1.	Enactment of the Amendments and Changes of the Rulebook on Internal Organization of the Ministry for Human Rights and Refugees with the purpose of strengthening the Sector for Diaspora in the segment of linking the emigration to development and establishment of the system of data collection, protection of the rights of emigrants and information	Ministry for Human Rights and Refugees – Sector for Diaspora	Council of Ministers of BiH – Provides Consent	× ×							BiH Institutions Budget
6.3.2.	Employment of civil servants in the Sector for Diaspora in the segment of linking the diaspora with development and establishment of data collection system.	Ministry for Human Rights and Refugees – Sector for Diaspora	Civil Service Agency		×						BiH Institutions Budget
6.3.3.	Enactment of the Rulebook on Data Collection on Emigration at the Ministry For Human Rights and Refugees Sector for Diaspora and design of the software for collected data processing	Ministry for Human Rights and Refugees – Sector for Diaspora			×	×					BiH Institutions Budget and Donor Funds – projects
6.3.4.	Support to municipalities with noticeable emigration of population in strengthening their capacities for development cooperation with diaspora	Ministry for Human Rights and Refugees – Sector for Diaspora	Municipalities, competent ministries of the entities		× × ×	× ×	× ×	× ×	×	×	BiH Institutions Budget and Donor Funds – projects
6.3.5.	Establishment of inter-institutional body for determining the guidelines for linking emigration to BiH development	Ministry for Human Rights and Refugees – Sector for Diaspora	Competent state and entity institutions		× ×						BiH Institutions Budget
6.3.6.	Development of guidelines on use of emigration potentials for Bosnia and Herzegovina's development	Ministry for Human Rights and Refugees – Sector for Diaspora	Competent state and entity institutions		×	×					BiH Institutions Budget and Donor Funds – projects
6.3.7.	Promotion of significance of emigration and development through special workshops and seminars for the representatives of the institutions in Bosnia and Herzegovina	Ministry for Human Rights and Refugees – Sector for Diaspora	Competent institutions in Bosnia and Herzegovina		×	×					BiH Institutions Budget and Donor Funds – projects
6.3.8.	Public campaigns for strengthening awareness on importance of emigration for development in private, academic and NGO sector, as well as in media	Ministry for Human Rights and Refugees – Sector for Diaspora	Private, academic and non- governmental sector			×	×				BiH Institutions Budget and Donor Funds – projects

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S.N.	Activity	Carrier of Activity	Cooperating				Realization Deadline	ion De	adline				σι	Source of
				2012	2	2013	13		2014		7	2015	L &	Financial Resources
6.4.	Support to research capacities development in the area of migrations and	area of migrations and development	nent											
6.4.1.	Support to development of academic research in the Ministry for Human area of emigration Diaspora	Ministry for Human Rights and Refugees – Sector for Diaspora	Academic Sector of Bosnia and Herzegovina, competent institutions for science in Bosnia and Herzegovina		× ×	× ×	× ×	× ×	×	× ×	×	×	×	BiH Institutions Budget and Donor Funds – projects
6.4.2.	Organization of international gatherings of researchers in the area of migration with the purpose of establishment of researchers' network for further research	Ministry for Human Rights and Refugees – Sector for Diaspora	Academic Sector		×				×					BiH Institutions Budget and Donor Funds – projects
6.4.3.	Participation in seminars, educations, bilateral cooperation at regional and international level with the purpose of experience exchange with other countries in the area of strengthening institutional capacities with the purpose of linking migration and development	Ministry of Security – Sector of Immigration, Ministry for Human Rights and Refugees – Sector for Diaspora, BiH Service for Foreigners Affairs			×	×	× ×	× ×	×	×	×	×	×	BiH Institutions Budget and Donor Funds – projects
6.4.4.	Engagement of experts with the purpose of education in the area of strengthening institutional capacities with the purpose of linking migrations and development	Ministry of Security – Sector of Immigration, Ministry for Human Rights and Refugees – Sector for Diaspora, BiH Service for Foreigners Affairs							×	× ×	×	×	×	Donor Funds – projects
GOAL 7.	ENSURING COMPREHENSIVE INTEGRATION OF FOREIGNERS WHO LEGALLY AND HERZEGOVINA	. :	RESIDE IN THE TERRITORY OF BOSNIA											
7.1.	Monitoring of realization of rights of the foreigners who have recognized i and Herzegovina	who have recognized internatio	nternational protection status in Bosnia											
7.1.1.	Monitoring realization of rights of the foreigners who in instry for Human have recognized status of international protection in and Herzegovina (education, labor, social and Refugees, Displaced health care)	Ministry for Human Rights and Refugees – Sector for Refugees, Displaced Persons and Housing Policy	Institutions authorized to provide rights and NGO sector	× ×	×	×	× ×	× ×	×	×	×	×	×	BiH Institutions Budget
7.2.	Establishment and strengthening of institutional capacities for efficient foreigner integration of foreigners legally residing in Bosnia and Herzegovina	pacities for efficient foreigner in	tegration of foreigners legally											
7.2.1.	Enactment of Changes and Amendments of the Rulebook on Internal Organization of the Ministry of Security with the purpose of strengthening the Sector of Immigration in the segment of work on integration of foreigners legally residing in Bosnia and Herzegovina	Ministry of Security	BiH Council of Ministers – Provides consent		× ×	× ×							ш ш	BiH Institutions Budget

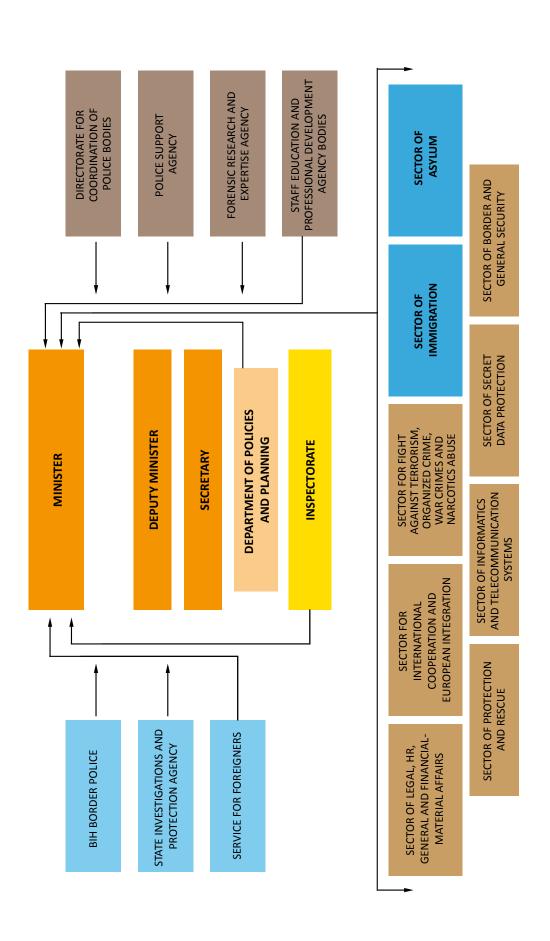
Source of	Resources	BiH Institutions Budget		BiH Institutions Budget and Donor Funds – projects	BiH Institutions Budget and Donor Funds – projects
	2015				
Realization Deadline	2014	×		× × ×	× × ×
Realizat	2013	× ×			
	2012				
Cooperating		Civil Service Agency	Sosnia and Herzegovina on various	BiH Service for Foreigners Affairs, Sector of Asylum, Ministry for Human Rights and Refugees-Sector for Refugees, Displaced Persons and Housing Policy, Ministry of Civil Affairs, Labor and Employment Agency of Bosnia and Herzegovina, ministries of education and other governmental institutions with the information on integration of foreigners and NGOs with the area of integration in their mandate	BiH Service for Foreigners Affairs, Sector of Asylum, Ministry for Human Rights and Refugees-Sector for Refugees, Displaced Persons and Housing Policy, Ministry of Civil Affairs, Labor and Employment Agency of Bosnia and Herzegovina, ministries of education and other governmental institutions with the information on integration of foreigners and NGOs with the area of integration in their mandate
Carrier of Activity		Ministry of Security	s residing legally in Bosnia and	Ministry of Security – Sector of Immigration	Ministry of Security – Sector of Immigration
Activity			eigner	Organization of round tables and meetings with the purpose of identification of sources of data for development of indicators of foreigner integration for foreigners legally residing in Bosnia and Herzegovina	Development of integration indicators for the foreigners legally residing in Bosnia and Herzegovina, through the indicators of employment, social inclusion and status inclusion into BiH society
S.N.		7.2.2.	7.3.	7.3.1.	7.3.2.

- Sector			2012	2013	014	2015	Financial Resources
of Immigration	urity – Sector	BiH Service for Foreigners Affairs, Sector of Asylum, Ministry for Human Rights and Refugees-Sector for Refugees, Displaced Persons and Housing Policy, Ministry of Civil Affairs, Labor and Employment Agency of Bosnia and Herzegovina			× × ×		BiH Institutions Budget and Donor Funds – projects
Development of Analysis of Integration of Foreigners Legally Residing in Bosnia and Herzegovina into Social System of Bosnia and Herzegovina Social System of Bosnia Affairs, Sector of Asylum, Ministry for Human Rights and Refugees-Sector for Refugees-Sector for Refugees-Sector for Refugees Displaced Persons and Housing Policy, Ministry of Civil Affairs, Labor and Employment Agency of Bosnia and Herzegovina	- Sector	BiH Service for Foreigners Affairs, Sector of Asylum, Ministry for Human Rights and Refugees-Sector for Refugees, Displaced Persons and Housing Policy, Ministry of Civil Affairs, Labor and Employment Agency of Bosnia and Herzegovina	<u>;</u>			× × ×	BiH Institutions Budget and Donor Funds – projects
Adoption of mechanisms for collection of data for processing and update of indicators of integration of and Herzegovina foreigners legally residing in Bosnia and Herzegovina into Social System of Bosnia and Herzegovina	Council of Ministers of Bosnia and Herzegovina						X BiH Institutions Budget
Establishment of inter-institutional cooperation mechanism for the purpose of status and needs analysis of integration of foreigners who legally reside in Bosnia and Herzegovina	anism for the purpose of status and needs analysis of and Herzegovina	and needs analysis of					
Organization of round tables and workshops with the purpose of status analysis and needs identification for integration of foreigners legally residing in Bosnia and Herzegovina and identification of mechanisms of inter-institutional cooperation Organization of foreigners legally residing in Bosnia and Herzegovina and identification of mechanisms of inter-institutional cooperation Ministry for Human Rights and Refugees – Sector for Refugees, Displaced Persons and Housing Policy, Ministry of Civil Affairs and other governmental institutions and NGOs with knowledge on needs of foreigners legally residing in Bosnia and Herzegovina	- Sector	BiH Service for Foreigners Affairs, Sector of Asylum, Ministry for Human Rights and Refugees – Sector for Refugees, Displaced Persons and Housing Policy, Ministry of Civil Affairs and other governmental institutions and NGOs with knowledge on needs of foreigners legally residing in Bosnia and Herzegovina				× ×	X BiH Institutions Budget and Donor Funds – projects

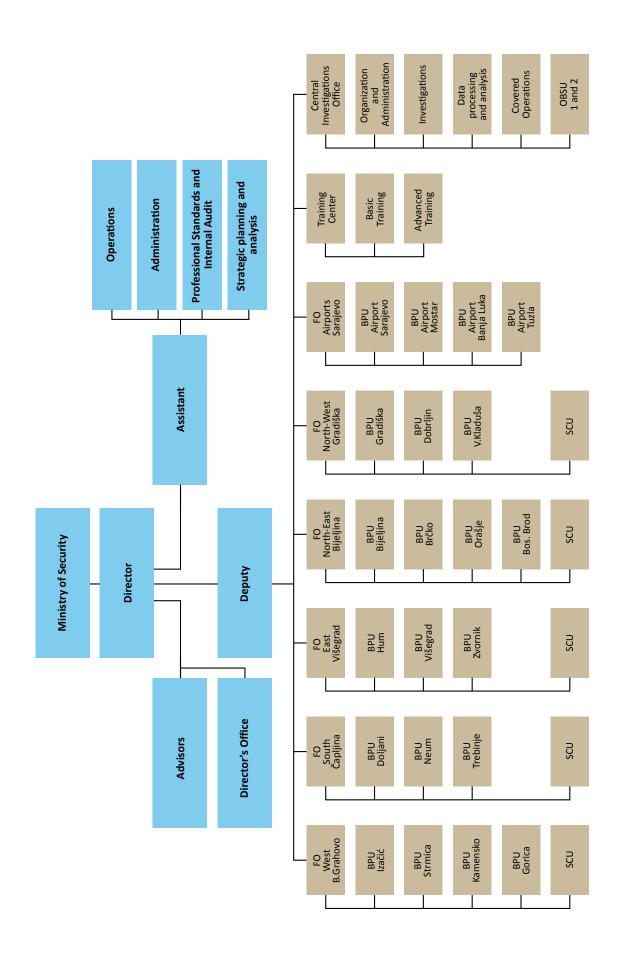
S.N.	Activity	Carrier of Activity	Cooperating		Realizati	Realization Deadline		Source of
			<u></u>	2012	2013	2014	2015	Resources
7.4.2.	Establishment of mechanisms of inter-institutional cooperation for the purpose of situation and needs analysis of the integration of foreigners legally residing in Bosnia and Herzegovina	Ministry of Security – Sector of Immigration	BiH Service for Foreigners Affairs, Sector of Asylum, Ministry for Human Rights and Refugees – Sector for Refugees, Displaced Persons and Housing Policy, Ministry of Civil Affairs and other governmental institutions with competencies in foreigner integration				× ×	X BiH Institutions Budget and Donor Funds – projects
7.5.	Cooperation with Bosnia and Herzegovina institutions and international of policy in the area of foreigner integration	s and international organizatio	rganizations with the purpose of creation					
7.5.1.	Organization of round tables and workshops with the Ministry of Security purpose of creation of policy in the area of foreigner of Immigration integration	Ministry of Security – Sector of Immigration	Governmental Institutions whose competencies include information on needs in integration of foreigners legally residing in Bosnia and Herzegovina and NGOs with experience in integration of foreigners				× ×	X BiH Institutions Budget and Donor Funds – projects
7.6.	Regional and international cooperation with the purpose of experience exchange with other countries in the area of foreigner integration	oose of experience exchange w	ith other countries in the area					
7.6.1.	Participation in seminars, educations, bilateral cooperation, at regional and international level with the purpose of exchange of experiences with other countries in the area of foreigner integration	Ministry of Security – Sector of Immigration	Governmental Institutions whose competencies include information on needs in integration of foreigners legally residing in Bosnia and Herzegowina	× × ×	× × ×	× × ×	× × ×	X BiH Institutions Budget and Donor Funds – Projects
7.6.2.	Engagement of experts with the education purpose in the area of integration of foreigners legally residing at Bosnia and Herzegovina territory and assistance in realization of activities from this strategic goal envisioned	Ministry of Security – Sector of Immigration				× ×	× × ×	X Donor Funds – projects

S.N.	Activity	Carrier of Activity	Cooperating			Realization Deadline	Deadline		Source of
				2012	2013	13	2014	2015	Resources
GOAL 8.	ESTABLISHMENT OF PERMANENT SYSTEM OF COORDINATION IN THE REALIZATION OF MIGRATION POLICY OF BOSNIA AND HERZEGOVINA	DINATION IN THE REALIZATION (JF MIGRATION POLICY OF						
8.1.	Form the Coordination Body for the Issues of Migrations in Bosnia and Herzegovina	ions in Bosnia and Herzegovina							
8.1.1.	Development of the Proposal of the Decision on Establishment of the Coordination Body for the Issues of Migrations in Bosnia and Herzegovina	Ministry of Security – Sector of Immigration	Sector of Asylum, BiH Service for Foreigners Affairs, BiH Border Police, State Investigations and Protection Agency, Ministry of Foreign Affairs – Sector of International Legal and Consular Affairs, Ministry for Human Rights and Refugees – Sector for Diaspora and Sector for Refugees, Displaced	× ×					Budget Budget
8.1.2.	Issuing the Decision on Establishment of the Coordination Body for the Issues of Migrations in Bosnia and Herzegovina	Council of Ministers of Bosnia and Herzegovina	Sector of Immigration, Sector of Asylum, BiH Service for Foreigners Affairs, BiH Border Police, Ministry for Human Rights and Refugees, State Investigations and Protection Agency, Ministry of Foreign Affairs – Sector of International Legal and Consular Affairs, Ministry for Human Rights and Refugees – Sector for Diaspora and Sector for Biaspora and Sector for Refugees, Displaced Persons and Housing	×					Budget Budget
8.1.3.	Holding Constituting Meeting of the Coordination Body for the Issues of Migrations in Bosnia and Herzegovina, enacting Rules of Conduct	Ministry of Security – Sector of Immigration	Members of Coordination Body for the Issues of Migrations in Bosnia and Herzegovina	×					BiH Institutions Budget
8.1.4.	Work of Coordination Body for the Issues of Migrations in Bosnia and Herzegovina in accordance with the competencies and Rules of Conduct	Ministry of Security – Sector of Immigration	Members of Coordination Body for the Issues of Migrations in Bosnia and Herzegovina	×	× ×	× × ×	× ×	× × ×	X BiH Institutions Budget

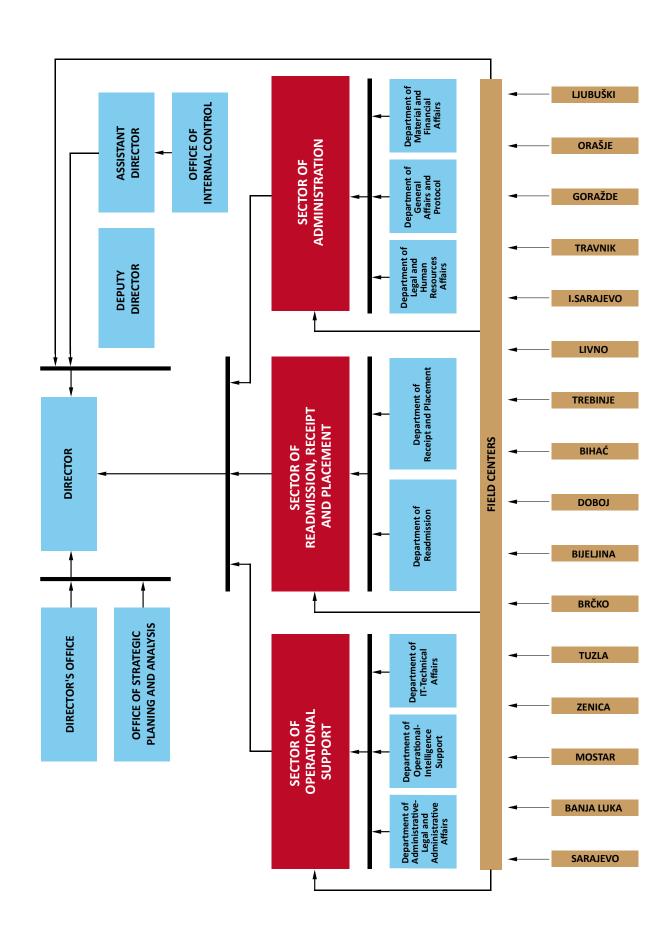
Annex 1. Organizational Chart of the Ministry of Security of Bosnia and Herzegovina



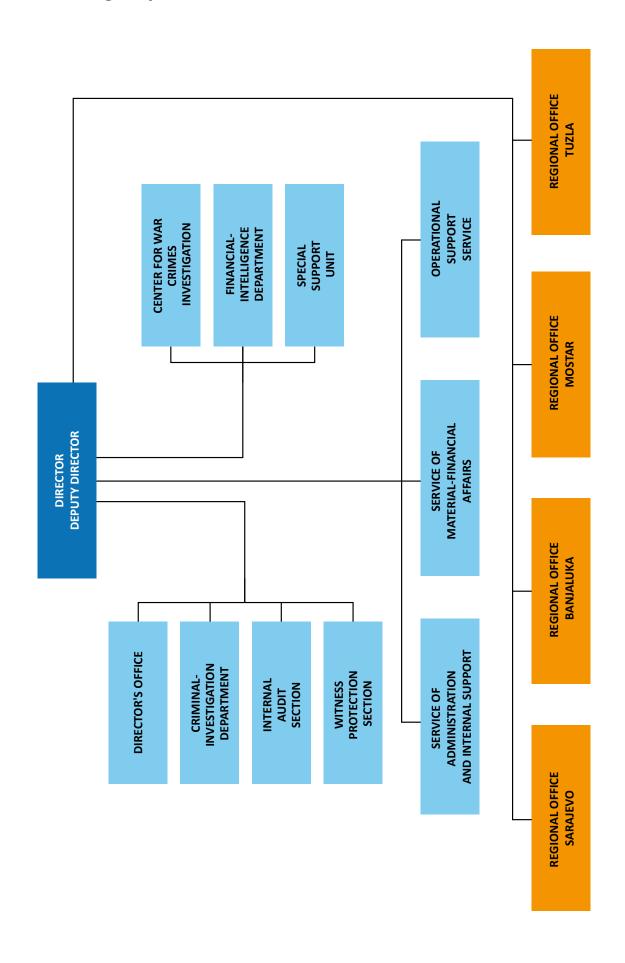
Annex 2. Organizational Chart of BiH Border Police



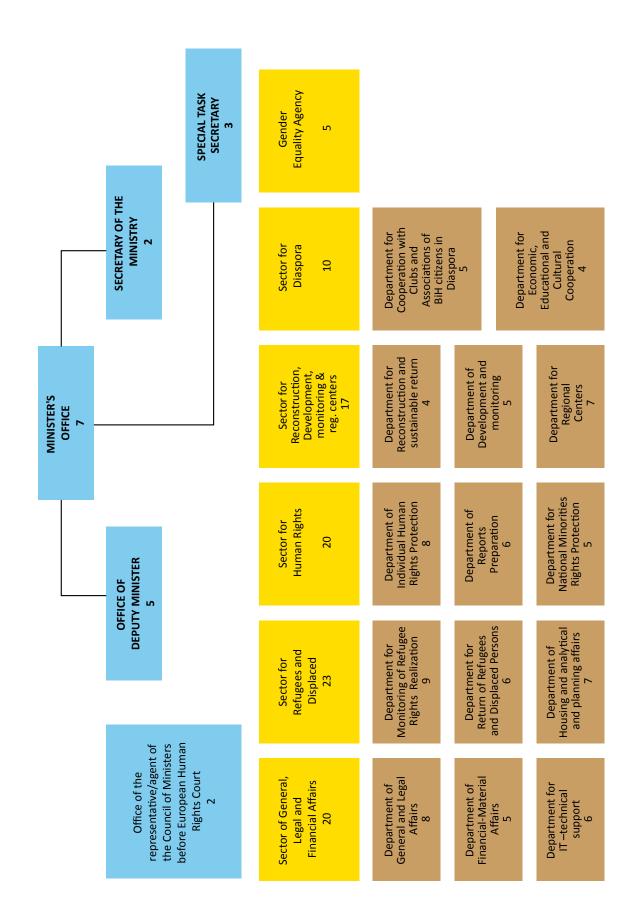
Annex 3. Organizational Chart of the Service for Foreigners Affairs



Annex 4. Organizational Chart of the State Investigations and Protection Agency



Annex 5. Organizational Chart of the Ministry for Human Rights and Refugees



Annex 6.

Overview of Bylaws Issued on the basis of the Law on Movement and Stay of Foreigners and Asylum ("Official Gazette of Bosnia and Herzegovina", No. 36/08) and the Law on Border Control ("Official Gazette of Bosnia and Herzegovina", No. 53/09)

A. Overview of legal acts enacted on the basis of the Law on Movement and Stay of Foreigners and Asylum ("Official Gazette of Bosnia and Herzegovina", No. 36/08)

MINISTRY OF SECURITY

Area of Immigration

- **1.** Rulebook on Entry and Stay of Foreigners enacted by the Ministry of Security No. 01-02-258/08 as of September 23, 2008 ("Official Gazette of BiH" No. 81/08)
- 2. Rulebook on Changes and Amendments of the Rulebook on Entry and Stay of Foreigners enacted by the Ministry of Security No. 06-50-734-68/08 as of March 15, 2010 ("Official Gazette of BiH " No. 28/10)
- 3. Rulebook on Monitoring and Removal of Foreigners from Bosnia and Herzegovina enacted by the Ministry of Security No. 01-02-255/08 as of September 22, 2008 ("Official Gazette of BiH" No. 81/08)
- **4.** Rulebook on Protection of Foreigners, Victims of Human Trafficking enacted by the Ministry of Security No. 01-02-282/08 as of October 20, 2008 ("Official Gazette of BiH " No. 90/08)
- 5. Rulebook on Standards of Functioning and Other Issues Significant for Immigration Center Work enacted by the Council of Ministers of Bosnia and Herzegovina No. VM 218/08 as of December 3, 2008 ("Official Gazette of BiH" No. 105/08)
- 6. Rulebook on Coverage of Costs of Return and Placement of Foreigners under Supervision issued by the Council of Ministers of Bosnia and Herzegovina, No. VM 215/08 as of December 3, 2008 ("Official Gazette of BiH " No. 2/09)
- 7. Rulebook on Obligations of Transporters and Organizers of Tourist or Similar Travel enacted by the Council of Ministers of Bosnia and Herzegovina (No. VM 11/09 as of February 5, 2009 ("Official Gazette of BiH" No. 17/09)
- 8. Decision on the Lowest Amount Required to Support a Foreigner during the Time of Intended Stay in Bosnia and Herzegovina issued by the Council of Ministers of Bosnia and Herzegovina No. VM 61/10 as of March 25, 2010 ("Official Gazette of BiH" No. 30/10)
- 9. Decision on the Lowest Amount of Funding required to Support a Foreigner during the Intended Stay in Bosnia and Herzegovina enacted by the Council of Ministers of Bosnia and Herzegovina No. VM 9/11 as of January 12, 2011 ("Official Gazette of BiH" No. 13/11)
- **10. Rulebook on Centralized Database on Foreigners** enacted by the Ministry of Security No. 08-50-524/09 as of March 16, 2009 ("Official Gazette of BiH" No. 73/10)
- **11. Instruction on Registry of Certain Foreigners** enacted by the Minister of Security No. 06-50-715/09 as of August 25, 2009
- **12.** Instruction on Changes and Amendments of Instruction on Registry of Certain Foreigners enacted by the Minister of Security No. 06-02-2-1968/09 as of December 3, 2009

- **13.** Instruction on Changes and Amendments of Instruction on Registry of Certain Foreigners enacted by the Minister of Security No. 06-02-2-1968-2/09 as of August 17, 2010
- **14.** Rulebook on Format and Content of the Request for Issuing Travel Documents for Refugees, Travel Documents for the Persons without Citizenship and Travel Paper for Foreigners enacted by the Ministry of Security No. 06-02-2-1310/09-9 as of September 11, 2009 ("Official Gazette of BiH " No. 78/09)
- 15. Instruction on Deadlines of Data Preservation and Documentation that is Source of Data for Central Database on Foreigners enacted by the Minister of Security No.: 01-50-99/10 as of May 25, 2010
- **16.** Rulebook on Contents, Manner of Keeping and Using Official Records on Foreigners enacted by the Ministry of Security No. 06-02-2-1171/10 as of August 17, 2010 ("Official Gazette of BiH "No. 73/10)
- 17. Rulebook on Records of Bosnia and Herzegovina Citizens, Returning in Accordance with the Agreement on Readmission enacted by the Ministry of Security No. 01-50-205/11as of July 13, 2011 ("Official Gazette of BiH " No. 63/11)
- **18. Decision on Changes and Amendments of Administrative Fees Tariff** enacted by the Council of Ministers No. VM 168/07 as of December 12, 2007 ("Official Gazette of BiH " No. 3/08)
- **19. Decision on Change of Administrative Fees Tariff** ("Official Gazette of BiH " No. 42/08) enacted by the Council of Ministers No. VM 61/08 as of April 24, 2008.
- **20.** Decision on Obligation of Migrations and International Protection Statistical Data Forwarding to the Ministry of Security enacted by the Council of Ministers No. VM 244/09 as of September 24, 2009 ("Official Gazette of BiH" No. 83/09)

Area of Asylum

- 1. Rulebook on International Protection (Asylum) in Bosnia and Herzegovina enacted by the Ministry of Security No.: 08-02-2-804/09 as of April 23, 2009 ("Official Gazette of BiH " No. 37/09 and 85/10)
- 2. Rulebook on Standards of Functioning and Other Issues Significant for Asylum Center Functioning enacted by the Council of Ministers of Bosnia and Herzegovina No. VM 254/09 as of September 24, 2009 ("Official Gazette of BiH " No. 86/09)

MINISTRY OF FOREIGN AFFAIRS

- **1. Decision on Visas** enacted by the Council of Ministers of Bosnia and Herzegovina No. VM 196/08 as of October 23, 2008 ("Official Gazette of BiH " No. 100/08)
- 2. Rulebook on Issuance of Long-Stay Visas (VISA D) and Procedures in Issuing of Such Visa enacted by the Ministry of Foreign Affairs No. 08-1-20535/08 as of December 11, 2008 ("Official Gazette of BiH " No. 104/08)
- 3. Rulebook on Procedures in Issuing Visas in Diplomatic-Consular Offices of Bosnia and Herzegovina and Technical Issues of Conditions of Issuing Airport Transit Visa (VISA A) and Transit Visa (VISA B) issued by the Ministry of Foreign Affairs No. 08/2-32-30-1216 as of March 16, 2009 ("Official Gazette of BiH" No. 26/09)

MINISTRY OF CIVIL AFFAIRS

- **1. Rulebook on Travel Paper for Foreigners** issued by the Ministry of Civil Affairs No. 06-2-30-4-258/09 as of September 30, 2009 ("Official Gazette of BiH" No. 80/09)
- **2.** Rulebook on travel document for person without the citizenship issued by the Ministry of Civil Affairs No. 06-2-30-4-260/09 as of September 30, 2009 ("Official Gazette of BiH" No. 80/09)
- **3.** Rulebook on Travel Document for Refugees issued by the Ministry of Civil Affairs No. 06-2-30-4-259/09 as of September 30, 2009 ("Official Gazette of BiH" No. 80/09)
- **4. Rulebook on Travel Documents Cost** enacted by the Ministry of Civil Affairs No. 06-2-30-4-279/09 as of October 12, 2009 ("Official Gazette of BiH" No. 80/09)
- 5. Decision on o determining annual quota of working permits for employment of foreigners in Bosnia and Herzegovina for 2010 enacted by the Council of Ministers of Bosnia and Herzegovina No. VM 290/09 as of November 18, 2009 ("Official Gazette of BiH" No. 102/09)

MINISTRY FOR HUMAN RIGHTS AND REFUGEES

Sector for Refugees, Displaced Persons and Housing Policy

- 1. Rulebook on manner of realization of right to education of the persons with recognized international protection in Bosnia and Herzegovina issued by the Ministry for Human Rights and Refugees No. 01-50-3001/08 as of August 4, 2008 ("Official Gazette of BiH" No. 83/08)
- 2. Rulebook on manner of realization of health insurance and medical coverage of the persons with recognized international protection in Bosnia and Herzegovina issued by the Ministry for Human Rights and Refugees No. 01-31-3594/10 as of May 28, 2010 ("Official Gazette of BiH" No. 54/10)
- 3. Rulebook on realization of the right to work of the persons with recognized international protection in Bosnia and Herzegovina issued by the Ministry for Human Rights and Refugees No. 01-02-3447/08 as of September 12, 2008 ("Official Gazette of BiH" No. 83/08)
- **4.** Rulebook on manner of realization of the right to social welfare of the persons with recognized international protection in Bosnia and Herzegovina issued by the Ministry for Human Rights and Refugees No. 01-31-5181/08 as of December 23, 2008 ("Official Gazette of BiH" No. 3/09 and 5/10)
- 5. Rulebook on identification document of the persons with recognized international protection in Bosnia and Herzegovina issued by the Ministry for Human Rights and Refugees No. 01-02-5186/09 as of October 2, 2009 ("Official Gazette of BiH" No. 80/09)
- 6. Rulebook on personal status and entry into the civil books of the facts of birth, marriage and death of the persons with recognized international protection in Bosnia and Herzegovina issued by the Ministry for Human Rights and Refugees No. 01-41-3593/10 as of May 28, 2010 ("Official Gazette of BiH" No. 54/10)

OVERVIEW OF OTHER ACTS

 Decision on appointment of the National Coordinator of Bosnia and Herzegovina for cooperation and coordination with Regional Center "Migration, Asylum and Refugees Regional Initiative " – enacted by the Council of Ministers of Bosnia and Herzegovina No. VM 124/11 as of July 28, 2011 ("Official Gazette of BiH" No. 71/11)

B. Overview of bylaws issued on the basis of the Law on Border Control ("Official Gazette of Bosnia and Herzegovina" No. 53/09)

MINISTRY OF SECURITY

BiH Border Police

- 1. Rulebook on conditions and manner of determining and issuing the decision of the area of border crossings Issued by the Ministry of Security No. 12-02-2-5944/09 as of November 11, 2009 ("Official Gazette of BiH" No. 92/09)
- 2. Decision on conditions and manner of issuing of the authorization to the crew member of the foreign ship for movement at the location of stopping of the ship issued by the Director of BiH Border Police No. 18-05-1-02-3-3298/09 as of December 29, 2009 ("Official Gazette of BiH" No. 03/10)
- 3. Rulebook on manner of conduct of border check and data entry into travel documents issued by the Director of BiH Border Police No. 18-05-1-02-3-3080/09 as of December 9, 2009 e ("Official Gazette of BiH" No. 03/10)
- **4. Rulebook on border authorization issuing -** issued by the Director of BiH Border Police No. 18-05-1-02-3-3081/09 as of December 9, 2009 ("Official Gazette of BiH" No. 03/10)
- **5.** Rulebook on border control and international transit traffic issued by the Director of BiH Border Police No. 18-05-1-02-3-3082/09 as of December 9, 2009 ("Official Gazette of BiH" No. 03/10)
- 6. Rulebook on placement and use of technical aids and photographing, filming, recording and use of video surveillance at border crossings along state border issued by the Director of BiH Border Police No. 18-05-1-02-3-150/10 as of January 12, 2010 ("Official Gazette of BiH" No. 05/10)
- 7. Rulebook on conduct and costs of border checks at other location in the cases of special and justified reasons issued by the Director of BiH Border Police No. 18-05-1-02-3-151/10 as of January 12, 2010 ("Official Gazette of BiH" No. 05/10)
- 8. Rulebook on procedure of determining and solving border incident and other state border violations issued by the Council of Ministers of Bosnia and Herzegovina No. VM 320/09 as of December 30, 2009 ("Official Gazette of BiH" No. 06/10)
- 9. Rulebook on standards and conditions of construction and equipment of border crossings issued by the Council of Ministers of Bosnia and Herzegovina No. VM 322/09 as of December 30, 2009 ("Official Gazette of BiH" No. 06/10)
- **10.** Rulebook on procedure of determining temporary border crossing issued by the Council of Ministers of Bosnia and Herzegovina No. 321/09 as of December 30, 2009 ("Official Gazette of BiH" No. 06/10)
- 11. Rulebook on Format and Content of the marks and other traffic signalization marking border crossing and its area, as well as the manner of placemen of those marks and signalization issued by the Minister of Communications and Transport of Bosnia and Herzegovina No. 01-02-2-438/10 as of February 8, 2010 ("Official Gazette of BiH" No. 17/10)
- **12.** Rulebook on manner of conduct of control of arms and ammunition transfer across state border issued by the Council of Ministers of Bosnia and Herzegovina No. VM 66/10 as of February 18, 2010 ("Official Gazette of BiH" No. 32/10)

Annex 7.

List of Conventions, Protocols and Acquis Communautaire of the European Union, used in development of the Strategy in the Area of Migrations and Asylum and Action Plan 2012 – 2015

A. Conventions and Protocols

- 1. Convention on the Protection of Human Rights and Fundamental Freedoms
- Convention concerning the Status of Refugees from 1951 and Protocol on Refugee Status from 1967
- 3. Convention on the Right of the Child
- 4. Convention Against Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment
- European Convention for the Prevention of Torture, Inhuman or Degrading Treatment or Punishment
- 6. Convention relating to the Status of Stateless Persons
- 7. Convention on the Protection of Rights of All Migrant Workers and Members of their Families
- 8. Convention of the Council of Europe on Action Against Human Trafficking
- 9. Protocol to Prevent, Suppress and Punish Trafficking in Persons, Especially Women and Children, Supplementing the United Nations Convention Against Transnational Organized Crime

B. Acquis Communautaire of the European Union

- 1. Council Directive 2001/51/EC as of June 28, amending the provisions of the Article 26 of the Convention on Application of Schengen Agreement from June 14, 1985
- Directive 2008/115/EC of the European Parliament and of the Council of 16 December 2008 on common standards and procedures in Member States for returning illegally staying thirdcountry nationals
- 3. Council Directive 2003/9/EC of 27 January 2003 laying down minimum standards for the reception of asylum seekers
- 4. Council Directive 2004/83/EC as of April 29, 2004 on minimum standards for qualification and status of third countries nationals or persons without citizenship as refugees or persons who, due to other reasons, require international protection and on contents of protection allocated
- 5. Council Directive 2005/85/EC of 1 December 2005 on minimum standards on procedures in Member States for granting and withdrawing refugee status
- Council Directive 2004/81/EC of 29 April 2004 on the residence permit issued to third-country nationals who are victims of trafficking in human beings or who have been the subject of an action to facilitate illegal immigration, who cooperate with the competent authorities
- 7. Regulation (EC) No 562/2006 of the European Parliament and of the Council of 15 March 2006 establishing a Community Code on the rules governing the movement of persons across borders (Schengen Borders Code)
- 8. Council Directive 2003/109/EC of 25 November 2003 concerning the status of third-country nationals who are long-term residents
- 9. Regulation (EC) No 810/2009 of the European Parliament and of the Council of 13 July 2009 establishing a Community Code on Visas (Visa Code)
- 10. Council Directive 2003/86/EC of 22 September 2003 on the right to family reunification

- 11. Council Directive 2005/71/EC of 12 October 2005 on a specific procedure for admitting third-country nationals for the purposes of scientific research
- 12. Council Directive 2002/90/EC of 28 November 2002 defining the facilitation of unauthorized entry, transit and reside
- 13. Council Directive 2004/114/EC of 13 December 2004 on the conditions of admission of third-country nationals for the purposes of studies, pupil exchange, unremunerated training or voluntary service
- 14. Council Directive 2001/40/EC of 28 May 2001 on the mutual recognition of decisions on the expulsion of third country nationals
- 15. Framework Decision of the Council as of November 28, 2002 on strengthening of penal framework in order to prevent facilitation of illegal entry, transit and stay
- 16. Council Directive 2003/110/EC of 25 November 2003 on assistance in cases of transit for the purposes of removal by air
- 17. Council Regulation (EC) No 377/2004 of 19 February 2004 on the creation of an immigration liaison officers network
- 18. Council Regulation (EC) No 2725/2000 of 11 December 2000 concerning the establishment of 'EURODAC' for the comparison of fingerprints for the effective application of the Dublin Convention
- 19. Council Regulation (EC) No 380/2008 of 18 April 2008 amending Regulation (EC) No 1030/2002 laying down a uniform format for residence permits for third-country nationals.
- 20. Regulation (EC) No 862/2007 of the European Parliament and of the Council of 11 July 2007 on Community statistics on migration and international protection and repealing Council Regulation (EEC) No 311/76 on the compilation of statistics on foreign workers (Text with EEA relevance)

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